**COUNTY OF SAN JOAQUIN** 

**AUDIT REPORT** 

**JUNE 30, 2008** 

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Grand Jury and Board of Supervisors County of San Joaquin, California

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of San Joaquin, California (the County), as of and for the year ended June 30, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of County management. Our responsibility is to express opinions on these statements based on our audit. We did not audit the financial statements of San Joaquin County Employees Retirement System. Those financial statements were audited by other auditors whose report thereon has been furnished to us. We also did not audit the financial statements of Head Start Child Development Council, Inc., San Joaquin County Economic Development Association, Local Agency Formation Commission or Health Plan of San Joaquin, which collectively represent 100 percent of the assets and revenues of the discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us. In addition, we did not audit the San Joaquin General Hospital Enterprise Fund, a component unit of the County of San Joaquin, which represents 40 percent and 83 percent, respectively, of the assets and revenues of the business-type funds. Those financial statements were audited by other auditors whose reports thereon have been furnished to us. Our opinion, insofar as it relates to the amounts included for San Joaquin County Employees Retirement System, the discretely presented component units and the San Joaquin General Hospital Enterprise Fund are based on the reports of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and Governmental Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of San Joaquin, California, as of June 30, 2008 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued under separate cover, our report dated March 30, 2009 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on

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Honorable Grand Jury and Board of Supervisors County of San Joaquin, California

compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis, the budgetary comparison schedules and the schedule of funding progress (required supplementary information) are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We applied certain limited procedures, which consisted primarily of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and do not express an opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying supplementary information consisting of combining and individual fund financial statements and schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements of the County of San Joaquin, California. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements, and in our opinion, based on our audit and the reports of other auditors are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. The statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

BARTIG, BASLER & RAY, LLP A GALLINA LLP Company

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Roseville, California March 30, 2009

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This section of the County of San Joaquin's (County) annual financial report represents a discussion and analysis of the County's financial performance during the fiscal year ended June 30, 2008. Please read it in conjunction with the County's basic financial statements following this section.

### **FINANCIAL HIGHLIGHTS**

- The assets of the County exceeded its liabilities at the close of the 2007-2008 Fiscal Year by \$1,014.8 million, which is referred to as net assets. Of this amount, \$231.5 million is considered unrestricted net assets, which may be used to meet ongoing obligations to citizens and creditors. \$363.3 million is restricted net assets and limited to specific purposes and \$420.0 million, is invested in capital assets, net of related debt.
- The County's total net assets increased by \$49.3 million during the year. Governmental activities increased the County's net assets by \$47.3 million and business-type activities decreased the County's net assets by \$2.0 million.
- As of June 30, 2008, the County governmental funds reported combined fund balances of \$400.2 million, which
  is an decrease of \$78.7 million from last year's fund balance. Of the combined fund balances, \$168.7 million or
  42.2% is available to meet the County's current and future needs (unreserved fund balances).
- As of June 30, 2008, the unreserved fund balance for the general fund was \$44.9 million, or approximately
  7.1% of the total general fund operating expenditures. This entire amount is budgeted to be spent in the next
  fiscal year.
- The County's total long-term debt that is due beyond one year at June 30, 2008 was \$575.0 million, \$61.3 million higher than the prior year's, primarily due to the issuance of the Certificates of Participation for County Service Area No. 31's sewer system and the Utility Systems Revenue Bonds for Mountain House Community Services District and the inclusion of the County's unfunded portion of other post-employment benefits (OPEB) liability of \$13.6 million.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components 1) Government-wide financial statements; 2) Fund financial statements and 3) Notes to the basic financial statements. Required Supplementary Information is included in addition to the basic financial statements.

Government-wide Financial Statements are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business. Therefore, the statements are reported using the accrual basis of accounting. Please refer to Note 1, section (c) for further information on the accrual basis of accounting.

The <u>statement of net assets</u> presents information on all County assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The <u>statement of activities</u> presents information showing how net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that may result in cash flows in future fiscal periods.

Both of these government-wide financial statements distinguish functions of the County that are principally supported by intergovernmental revenues and property and sales taxes (governmental activities) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government; public protection; public ways and facilities; health, sanitation and public assistance; education and culture and recreation. The business-type activities of the County are the San Joaquin County General Hospital (Hospital), the San Joaquin County Airport (Airport), the San Joaquin County Solid Waste Enterprise (Landfill), and the Mountain House Community Service District's Utility Enterprise (Utility).

Component units that are discretely presented in the County's basic financial statements consist of legally separate entities for which the County is financially accountable or whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. Examples are the Head Start Child Development Council, Health Plan of San Joaquin, Local Agency Formation Commission, and San Joaquin County Economic Development Association.

#### The government-wide financial statements can be found on pages 13-15 of this report.

Fund Financial Statements are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a county's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County reports four major individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balance. Data from the nonmajor governmental funds, including the debt service funds, are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopted an annual appropriated budget for all of its major governmental funds. Budgetary comparison schedules have been provided for the General Fund and the major special revenue funds to demonstrate compliance with this budget and are included in the required supplemental section of this report.

The governmental funds financial statements can be found on pages 16-21 of this report.

Proprietary funds are reported in two ways: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the Hospital, the Airport, the Landfill, and the Mountain House Community Service District's Utility operations whose revenues are from external user fees. Internal services funds are used to account for its insurance programs, fleet maintenance, telephone and radio communication programs, office automation equipment replacement program, and general office supply and services programs. Because these services predominately benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail with the inclusion of cash flow statements. The County considers all its four enterprise funds as major funds to the County. The internal service funds are combined into a single, aggregated presentation in the proprietary funds financial statements. Individual fund data for the internal services is provided in the form of combining statements elsewhere in this report.

### The proprietary funds financial statements can be found on pages 22-29 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds except for Agency Funds. Agency funds are accounted for on the modified accounting basis.

#### The fiduciary fund financial statements can be found on pages 30-31 of this report.

Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found on pages 32-83 of this report.

Required Supplementary Information provides the comparison of the budgetary information with the actual budget results for the major funds, the General Fund, the Mental Health and Substance Abuse Fund, and the First 5 Program Fund. As mentioned earlier, the Board of Supervisors revises the budget throughout the year as it attempts to deal with unexpected changes in revenues and expenditures. The final amendment to the budget was actually adopted at year-end, which is not prohibited by state law.

Other Supplementary Information provides the combining and individual fund statements and schedules referred to earlier for nonmajor governmental funds, internal service and fiduciary funds immediately following the required supplementary information. It also contains certain financial statistics for the past six years and the combined financial statements for the Mountain House Community Service District and County Service Area No. 31 (Flag City).

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$1,014.8 million at the close of the fiscal year 2007-08.

#### Condensed Statement of Net Assets (000's)

		Governmen	tal a	Activities		Business-Ty	rpe A	Activities	T	otal	
		2007-08		2006-07		2007-08		2006-07	2007-08		2006-07
Assets:				7.7		_				_	
Current and other assets	\$	744,860	\$	753,853	\$	87,903	\$	92,549	\$ 832,763	\$	846,402
Capital assets		666,126		562,490		256,272		241,769	 922,398		804,259
Total assets	S	1,410,986	\$	1,316,343	\$	344,175	\$	334,318	\$ 1,755,161	\$	1,650,661
Liabilities:											
Current and other liabilities	\$	130,580	\$	111,303	\$	34,825	\$	54,587	\$ 165,405	\$	165,890
Long-term liabilities		311,419		283,373		263,567		236,002	 574,986		519,375
Total liabilities	=	441,999	_	394,676		298,392		290,589	 740,391		685,265
Net Assets:											
Invested in capital assets, net of											
related debt		402,092		430,608		17,825		33,307	419,917		463,915
Restricted		356,750		392,181		6,648		10,410	363,398		402,591
Unrestricted		210,145		98,878		21,310		12	231,455		98,890
Total net assets		968,987		921,667	***************************************	45,783		43,729	 1,014,770		965,396
Total liabilities and							_				
net assets	\$	1,410,986	\$	1,316,343	\$	344,175	\$	334,318	\$ 1,755,161	5	1,650,661

The largest portion of the County's net assets in the amount of \$420.0 million, approximately 41.4% of the total, represents its investment in capital assets (e.g. land, land improvements, buildings, equipment, infrastructure and construction in progress), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens and to internal county departments. Consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A significant portion of the County's net assets of \$363.3 million represents resources that are subject to external restrictions on how they may be used.

The remaining balance of the County's net assets is unrestricted net assets in the amount of \$231.5 million, which may be used to meet the County's on-going obligations to citizens and creditors.

At the end of the current fiscal year, the County reported positive balances in all three categories of net assets for the County as a whole, as well as for its separate governmental and business-type activities.

As shown below, the County's net assets were increased by \$49.4 million during the current fiscal year.

The following table indicates the changes in net assets for governmental and business-like activities.

### Changes in Net Assets (000's)

	Governmental Activities		Business-Ty	pe Activities	Totai		
	2007-08	2006-07	2007-08	2006-07	2007-08	2006-07	
Revenues:							
Program Revenues:							
Charges for services	\$ 128,754	\$ 140,255	\$ 189,668	\$ 175,052	\$ 318,422	\$ 315,307	
Operating grants and contr.	517,575	506,958	1,716	1,358	519,291	508,316	
Capital grants and contr.	15,099	6,167			15,099	6,167	
General Revenues:							
Property taxes	234,895	219,158	487	497	235,382	219,655	
Property transfer taxes	3,236	4,017	_		3,236	4,017	
Sales taxes	26,760	28,596	**	***	26,760	28,596	
Motor vehicle and other in lieu taxes	4,804	4,953			4,804	4,953	
Transient occupancy tax	442	346	_		442	346	
Franchise and others	2,581	2,586	-		2,581	2,586	
Tobacco settlement proceeds	6,230	5,936			6,230	5,936	
Investment earnings	27,199	27,259	1,701	4,425	28,900	31,684	
Miscellaneous	83		2,302	713	2,385	713	
Total Revenues	967,658	946,231	195,874	182,045	1,163,532	1,128,276	
Expenses:							
General government	32,880	20,374			32,880	20,374	
Public protection	281,673	248,845	-		281,673	248,845	
Public ways and facilities	50,211	37,532	-		50,211	37,532	
Health and sanitation	135,982	124,328			135,982	124,328	
Public assistance	334,827	324,549			334,827	324,549	
Education	7,022	6,267	***	**	7,022	6,267	
Culture and recreation	7,475	6,108	••	**	7,475	6,108	
Interest on long-term debt	4,668	7,469			4,668	7,469	
Solid waste	_	_	19,882	21,022	19,882	21,022	
Hospital			206,744	194,541	206,744	194,541	
Mountain House Utilities	17,794	16,625	11,063	12,490	28,857	29,115	
Airport			3,937	4,593	3,937	4,593	
Total Expenses	872,532	792,097	241,626	232,646	1,114,158	1,024,743	
Excess (deficiency) before transfers	95,126	154,134	(45,752)	(50,601)	49,374	103,533	
Transfers	(47,806)	(21,743)	47,806	21,743			
Change in net assets	47,320	132,391	2,054	(28,858)	49,374	103,533	
Net assets, beginning of year	921,667	768,131	43,729	136,661	965,396	904,792	
Adjustment to beginning net assets		21,145		(64,074)		(42,929)	
Net assets, end of the year	\$ 968,987	\$ 921,667	<b>\$</b> 45,783	\$ 43,729	\$ 1,014,770	\$ 965,396	

Governmental activities. Governmental activities increased the County's net assets by \$47.3 million, accounting for substantially all of the total growth in net assets of the County.

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#### Revenues

Total revenue for the County's governmental activities increased by \$21.4 million, or 2.3%, over the previous year.

- Revenues from the general revenues, such as property taxes, sales taxes and investment earnings increased
  by \$13.4 million from the prior year. This increase reflects a continued increase in the real estate market in
  the county, however, the consumers' purchase activities and the investment environment both showed
  slight decreases which may evidence a future impact on these general revenues in the immediate future.
- Revenues from service fees and court fees and fines decreased by \$11.5 million and the operating and capital grants and contributions increased by \$19.5 million. As an arm of the state government, operating grants and contributions serve multiple programs and are tied to mandated services such as public assistance, public health, mental health, public safety, and etc. The capital grants were tied to specific capital projects within a specific time frame. These grant revenue sources increased 3.8% over the prior year primarily due to increased funding from various Federal and State sources.

#### Expenses 5 4 1

Expenses for most function categories funded by the County's general revenue reflected increases paralleling inflation and growth in the demand for services from the prior year. Overall, expenditures for governmental activities increased by \$80.4 million, or 10.1%, over the previous year. Of the total increase, \$12.7 million comes from the public ways and facilities functional category, \$32.8 million from the public protection functional category, \$12.5 million comes from the general government functional category, \$11.6 million comes from the health and sanitation functional category and \$10.3 million comes from the public assistance functional category. The County's major cost component is salaries and benefits.

Business-type activities. Business-type activities increased the County's net assets by \$2.0 million. By excluding the operating grants and the statutory-required contribution transfers of \$47.8 million from the governmental-activities funds, the Business-type activities would have decreased the County net assets by \$47.5 million.

Key factors that contributed to this decrease from the operating activities were the loss of \$31.2 million in the Hospital operation, and \$4.1 million by the Mountain House Community Development District-Utility Enterprise funds.

### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental fund. The general government functions are contained in the General, Special Revenue, Debt Service, and Capital Project Funds. Included in these funds are the special districts governed by the Board of Supervisors. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financial requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At June 30, 2008, the County's governmental funds reported total fund balances of \$400.2 million, a decrease of \$78.7 million in comparison with the prior year. Approximately 42.2%, or \$168.7 million, of the total fund balance constitutes unreserved fund balance, which is available to meet the County's current and future needs. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has been committed: 1) to pay debt service, \$20.2 million; 2) to reflect inventories and interfund advances that are long-term in nature and thus do not represent available spendable resources, \$7.2 million and 3) to liquidate contractual commitments of the period — \$203.2 million. The County's management may also designate unreserved fund balance to a particular function or activity; however, designated fund balance is available for appropriations at any time.

The general fund is the main operational fund of the County. At June 30, 2008, it had an unreserved fund balance of \$44.9 million while its total fund balance was \$68.9 million, a decrease of \$28.8 million from the prior year. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures less transfers. Unreserved fund balance represents 7.1% of total fund expenditures, while total fund balance represents 10.9% of the same amount.

The Mental Health and Substance Abuse Fund, a major fund, was established to account for the mental health and substance abuse prevention and treatment services' activities. Therefore, the fund balance must be used for these designated services. At June 30, 2008, of its \$8.8 million fund balance, \$2.6 million has been committed and the remaining balance of \$6.2 million is available for the next fiscal year's appropriation.

The First Five Program, a major fund, was created following voter approval of the Children and Families Act of 1998 (Proposition 10) for the purposes of promoting and improving the early development of children from the prenatal stage to five years of age. The fund balance is, therefore, restricted for this program. At June 30, 2008, of its \$13.3 million fund balance, \$6.5 million has been committed and the remaining balance of \$6.8 million is available for the next year's appropriation.

The County Capital Outlay Fund was created to account for the expenditures related to the new acquisition, construction, major maintenance and/or additions and renovations of the County's facilities. Completion time for a capital project is often longer than a single fiscal year, depending on complexity and magnitude. Funds for projects still in progress at the end of a fiscal year are encumbered and carried forward in order to complete the work. At June 30, 2008, it had a fund balance of \$138.0 million.

Revenues for governmental functions totaled \$929.9 million in fiscal year 2007-08, which represents a \$20.0 million or 2.2% increase from fiscal year 2006-07. The largest increases in revenues were tax revenues \$8.9 million and aid from other governmental agencies \$16.8 million. The largest decreases in revenues were charges for services (\$7.0 million).

Expenditures for government functions totaled \$974.1 million in fiscal year 2007-08, which represents an increase of \$139.3 million or 16.7% from the prior year. The largest increase occurred in functional categories of the public safety \$25.4 million, health and sanitation \$9.4 million, public assistance \$7.3 million, general government \$7.2 million, and capital outlay \$79.5 million.

**Proprietary funds**. The County's proprietary funds provide similar information found in the governmental-wide financial statements, but in more detail.

The Solid Waste Enterprise had \$6.2 million in net assets at June 30, 2008, the Airport Enterprise had \$13.5 million, the Hospital Enterprise had \$49.6 million, and the Mountain House Enterprise had a negative net asset of \$23.6 million. The unrestricted net assets amounted to \$4.6 million, \$-2.9 million, \$25.8 million, and \$-6.2 million, respectively, of the total proprietary funds' net assets.

The internal service funds had \$79.5 million in net assets at June 30 2008 with \$69.4 million as unrestricted. Of the unrestricted net assets, \$37.2 million is designated for future claims under the County's self-insurance programs.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the 2007-08 fiscal year's original budget and the final amended budget resulted in a \$32.0 million increase to appropriations. The increases in the final amended budget can be briefly summarized as follows:

 The general government budget increased by \$1.1 million to reflect the increase of supervisorial districtspecific projects.

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- The reserve for contingency budget decreased by \$7.6 million to reflect the re-appropriation of the excess property tax revenues received in prior years.
- The public safety function budget increased by \$7.0 million to reflect the negotiated increase in salaries and benefits for the public safety employees and the additional funding provided by the Federal and the State governments for public safety programs.
- The public assistance function budget increased by \$3.1 million to reflect the additional funding provided by the Federal and the State governments for public assistance programs.
- The transfers-out budget increased by \$24.8 million to reflect the additional funding provided to various programs managed by other funds.

During the year, actual revenues were less than budgetary estimates by \$107.6 million. The decrease reflects the combination of increases and decreases of various revenue sources. The major decreases are \$25.1 million in Aid from Other Governmental Agencies for the public assistance area. \$30.3 million in property tax and sales tax and \$50.7 million in transfers-in.

Actual expenditures were less than final amended budgetary estimates by \$163.3 million. A majority of the difference is attributable to below budget expenditures in public protection, health and human services, public assistance (\$62.8 million), general government (\$23.0 million) and transfers-out (\$38.3 million). The County also appropriated \$38.3 million for contingencies as part of the County reserve policy. The net effect of under-realization of revenues and under-utilization of appropriations resulted in a favorable variance of \$55.7 million, thus eliminating the need to draw upon existing fund balance.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital assets

The County's investment in capital assets, net of related debt, for its governmental and business-type activities as of June 30, 2008, amounted to \$419.9 million. This investment in capital assets includes infrastructure, infrastructure in progress, land, buildings and improvements, equipment and construction in progress. The total decrease in the County's investment in capital assets for the current period was 9.5%.

Major capital asset events during the current fiscal year included the following:

- Land increased by \$10.8 million due to approximately \$9.4 million for parks donated to the Mountain House Community Services District and the remaining \$1.4 million for a future Lockeford Community Center
- Construction in progress increased by \$72.4 million due mainly to the new Agriculture building and the new County administration building.
- Infrastructure assets of \$54.8 million were added during the year for various road networks and County Service Area No. 31 sewer system.
- Structure and improvements of \$5.7 million were added during the year for various County projects.
- All depreciable assets, except infrastructure, were depreciated from the mid-month of the acquisition month
  to the end of the current fiscal year. Infrastructures acquired since 1985 were depreciated, using the
  composite method, over the life of 25 years.

Capital assets, net of accumulated depreciation, for the governmental and business-type activities are presented below to illustrate changes from the prior year:

		Governmental Activities			<b>Business-Type Activities</b>			Total				
(\$000's)		2007-08	_	2006-07		2007-08		2006-07		2007-08		2006-07
Infrastructure	\$	339.699	\$	324.309	\$	127,188	\$	108,666	\$	466.887	S	432.975
Land and easements		29,757		28.259		4.663		4.663		34,420		32.922
Structure and improvements		174,285		167.644		57.740		106.567		232,025		274,211
Equipment		33,892		28,307		52,734		7.579		86.626		35,886
Construction in progress		86.620		10,849		13.947		14.294		100,567		25.143
Other capitaized assets	_	1.873	-	3,122	_					1,873	_	3,122
Total	\$	666,126	\$	562,490	\$	256,272	S	241.769	\$	922,398	\$	804.259

For additional information related to capital assets, see note 5 on pages 60-61.

### Long-term debt

At June 30, 2008, the County had total long-term outstanding debt of \$575.0 million, excluding the amount due within one year (\$84.9 million). This amount was comprised of \$249.9 million of certificates of participation, \$10.6 million in landfill closure/postclosure, \$3.7 million in capital lease obligations, \$240.0 million in notes payable, \$5.5 million in earned compensated absences, \$51.6 million for estimated self-insurance claims liability and \$13.6 million for the County's unfunded portion of OPEB.

On December 1, 2007, the County issued \$8.45 million of Certificates of Participation (COP) to finance the acquisition and construction of certain sanitary sewer improvements in County Service Area 31 (Flag City).

On December 1, 2007, the Mountain House Community Service District (CSD) issued \$24.365 million of Utility Systems Revenue Bonds to finance and refinance the cost of improvements to the water, wastewater, and storm drain systems of the CSD.

For additional information related to long-term debt, see notes 6, 7 and 8 on pages 62-70.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

- The County's 2008-09 budget reflects a marginal decrease in many programs as a result of a continued decline in the real estate market.
- The State's economic condition continues to have a significant impact on the County's budget, even though
  the constitutional amendment (Proposition 1A) approved in November 2004 will protect the local
  government revenues from future reductions by the State.
- In May 2008, the State's budget revision (1) provides \$286 million from Proposition 1B-Transportation bond for local streets and roads, San Joaquin County's projected share is \$5.7 million; (2) proposes a 10% reduction, or \$3.9 million statewide, to the Williamson Act Subvention Program; the County received \$1.9 million annually from this program; and (3) proposes a 10% across-the-board cut to several public safety grants, including Citizens' Option for Public Safety, Juvenile Justice Crime Prevention Act, Juvenile Probation Camp Funding, Mentally Ill Offender Crime Reduction Grants, Local Detention Facility Funding, and California Multijurisdictional Methamphetamine Enforcement Team programs. In fiscal year 2007-08, the County received approximately \$8 million in these grants.

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• In Fiscal Year 2008-09, the Mountain House Community Services District became an independent community services district. Therefore, the County's financial statements will no longer include the Mountain House Community Services District information beginning in fiscal year 2008-09.

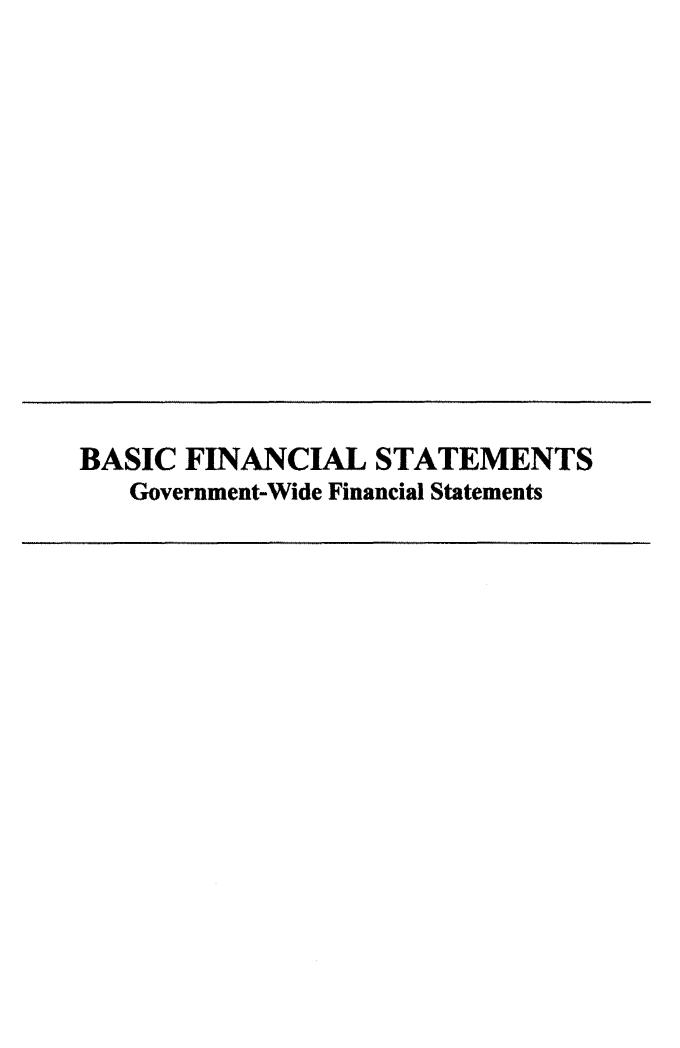
All of these factors were considered in preparing the County's budget for fiscal 2008-09, approximately \$1.28 billion (including the business-like activities).

During the current fiscal year, unreserved fund balance in the general fund decreased to \$68.9 million. The County has appropriated the full amount for spending in the 2008-09 fiscal year budget.

### REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or to request additional financial information should be addressed to the Auditor-Controller's Office, 24 S. Hunter Street, Room 103, Stockton, CA 95202.

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### Statement of Net Assets June 30, 2008

			Prin	nary Government				
		Governmental		Business-Type				Component
		Activities		Activities		T otal		Units
ASSETS	·							
Cash and investments:								
Pooled	\$	450,955,582	\$	17,787,794	\$	468,743,376	\$	33,265,213
Other banks		8-11		3.944,365		3,944,365		2.512,595
Imprest cash		311,540		4,730		316,270		
Accounts receivable		12,057,284		29,982,092		42.039.376		85,906
Taxes receivable		94,020,598		←		94,020,598		
Interest receivable		3,688,067		137,892		3,825,959		296,980
Estimated cost settlements				6.030,572		6.030,572		
Internal balances		6,258,791		(6,258,791)		<del></del>		••
Due from other agencies		110,080,571		10,586,848		120.667.419		1.378,039
Loans receivable		20,000				20.000		
Prepaid expenses		632,892		462,301		1,095,193		**
Inventory		1.125,513		1,569,042		2,694,555		
Other assets		25,500		2,143,967		2,169,467		1,302,489
Unamortized debt issuance cost		1,633,453		1,669,991		3,303,444		•••
Restricted assets:								
Cash and investments		63,859,171		19,625,695		83,484,866		
Interest receivable		190,549		216,328		406,877		**
Capital assets:								
Nondepreciable		116,377,867		18,610,515		134,988,382		*-
Depreciable, net	<del></del>	549,748,376		237.661.267	_	787,409,643		14,379,751
Total Assets	\$	1,410,985,754	<u> </u>	344.174.608	\$	1.755.160.362	<u>.</u>	53,220,973
LIABILITIES								
Accounts payable	\$	30,947,631	\$	10.475.829	5	41,423,460	5	1,367,799
Accrued expenses		9,337,195		3,173,335		12,510,530		1,388,582
Estimated cost settlemetus				1,217,168		1,217,168		b-s
Uncarned revenue		17.099.218		4,144,348		21,243,566		302,949
Long-term fiabilities:								
Due within one year		71,218,395		13.716,894		84,935,289		11.822,656
Due beyond one year		311,419,005		263,567,100		574,986,105		2,631,578
Other liabilities		592.079		519.976		1,112,055		292.889
Payable from restricted assets:								
Accrued interest		1,384,822		1,577,163		2,961,985		
Total Liabilities		441,998,345		298,391,813	_	740,390,158		17,806,453
NET ASSETS								
Invested in capital assets, net of related debt		402,092,352		17.825.176		419.917.528		14,379,751
Restricted for:								
Capital projects		253,870,456		**		253,870,456		**
Debt service		10,256,266		6.604,960		16.861,226		**
Children and Families Act Program		13,202,512				13,202,512		
Mountain House Community Service District funds		9,394.698		***		9,394,698		ann.
Public works and community infrastructure		58,068,195				58.068.195		**
Local law enforcement programs		1.835,375		m-		1.835.375		**
Mental health and substance abuse programs		10.122,088				10,122,088		+-
Other programs		**		42.176		42.176		
Unrestricted		210,145,467		21,310,483		231,455,950		21,034,769
Total Net Assets		968,987,409		45,782,795		1,014,770,204		35,414,520
Total Liabilities and Net Assets	<u>.</u>	1.410.985.754	5	344.174.608	5	1.755.160.362	\$	53.220.973

# Statement of Activities For the Year Ended June 30, 2008

				Program Revenues	venues		
Functions/Programs	Expenses	Indirect Expense Ch Expenses Allocation S		Operating Grants and Contributions	Capital Grants and Contributions		
Primary Government:							
Governmental Activities:							
General government	\$ 46, <del>944,</del> 427	\$ (14,065,649)	\$ 20,878,702	\$ 3,202,517	\$ 1,970,078		
Public protection	273,921,157	7,752,280	46,128,760	81,203,709			
Public ways and facilities	48,779,050	894,645	10,970,609	8,157,259	13,128,475		
Community infrastructure program	537,762		3,564,809	**	-		
Mountain House Service District	17,794,338	•	10,535,401				
Health and sanitation	114,420,149	1,863,712	33,600,035	78,450,426			
Children and families act program	19,705,048	(7,217)	1,000	10,978,910	**		
Public assistance	332,378,367	2,448,267	1,329,035	335,418,905	-		
Education	6,997,040	25,419	157,664	163,255	****		
Recreation and cultural services	6,386,314	1,088,543	1,588,227				
Interest on long-term debt	4,667,933						
Total Governmental Activities	872,531,585		128,754,242	517,574,981	15,098,553		
Business-Type Activities:							
Hospital	206,744,293		166,796,464	••			
Airport	3,937,352		1,664,750	1,547,842			
Solid Waste	19,881,759	. ***	17,678,924	167,731			
Mountain House Services District -							
Utility Services	11,062,677		3,528,038				
Total Business-Type Activities:	241,626,081		189,668,176	1,715,573			
Total Primary Government	\$ 1.114.157.666	<u> </u>	\$ 318,422,418	<u>\$_519.290.554</u>	\$ 15,098,553		
Component Units							
Headstart	\$ 33,231,629	\$	\$ 2,432,650	\$ 30,587,721	\$		
Health Plan of San Joaquin	107,791,749		1,219,820	98,752,108			
San Joaquin Economic Development	289,189	***	136,670	165,557			
Local Agency Formation Commission	407,922	**	-	384,238			
Total Component Units	\$ 141.720.489	<u> </u>	\$ 3,789,140	\$ 129,889,624	<u> </u>		

General Revenues:

Taxes:

Property taxes

Property transfer taxes

Sales and use taxes

Transient occupancy taxes

Franchise and other

Other in-lieu taxes

Unrestricted interest and investment carnings

Tobacco settlement proceeds

Miscellaneous

Transfers

Total General Revenues and Transfers

Change in Not Assets

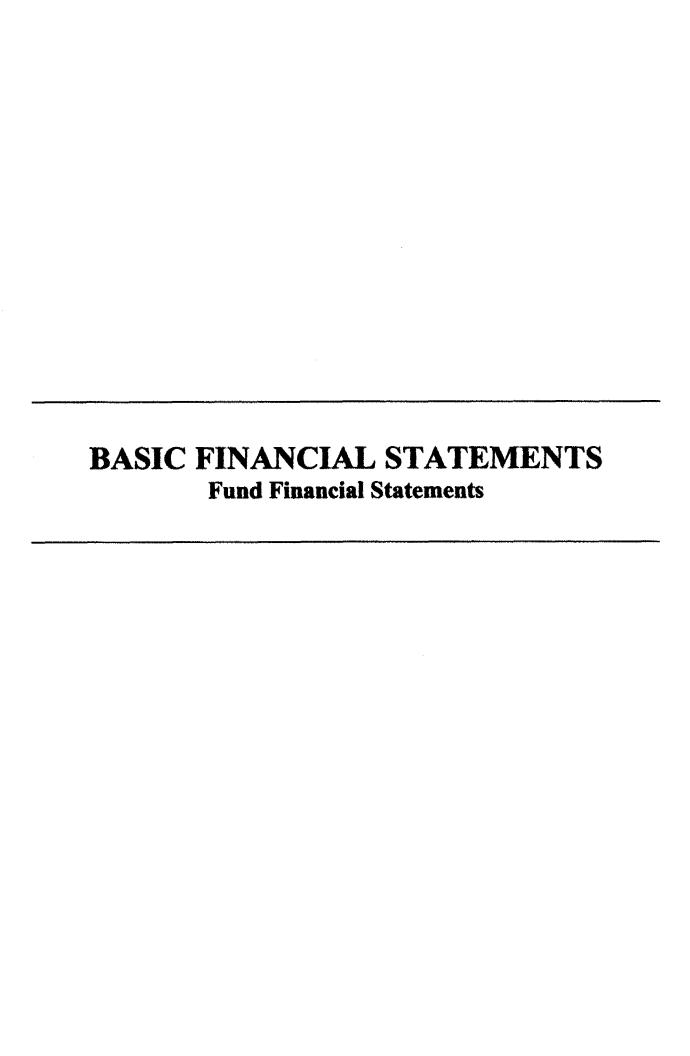
Net assets - beginning

Not assets - ending

Net (Expense) Revenue and Changes in Net Assets

	Primary Government		C
Governmental	Business-Type	T-1-1	Component
Activities	Activities	Total	Units
\$ (6,827,481)	\$	\$ (6,827,481)	\$
(154,340,968)		(154,340,968)	
(17,417,352)		(17,417,352)	
3,027,047	***	3,027,047	
(7,258,937)	20	(7,258,937)	***
(4,233,400)	**	(4,233,400)	M-In
(8,717,921)	•••	(8,717,921)	**
1,921,306	414	1,921,306	
(6,701,540)	**	(6,701,540)	ww
(5,886,630)		(5,886,630)	
(4,667,933)		(4,667,933)	
(211,103,809)		(211,103,809)	
**	(39,947,829)	(39,947,829)	-
***	(724,760)	(724,760)	
	(2,035,104)	(2,035,104)	
qu a <sub>n</sub>	(7,534,639)	(7,534,639)	
	(50,242,332)	(50,242,332)	
(211,103,809)	(50,242,332)	(261,346,141)	
		**	(211,258)
		**	(7,819,821)
••		**	13,038
	**		(23,684)
	<b>F</b>		(8,041,725)
234,895,057	486,589	235,381,646	<del></del>
3,235,852		3,235,852	-
26,759,854	**	26,759,854	*~
441,771		441,771	
2,581,097		2,581,097	
4,804,452		4,804,452	
27,198,618	1,701,493	28,900,111	1,477,667
6,230,445		6,230,445	
83,414	2,301,957	2,385,371	
(47,806,151)	47,806,151		
258,424,409	52,296,190	310,720,599	1,477,667
47,320,600	2,053,858	49,374,458	(6,564,058)
921,666,809	43,728,937	965,395,746	41,978,578
968,987,409	\$ 45,782,795	\$ 1.014.770.204	\$ 35,414,520

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# Balance Sheet Governmental Funds June 30, 2008

	General Fund	Mental Health Substance Abuse	First Five Program	County Capital Outlay Fund
ASSETS				
Cash and Investments:				
Pooled	\$ 57,383,912	\$ 2,473,474	\$ 16,425.738	\$ 92,119,974
Imprest cash	238,775	39,450		**
Accounts receivable	3,194,175	2,821,714	1,577	294,762
Taxes receivable	93,529,449			****
Interest receivable	818,186	47,076	127,663	747.073
Due from other agencies	94,027,456	8,949,883	1,581,979	·
Due from other funds	5,195,410	49,775		649,415
Advances to other funds	6,807,946			373.140
Loans receivable	20,000			**
Inventory	49,094	95.741	**	••
Other assets	25,500			**
Restricted assets:	,			
Restricted cash and investments				51,686,978
Interest receivable				111.945
				·
Total Assets	\$ 261,289,903	<u>\$ 14,477.113</u>	\$ 18,136,957	\$ 145,983,287
LIABILITIES				
Accounts payable	\$ 7,212,086	\$ 1,947,951	\$ 4,709,880	\$ 8,004,952
Due to other funds	1,634,088	132.615	117,528	1,381
Accrued salaries	7,333,578	978,292	22,806	-
Deferred revenues	134,405,894	2,621,147		**
Advances from other funds	Brog.			
Teeter note	41,000,000	**		
Accrued interest	202,065	••		
Other liabilities	592,079			**
Total Liabilities	192,379,790	5,680,005	4,850,214	8,006,333
FUND BALANCES				
Reserved for:				
Encumbrances	16,861,152	2,492,027	6,528,560	143,890,069
Inventory	49,094	95,741		
Debt service		**	**	**
Advances	6,807,946			373,140
Other assets	258,775	39,450	<del>**</del>	***
Unreserved, reported in				
General fund	44,933,146			
Special revenue funds	**	6,169,890	6,758,183	
Capital projects funds				(6,286,255)
Total Fund Balances	68,910,113	8,797,108	13,286,743	137,976,954
Total Liabilities and	6 321 580 553	¢ 34.497.115	6 (0.124.067	£ 146 002 302
Fund Balances	<u>\$ 261.289.903</u>	\$ 14.477.113	7 19.130.437	\$ 145.983.287

	Other		
	Governmental		
	Funds		Total
\$	159,616,444	\$	328,019,542
	33,275		311,500
	5,475,199		11,787,427
	491,149		94,020,598
	1,038,685		2,778,683
	4,296,675		108,855,993
	31,294		5,925,894
			7,181,086
			20,000
	355,458		500,293
	555,156		25,500
			20,000
	12,172,193		63,859,171
			190,549
*****	78,604	***************************************	170,347
•	193 599 076	¢	622 476 226
2	183,588,976	-	V23.77Q.23V
\$	5,100,773	S	26,975,642
T)	1,781,803	۵	
			3,667.415
	925,384		9,260,060
	634,601		137,661,642
	3,959,763		3,959,763
	7.5		41,000,000
	•-		202,065
			592,079
-	12,402,324		223,318.666
	33,471,839		203,243,647
	355,458		500,293
	20,203,536		20,203,536
			7,181,086
	33,275		331,500
			44,933,146
	96,529,722		109,457,795
	20,592,822		14,306,567
-	171,186,652	-	400,157,570
\$	183,588,976	\$	623,476,236

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# Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets - Governmental Activities June 30, 2008

und Balance - total governmental funds		5	6	400,157,570
Amounts reported for governmental activities in the statement of net assets are different because:				
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.				653,366,356
diciciote, are not reported in the governmental rands.				
Other long-term assets are not available to pay for current-period expenditures				
and, therefore are deferred in the governmental funds.				120,562,424
Internal service funds are used by the County to charge the cost of unemployment insurance dental insurance, fleet services and telephone services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the				
statement of net assets. Internal service fund net assets are:				79,478,275
Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported in the governmental funds.				
Certificates of participation	\$	(141,983,075)		
Capital leases	_	(94,280)		
Notes payable		(1,760,131)		
Pledged revenue debt		(102,439,150)		
OPEB liability		(10,776,984)		
Compensated absences		(28,066,744)		
Accrued interest payable		(1,090,305)		
Unamortized issuance costs		1,633,453		(284,577,216)
et assets of governmental activities		<u>\$</u>		968,987,409

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2008

P	General Fund	Mental Health Substance Abuse	First Five Program	County Capital Outlay Fund
Revenues: Taxes	C 100 707 701	•	•	•
	\$ 198,307,791	\$	<b>3</b>	\$ -
Licenses and permits	6,241,173	245 500	**	•••
Fines, forfeitures and penalties	14,615,681	345,580	071 770	0.1//.04/
Use of money and property	7,246,923	410,275	871,762	8,166,246
Aid from other governmental agencies	411,766,305	38,987,349	10,978,910	2,421,811
Charges for services	40,631,335	29,660,485		
Other revenues	10,673,581	140,374	1,000	57,333
Total Revenues	689,482,789	69,544,063	11,851,672	10,645,390
Expenditures:				
Current:		•		
General government	51,432,572		_	323,122
Public protection	234,061,344			1,736,306
Public ways and facilities	39,144		<b>-</b>	13,535
Health and sanitation	35,224,250	74,063,010	19,665,644	4,085
Public assistance	294,963,799	**		6,445
Education	387,824	<del></del>	-	
Recreation and culture	5,041,157		<del></del>	98,620
Capital outlay	6,690,515	335,481	<b>5,969</b>	78,166,448
Debt Service:				
Principal retirement	674,976	**		••
Interest and debt issuance costs	1,572,156			
Total Expenditures	630,087,737	74,398,491	19,671,613	80,348,561
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	59,395,052	(4,854,428)	(7,819,941)	(69,703,171)
Other Financing Sources (Uses):				
Issuance of debt	1,193,484	***	***	*-
Discount on issuance of debt	••			N-4a
Transfers in	2,542,220	10,315,512	7,217	22,150,237
Transfers out	(91,923,804)	(1,941,826)		(13,000,000)
Total Other Financing Sources (Uses)	(88,188,100)	8,373,686	7,217	9,150,237
Net change in fund balances	(28,793,048)	3,519,258	(7,812,724)	(60,552,934)
Fund balance - beginning	97,703,161	5,277,850	21,099,467	203,654,488
Prior period adjustment			<del></del>	(5,124,600)
Fund balance - ending	\$ 68,910,113	\$ 8,797,108	\$ 13,286,743	<b>\$</b> 137,976,954

	Other	
G	iovernmental	
	Funds	Total
\$	28,768,626	\$ 227,076,417
	418,713	6,659,886
	2,387,652	17,348,913
	5,935,900	22,631,106
	76,286,603	540,440,978
	30,968,707	101,260,527
	3,635,837	14,508,125
	148,402,038	929,925,952
		51,755,694
	27,617,614	263,415,264
	42,172,657	42,225,336
	2,081,133	131,038,122
	33,343,456	328,313,700
	6,539,689	6,927,513
	328,837	5,468,614
	41,835,572	127,033,985
		, ,
	9,072,566	9,747,542
	6,569,255	8,141,411
	169,560,779	974,067,181
•		
	(21,158,741)	(44,141,229)
***************************************		**************************************
	17,688,106	18,881,590
	(118,125)	(118,125)
	31,729,010	66,744,196
	(8,106,337)	(114,971,967)
**********	41,192,654	(29,464,306)
	20,033,913	(73,605,535)
	, ,	, , , ,
	151,152,739	478,887,705
	,	(5,124,600)
\$	171,186.652	\$ 400,157,570

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Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balances of Governmental Funds to the
Government-Wide Statement of Activities - Governmental Activities
For the Fiscal Year Ended June 30, 2008

Net change to fund balance - total governmental funds		\$ (73,605,535)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Expenditures for general capital assets, infrastructure, and other related capital assets adjustments  Less current year depreciation	\$ 127,033,985 (29,245,331)	97,788,654
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund Increase (decrease) in accrued property tax revenues Increase (decrease) in accrued grant revenues	32,831,106 307,619	33,138,725
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		
Principal repayments: Certificate of participation Notes payable Capital leases Less amortization of discount on Certificate of participation	5,685,000 3,992,391 70,150 (324,721)	9,422,820
Long-term debt proceeds is a financial resource in the governmental funds, but it has no impact on the statement of activities since it increases the long-term liabilities in the statement of net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		
New issuance of long-term debt Discount on issuance of debt	(18,881,560) 118,095	(18,763,465)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(20,720,702)
Change in accrued interest payable Change in compensated absences Financing charges on notes payable Change in OPEB liability	(589,170) (1,213,408) (2,487,285) (10,776,984)	(15,066,847)
Capital assets transferred to external funds are recorded as reduction of net assets, but they do not provide any addition to current finacial resources and therefore are not reported as revenues in the governmental funds.		(1,214,217)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net expense of certain activities of the internal service funds is reported with		
governmental activities.		15,620,465
Change in net assets of governmental activities		\$ 47,320,600

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### Statement of Fund Net Assets Proprietary Funds As of June 30, 2008

	Business-Type Activities - Enterprise Funds							
	General Hospital	Stockton Metropolitan Airport	Solid Waste Disposal	Mountain House Utility Services	Total	Activities Internal Service Funds		
<u>Assets</u>								
Current Assets:								
Cash and investments	\$	\$ 1,191,366	\$ 16,340,590	\$ 255.838	\$ 17.787.794	\$ 122.936,040		
Other banks	3.944.365		••		3,944,365	••		
Imprest cash	2.580	250	1,900	••	4,730	40		
Accounts receivable	28,802,530	188.632	988.183	2.747	29,982,092	269.857		
Interest receivable		10,633	123,298	3.961	137.892	909,384		
Due from other funds	89,543	==	12.234		101,777	1.854,488		
Due from other agencies	10,501,148	3,167	82.533		10,586,848	1.224,578		
Estimated cost settlements	6.030,572		••		6.030,572			
Prepaid expenses	462,301	**			462,301	632,892		
Inventories	1.527,019		42,023	••	1.569,042	618.517		
Other current assets	2.143.967				2.143.967			
Total Current Assets	53,504,025	1,394,048	17,590,761	262,546	72,751.380	128.445.796		
Noncurrent Assets:								
Unamortized debt issuance cost	889,693		430,291	350.007	1,669,991			
Restricted Assets:	•							
Cash and investments	8.165,084	••	4.855.651	6,604,960	19,625,695			
Interest receivable	164,918		22,146	29.264	216.328_			
Total Restricted Assets	8,330,002	**	4.877,797	6.634.224	19.842.023			
Capital Assets:								
Non-depreciable	7.899.701	1,673,694	9,037,120		18.610.515	17.481		
Depreciable, net	78,920,738	14.883.957	16,332,767	127,523,805	237.661.267	12.749.109		
Total Capital Assets	86.820,439	16,557,651	25,369,887	127,523,805	256,271.782	12,766,590		
Total Noncurrent Assets	96,040,134	16,557,651	30.677,975	134,508,036	277,783,796	12,766,590		
Total Assets	\$ 149.544.159	\$ 17,951,699	\$ 48.268.736	\$ 134,770,582	\$ 350,535,176	\$ 141,212,386		

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# Statement of Fund Net Assets (continued) Proprietary Funds As of June 30, 2008

	General Hospital	Stockton Metropolitan Airport	Solid Waste Disposal	Mountain House Utility Services	House Utility	
Liabilities and Net Assets						
Current Liabilities:						
Accounts payable	\$ 8.894.474	\$ 201,894	\$ 1,189,117	\$ 190,344	\$ 10.475,829	\$ 3.971,989
Accrued payroll	3.013.693	16,247	143,395		3,173,335	77.135
Due to other funds	3,493,668	5,001	13.716	**	3.512.385	702.359
Estimated cost settlements	1.217.168	***		ade date	1.217.168	**
Other current liabilities		66,607	453,369	**	519,976	
Payable from restricted assets:						
Interest payable	1,248,163		329,000	**	1.577.163	92.452
Current portion:						
Certificates of participation	4,370,000	**	3,015,000	430,000	7,815,000	
Notes payable	••	4.243	+-		4.243	52.324
Capital leases	510,294	**	*-		510,294	773,797
Compensated absences	4.921.205	45.239	420,913	-	5.387.357	215,351
Total Current Liabilities	27,668,665	339.231	5,564.510	620,344	34,192,750	5.885.407
Long-Term Liabilities						
Unearned revenue	3,008,300	1.136.048	**	*-	4.144.348	The Control of the Co
Advances from other funds		2.848.183	••	**	2,848,183	373,140
Certificates of participation	64,498,401		25,620,819	23,797,703	113,916,923	••
Notes payable		75,820	**	133,927,613	134,003,433	1.803.296
Capital lease obligations	1,780,231			*-	1.780.231	1,908,880
Compensated absences	416,286	(569)	77,558		493,275	10.501
Claims liability	**			••		51.646,088
Liability for closure/						
postclosure costs			10,628,021	**	10,628,021	
OPEB liability	2.524,338	21,845	199.034	B-4s.	2.745.217	106,799
Total Liabilities	99,896,221	4,420,558	42,089,942	158.345,660	304.752.381	61.734,111
Net Assets:						
Invested in capital assets, net of						
related debt	23,784,421	16.477.587	1.589.719	(24.026.551)	17.825,176	10.083.913
Restricted for:						
Debt service				6,604,960	6,604,960	**
Other	42,176		**	**	42.176	***
Unrestricted	25,821,341	(2.946,446)	4,589.075	(6,153,487)	21,310,483	69.394.362
Total net assets	49.647.938	13,531,141	6,178,794	(23,575,078)	45.782.795	79.478.275
Total liabilities and net assets	\$ 149,544,159	\$ 17,951,699	\$ 48.268.736	\$ 134,770,582	\$ 350,535,176	\$ 141,212,386

# Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended June 30, 2008

	Business-type Activities - Enterprise Funds						
	General Hospital	Stockton Metropolitan Airport	Metropolitan Waste				
Operating Revenues:							
Charges for services	\$ 150.683,075	\$ 679,648	\$ 7,338,466	\$ 3,360,248			
Concessions and rentals	**	1,433,721	9,075,023	-			
Other income	16,113,389	37,970	1,265,435	150,413			
Total Operating Revenues	166,796,464	2,151,339	17,678,924	3,510,661			
Operating Expenses:							
Salaries and benefits	113,390,269	951,345	6,631,386	<del></del>			
Services and supplies	79,826,345	1,191,618	8,308,032	3,104,501			
Liability claims and loss adjustment							
Insurance	**		**	••			
Landfill closure and postclosure expense	**	**	937,985	**			
Depreciation	7,141,728	1,577,747	2,596,798	4,480,703			
Miscellaneous	***	2,478	7,440				
Total Operating Expenses	200,358,342	3,723,188	18,481,641	7,585,204			
Operating Income (Loss)	(33,561,878)	(1,571,849)	(802,717)	(4,074,543)			
Non-Operating Revenues (Expenses):							
Gain (loss) on sale of asset	••		547				
Interest income	498,465	62,811	917,600	222,617			
Aid from other governmental agencies	•	1,547,842	167,731	•			
Insurance recovery	4.		**				
Other revenue	2,301,410			**			
Interest expense	(6,385,951)	(214,164)	(1,400,118)	(3,477,473)			
Total Non-Operating Revenues (Expenses)	(3,586,076)	1,396,489	(314,240)	(3,254,856)			
Net Income (Loss) Before Contributions and Transfers	(37,147,954)	(175,360)	(1,116,957)	(7.329,399)			
Transfers and Contributions/Capital Grants							
Contributions/capital grants	**	**		17,377			
Transfers in	47,234,194	390,000		189,723			
Transfers out	(4,587)	(969)	(2,210)				
Change in Net Assets	10,081,653	213,671	(1,119,167)	(7,122,299)			
Net Assets - Beginning of Year	39,566,285	13,317,470	7,297,961	(16,452,779)			
Net Assets - End of Year	\$ 49,647,938	S 13.531.141	\$ 6,178,794	\$ (23,575,078)			

	Governmenta					
	Activities					
	Internal					
	Service					
Total	Funds					
\$ 162,061,437	\$ 104,588,202					
10,508,744	••					
17,567,207	477,313					
190,137,388	105,065,515					
120,973,000	3,683,942					
92,430,496	23,912,280					
	62,379,920					
	3,457,186					
937,985						
15,796,976	2,186,672					
9,918	13,494					
230,148,375	95,633,494					
(40,010,987)	9,432,021					
547	(38,392)					
1,701,493	4,673,414					
1.715.573						
₩.₩	88,788					
2,301,410	***					
(11,477,706)	(253,137)					
(5,758,683)	4,470,673					
(45,769,670)	13,902,694					
17,377	1,867,458					
47,813,917	34,532					
(7,766)	(184,219)					
	- 1 1					
2,053,858	15,620,465					
43,728,937	63.857,810					
\$ 45,782,795	\$ 79,478,275					

# Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2008

	Business-type Activities - Enterprise Funds					
	Stockt General Metropo		Solid Waste	Mountain House Utility		
	Hospital	Airport	Disposal	Services		
Cash Flows from Operating Activities:						
Cash received from customers	\$ 157,532,447	\$ 2,227,009	\$ 17,951,159	\$ 3,740,741		
Cash payments to suppliers for goods and services	(91,072,483)	(1,117,847)	(9,433,698)	(2,799,336)		
Cash receipts from other departments for goods and services	_		1,136,197	_		
Cash payments to other departments for goods and services	_	(33,548)	**	(707,327)		
Cash payments to employees for services	(109,323,770)	(950,380)	(6,326,074)			
Net Cash Provided (Used) by Operating						
Activities	(42,863,806)	125,234	3,327,584	234,078		
Cash Flows from Noncapital Financing Activities:						
Transfers in (out)	34,950,760	389,031	(2,210)	189,723		
State and federal grant receipts	**	***	167,731			
Loan repayment or borrowing	3,363,846	(147,518)		**		
Other non-operating receipts (payments)	2,175,769	(43,107)	***			
Net Cash Provided (Used) by Noncapital						
Financing Activities	40,490,375	198,406	165,521	189,723		
Cash flows from capital and related financing activities:						
Capital contribution grants	***	1,547,842	**	-		
Proceeds from issuance of debt	when	***		23,870,553		
Acquisition and construction of capital assets	(2,836,775)	(1,837,643)	(1,678,712)	(340,181)		
Insurance recovery	-					
Proceeds from sale of property and equipment		13,654	547			
Principal payment on debts	(4,708,836)	(3,765)	(2,571,363)	(18,208,523)		
Interest payment on debts	(5,679,425)	(214,164)	(1,417,615)	(536,696)		
Net Cash Provided (Used) by Capital						
Financing Activities	(13,225,036)	(494,076)	(5,667,143)	4,785,153		
Cash flows from investing activities:						
Repayments on notes receivable	4,016,273	-	-			
Interest on investment and note receivable	498,465	71,735	1,032,819	210,350		
Net Cash Provided by Investing Activities	4,514,738	71,735	1,032,819	210,350		
Increase (Decrease) in Cash and Cash Equivalents	(11,083,729)	(98,701)	(1,141,219)	5,419,304		
Cash and Cash Equivalents, Beginning of Year	23,195,758	1,290,317	22,339,360	1,441,494		
Cash and Cash Equivalents, End of Year	\$ 12,112,029	\$ 1,191,616	\$ 21,198,141	\$ 6,860,798		

Continued

		Governmental
		Activities
		Internal
		Service
	Totals	Funds
	1 Ouris	runus
	\$ 181,451,356	s
1	(104,423,364)	(80,700,076)
1	1,136,197	107,788,873
	(740,875)	(4,622,341)
	(116,600,224)	(3,548,542)
	(110,000,224)	(3,340,344)
•	(20 176 010)	18,917,914
	(39,176,910)	10,717,714
ļ	35,527,304	510,952
	167,731	310,722
-	3,216,328	
	2,132,662	_
	2,132,002	-
ļ		
	41,044,025	510,952
Y	71,077,023	254724
	1,547,842	
,	23,870,553	
	(6,693,311)	(2,175,897)
	(0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,	88,788
	14,201	51,498
	(25,492,487)	(821,316)
Ì	(7,847,900)	(228,742)
	(7,047,500)	(320,712)
	(14,601,102)	(3,085,669)
ŀ	(14,001,102)	(0,000,000)
,	4,016,273	
ı	1,813,369	5,107,123
	1,010,007	
i	5,829,642	5,107,123
	3,027,042	
	(6,904,345)	21,450,320
	(0,504,242)	21,420,020
	48,266,929	101,485,760
٠.	70,400,747	101,403,700
	\$ 41,362,584	\$ 122,936,080
1	9 71,302,304	# 144,730,000

# Statement of Cash Flows (continued) Proprietary Funds For the Year Ended June 30, 2008

	Business-type Activities - Enterprise Funds							
	-	General Hospital	Stockton Metropolitan Airport		Solid Waste Disposal		Mountain louse Utility Services	
Reconciliation of operating income (loss) to						-		
net cash provided by (used in) operating activities:								
Operating income (loss)	\$	(33,561,878)	\$ (1,571,849)	\$	(802,717)	\$	(4,074,543)	
Adjustments to reconcile operating income to net								
cash provided (used) by operating activities:								
Depreciation and amortization		7,141,728	1,577,747		2,596,798		4,480,703	
(Increase) decrease in receivables		(10,148,069)	78,587		263,151		230,080	
(Increase) decrease in prepaid expenses		87,043					***	
(Incresse) decresse in inventories		165,426			(13,854)			
Increase (decrease) in payables		(9,830,805)	21,821		383,866		(402,162)	
Increase (decrease) in closure/postclosure liability					678,369			
Increase (decrease) in claim liabilities			**		-			
Increase (decrease) in OPEB liability		2,524,338	21,845		199,034		••	
Increase (decrease) in uncarned revenues		758,411	(2,917)		22,937			
Net Cash Provided (Used) by Operating								
Activities	<u>s</u>	(42,863,806)	\$ 125,234	\$	3,327,584	<u>\$</u>	234,078	
Non-cash transactions:								
The County entered various purchase-lease agreements								
during the year to purchase equipment	S		\$	S	-	\$		
Transfer of capital assets from other funds		-	-		**		17,378	
Acquisition of capital assets with pledged notes payable		_					22,980,934	
Issuance of pledged notes payable		***				(	22,980,934)	
	S	<del></del> _	s -	\$		\$	17,378_	

	Activities				
	Internal				
	Service				
Totals	Funds				
\$ (40,010,987)	\$ 9,432,021				
15,796,976	2,186,672				
(9,576,251)	(524,722)				
87,043	(16,039)				
151,572	(64,481)				
(9,827,280)	859,286				
678,369					
	6,938,378				
2,745,217	106,799				
778,431					
\$ (39,176,910)	\$ 18,917,914				
\$	\$ 836,148				
17,378	-				
22,980,934	-				
(22,980,934)	<del></del>				
\$ 17,378	\$ 836,148				

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# Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2008

	June 30, 2008								cember 31, 2007	
		Investment		P	Private Purpose				Pension	
		Trust Fund	Agency Funds		Trust Funds		Total		Trust Fund	
Assets										
Cash and investments - pooled	\$	896,514,037	\$ 40,625,720	\$	4,963,303	\$	942,103,060	\$	1,249,978	
Cash and investments held by others		8,500	3,915,967		4,676,045		8,600,512			
Pension trust investments									2,394,590,247	
Post-employment healthcare fund										
investments			++		-				15,939,335	
Investments sold, funds not received									7,555,872	
Investment income receivables		7,072,019			51,209		7,123,228		9,261,249	
Loans receivable			53,000,000		30,364,262		83,364,262			
Other receivables		17,151,195	22,576,864		115,475		39,843,534		41,999	
Pension fund contribution receivable			_		***				3,228,762	
Other assets			387,422				387,422		72,692	
Capital assets, net of depreciation			••				-		130,151	
Total Assets	\$	920,745,751	\$ 120,505,973	\$	40,170,294	\$_	1,081,422,018	\$	2,432,070,285	
Liabilities										
Accounts payable	\$	21,333,203	\$ 31,448,644	\$	203,528	\$	52,985,375	\$		
Accrued liabilities		-					-		2,734,838	
Securities lending-cash collateral			_		***				190,686,243	
Securities purchased but not paid							<del></del>		10,558,576	
Due to other agencies			89,037,329		<del></del>		89,037,329		<del></del>	
Loan payable	******		20,000				20,000			
Total Liabilities	_	21,333,203	120,505,973		203,528		142,042,704		203,979,657	
Net Assets										
Held in trust for:										
Employee pension benefits							T0.40		2,213,388,235	
Employee post-employment health benefits			-						14,702,393	
Revolving loans			<del></del>		39,039,000		39,039,000			
External investment pool participants		899,412,548					899,412,548			
Other purposes					927,766		927,766		**	
Total Net Assets		899,412,548			39,966,766		939,379,314		2,228,090,628	
Total Liabilities and Net Assets	\$	920,745,751	\$ 120,505,973	<u>\$</u>	40,170,294	<u>\$</u>	1,081,422,018	<u>\$</u>	2,432,070,285	

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# Statement of Changes in Net Assets Fiduciary Funds For the Year Ended June 30, 2008

		June 30, 2008		December 31, 2007
	Investment	Private Purpose	}	Pension
	Trust Fund	Trust Funds	Total	Trust Fund
Additions				
Employer's contributions	\$	\$ -	\$	\$ 88,649,203
Employees' contributions	Margin			12,312,247
Contributions from investments pool				
participants	4,284,567,340	***	4,284,567,340	***
Contributions from other governments		1,657,474	1,657,474	
Interest and investment income/(loss)	34,338,816	821,870	35,160,686	147,346,205
Miscellaneous income	****	227,577	227,577	8,596
Total Additions	4,318,906,156	2,706,921	4,321,613,077	248,316,251
Deductions				
Benefit payments	***	396,551	396,551	94,879,837
Contribution refund	-			1,042,459
Withdrawals from pooled investments	4,188,725,847		4,188,725,847	- Standard
Allowance for loan writedowns	<del>-</del>	30,469	30,469	taka apir
Administration expenses		791,185	791,185	3,555,503
Total Deductions	4,188,725,847	1,218,205	4,189,944,052	99,477,799
Change in net assets	130,180,309	1,488,716	131,669,025	148,838,452
Net assets - beginning	769,232,239	38,478,050	807,710,289	2,079,252,176
Net assets - ending	\$ 899,412,548	\$ 39,966,766	\$ 939,379,314	\$ 2,228,090,628



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#### Notes to the Basic Financial Statements For the Year Ended June 30, 2008

#### Note 1: Summary of Significant Accounting Policies

#### A. Reporting Entity

The reporting entity refers to the scope of activities, organizations and functions included in the financial statements. The County of San Joaquin (County) is a political subdivision created by the State of California and, as such, can exercise the powers specified by the Constitution and laws of the State of California. The County operates under the general laws of the State and is governed by an elected five member Board of Supervisors (Board).

The governmental reporting entity consists of the County (Primary Government) and its component units. Component units are legally separate organizations for which the Board is financially accountable or other organizations whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and (i) either the County's ability to impose its will on the organization or (ii) there is potential for the organization to provide a financial benefit to or impose a financial burden on the County.

The basic financial statements include both blended and discretely presented component units. The blended component units, although legally separate entities are, in substance, part of the County's operations and so data from these units are combined with data of the primary government. The discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from County government.

For financial reporting purposes, the County's basic financial statements include all financial activities that are controlled by or are dependent upon actions taken by the County's Board. The financial statements of the individual component units may be obtained by writing to the County of San Joaquin, Auditor-Controller's Office, 24 S. Hunter Street, Room 103, Stockton, California 95202.

#### **Blended Components**

Special Districts Governed by the Board of Supervisors. The special service districts governed by the Board are established for the purposes of providing special services to various County areas. However, the outstanding special assessment debts and the debt service of these special districts governed by the Board are excluded from these financial statements in accordance with GASB Statement No. 6, described below. The special districts do not issue separate financial statements.

The special service districts governed by the Board include a flood control district, 2 water and power authorities, a water works district, 30 lighting districts, 28 maintenance districts, 40 county service areas and 5 improvement districts as follows:

San Joaquin County Flood Control Mokelumne River Water and Power Authority Northeastern San Joaquin County Groundwater Banking Authority San Joaquin Water Works #2

Maintenance District	County Service Areas
Acampo	Number 11
Ashley Drainage	Number 12
Bear Creek Terrace	Number 14
Bowling Green Estates	Number 15
Corral Hollow	Number 16
Country Club Vista	Number 17
Elkhorn Golf Course Estates	Number 18
	Acampo Ashley Drainage Bear Creek Terrace Bowling Green Estates Corral Hollow Country Club Vista

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#### Notes to the Basic Financial Statements For the Year Ended June 30, 2008

#### Note 1: Summary of Significant Accounting Policies

#### A. Reporting Entity

#### Blended Components (continued)

#### Special Districts Governed by the Board of Supervisors (continued)

Mission Village	Lambert Village	Number 21
Morada Estates	Lockeford	Number 23
Morada Manor	Mokelumne Acres	Number 24
North Oaks	Morada Acres	Number 25
North Wilson Way	Morada Estates	Number 29
Northeast Stockton	Pacific Gardens	Number 30
Oro Street	Rancho San Joaquin	Number 31
Plymouth Village	Raymus Village	Number 35
Rancho Village	Riviera Cliffs	Number 36
Shasta Avenue	Shaded Terrace	Number 37
Shippee - French Camp Homesite	Spring Creek Estates	Number 41
Silva Gardens	Summer Home Estates	Number 42
South French Camp	Sunnyside	Number 43
Southwest Stockton	Walnut Acres	Number 44
Stockton No. 5	Wilkinson Manor	Number 45
Tuxedo - Country Club		Number 46
West Lane		Number 47
West Stockton		Number 48
		Number 49
		Number 50
		Number 51
		Number 52
		Number 53
		Number 54
		Number 55
		Number 56
		Mountain House*

#### Improvement Districts

San Joaquin Improvement #47
San Joaquin Improvement #51
San Joaquin Improvement #52
San Joaquin Improvement #54
Industrial Way & Beckman Road

\*The Mountain House Community Services District (CSD) was formed in July 1996 as a dependent special district of the County. It provides a wide range of municipal services, such as police and fire protection, water, wastewater and storm services, the construction and maintenance of highways, streets, and other infrastructure, and recreational and cultural activities, as well as services to the developers. As of December 5, 2008, CSD became an independent community service district.

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#### Notes to the Basic Financial Statements For the Year Ended June 30, 2008

#### Note 1: Summary of Significant Accounting Policies (continued)

A. Reporting Entity (continued)

Blended Components (continued)

Special Districts Governed by the Board of Supervisors (continued)

Each district was created to provide services to the residents of certain areas or to undertake a capital improvement project, including the providing or arranging of financing and collecting the assessments to pay any debt incurred to finance the project.

The accounting principles established for reporting transactions of special districts are as follows:

- (1) Governmental Accounting Standards Board (GASB) Statement No. 6 requires transactions of service-type special districts and of the construction phase related to capital improvements financed by special assessment to be reported within the general, special revenue or capital projects funds, as appropriate. Revenues and expenditures are recognized on the same basis of accounting as described in Note 1-C. Any capital assets constructed or acquired, other than infrastructure, are reported in the government-wide financial statements on the same accounting principles as described in Note 1.
- **(2)** With the exception of Shaded Terrace Maintenance District, Sunnyside Estate Maintenance District, and Mountain House Community Services District, all special assessment debts were incurred under the provisions of the Improvement Bond Acts of 1911 and 1915, under which the County is not obligated in any manner for special assessment debts; the County acts as an agent for the property owners in collecting the assessments, forwarding the collections to bondholders, and initiating foreclosure proceedings as appropriate. Transactions affecting debt service are reported in the agency fund and the outstanding assessment debt approximating \$819,000 as of June 30, 2008 is not presented in the financial statements. The maintenance districts of Shaded Terrace and Sunnyside Estate obtained, each, a loan from the United States Department of Agriculture to finance certain capital improvements to their water systems. As required by the loan agreement, the Districts established a debt service fund to accumulate funds for loan repayment purposes. These loans are reported in the County's Statement of Net Assets and the related debt service is also included in the Debt Service Fund. The Mountain House Community Services District accepted a number of infrastructure facilities through Master Acquisition and Reimbursement Agreements in prior years. The total reimbursement amounts were recorded as long-term notes either in the business-type funds and the government-wide financial statements.

The San Joaquin General Hospital (the Hospital), organized as an enterprise fund of the County of San Joaquin on July 1, 1975, owns and operates a licensed general acute care hospital within the County. The Hospital provides a full range of acute and intensive care medical service to both inpatients and outpatients. The Hospital is an integral part of the County of San Joaquin reporting entity. The financial statements are available through the Auditor-Controller's office.

The First Five San Joaquin County (previously, the Children and Families Commission) was established under the authority of the California Children and Families First Act of 1998 and sections 130100, et seq. of the Health and Safety Code. The County Board appointed all members of the agency. The Board can remove appointed members at will. The agency is blended within the County's special revenue fund and reported as a major fund for the fiscal year 2007-08. The financial statements are available through the Auditor-Controller's office.

The In-Home Supportive Services (IHSS) Public Authority maintains a registry and referral system to assist consumers in finding qualified in-home supportive services personnel as well as training of and support for providers and recipients of IHSS. The IHSS Authority is primarily funded by state grants. The County's Board is the governing body for the IHSS Public Authority. Therefore, this entity has been blended with the primary government. The financial statements are available through the Auditor-Controller's office.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 1: Summary of Significant Accounting Policies (continued)

### A. Reporting Entity (continued)

#### Blended Components (continued)

The San Joaquin County Employees' Retirement System (SJCERS) is governed by the Board of Retirement. The Board consists of nine regular members and one alternate. Four are elected by participating members, four are appointed by the Board of Supervisors and one is the County Treasurer. Although it is legally separated from the County, the SJCERS is reported as if it were part of the primary government because the sole purpose of the SJCERS is to provide retirement benefits to the employees of the County and certain participating special districts. The SJCERS is reported as a fiduciary fund in the financial statements. The System uses the calendar year as its fiscal year; therefore, the financial information related to the Pension Fund represents the year ended December 31, 2007. The financial statements of the Pension Fund are available through SJCERS (see Note 3).

The San Joaquin County Public Facilities Financing Corporation is included as part of the primary government. The sole purpose of the Corporation is to finance for the benefit of the County the acquisition and construction of the County's major capital projects, as described in Note 11 – B. The Corporation has assigned and transferred, without recourse, to the US Bank Trust Corporation for the benefit of the owners of the certificates each and all of its rights under the Site Lease and the Project Lease. With the exception of bonds issued for the North County Landfill Project, the Solid Waste System Project and the San Joaquin General Hospital Expansion Project, debt service and outstanding debts and the related capital projects are reported in the government-wide financial statements. The bonds issued for the North County Landfill Project, the Solid Waste System Project and the General Hospital Project and the related construction are reported in the Solid Waste Disposal Enterprise Fund and General Hospital Enterprise Fund, as applicable. The Corporation's financial statements are available through the County Administrator's Office.

#### Discretely Presented Component Units

The component units' column in the basic financial statements includes the financial data of the County's other component units. They are reported in a separate column to emphasize that they are legally separate from the County. The County has chosen to report all of the discretely presented component units as major component units.

- Head Start Child Development Council, Inc., a nonprofit corporation, provides Head Start pre-school services
  to low-income families in San Joaquin County. The Council annually receives significant federal grants for
  providing Head Start services as a subrecipient through the County.
- San Joaquin County Economic Development Association, a nonprofit corporation, promotes, publicizes, encourages and coordinates economic development of San Joaquin County. The Association is governed by a five-member board appointed by the Board of Supervisors and is operationally funded solely by the County.
- Local Agency Formation Commission, established pursuant to Government Code Section 56000, is governed
  by five commissioners. It approves or disapproves any application proposing annexation or detachment of
  territory to or from a city or special district. It also develops and determines Spheres of Influence which are
  projected future service areas of local governmental agencies.
- Health Plan of San Joaquin, created by the Board of Supervisors in 1995, provides medical care and health services to Medi-Cal recipients and other groups of persons pursuant to various statutes specified in the Welfare and Institutions Code.

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Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 1: Summary of Significant Accounting Policies (continued)

### A. Reporting Entity (continued)

#### Discretely Presented Component Units (continued)

Separate financial statements of these individual component units have been issued and are available from their respective administration office or the County Auditor-Controller's office. Condensed financial data is presented in Note 19.

#### Related Organizations

The County's Board of Supervisors are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointments; therefore, these organizations are not included in these financial statements. These organizations are Tracy Public Cemetery District, Escalon Cemetery District, San Joaquin Regional Transit District, New Mariposa Drainage District, San Joaquin County Housing Authority, and Collegeville Fire District.

### Joint Powers Agreement

The County has seven Joint Powers Agreements (JPA). (1) San Joaquin Valleywide Air Pollution Study Agency was formed by the County and other counties in 1990 for the purpose of designing, planning, programming and implementing an ozone and air pollution study in the geographical territory encompassed by the member counties. (2) San Joaquin Area Flood Control Agency was formed by the County and the City of Stockton in 1995 to study, plan for, develop, finance, acquire, construct, maintain, repair, manage, operate and control water control works and facilities for the protection of the public. (3) San Joaquin Regional Rail Commission was formed by the County, certain incorporated cities within the County, and the Council of Governments in 1995 to resolve issues relating to the rail passenger services and facilities for the purpose of transporting passengers within and outside their respective boundaries. (4) Mokelumne River Water and Power Authority was formed by the County and San Joaquin County Flood Control and Water Conservation District in 1990 to finance the acquisition and construction of a dam, reservoir, generating facilities and conveyance facilities in order to benefit the County and the San Joaquin County Flood Control and Water Conservation District. (5) Northern San Joaquin County Groundwater Banking Authority (previously, East San Joaquin Parties Water Authority) was formed by the County, the San Joaquin County Flood Control and Water Conservation District, cities and other water conservation and irrigation districts in 1996. This JPA was formed to plan, along with other public entities, projects to meet the water deficiencies of Eastern San Joaquin County. (6) Altamont Commuter Express (ACE) was formed in 1997 by the San Joaquin Regional Rail Commission, a joint powers agency to which the County is a member, the Alameda County Congestion Management Agency and the Santa Clara County Transit District. ACE is formed to combine the parties' efforts to achieve a viable commuter rail service link over the existing rail line between the cities of the County and San Jose to improve air quality and reduce crippling congestion within the interstate highways. (7) Council of Governments was formed by the County and incorporated cities within the County in 1983 to manage the area-wide issues requiring multi-jurisdictional cooperation. With the exception of the responsibilities borne by the participating parties during the JPA start-up period, the County does not retain any on-going financial interest or responsibility in these JPAs, except Mokelumne River Power Authority and Northern San Joaquin County Groundwater Banking Authority, which are either controlled by the Board of Supervisors or fully funded by a County controlled district and therefore blended with the County's financial statements.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 1: Summary of Significant Accounting Policies (continued)

### A. Reporting Entity (continued)

#### Non-Related Organizations.

The school districts and special districts governed by local boards are independent and are not in any way related to the County and, therefore, are not included in these financial statements.

The Lodi Grape Festival and Harvest Fair (Festival) operates fairground facilities located in Lodi, California. It conducts the annual Lodi Grape Festival and the annual Harvest Fair. Although the County has the responsibility to provide certain capital assets and improvements to the Festival, the State Department of Food and Agriculture, through its Division of Fairs and Expositions, supervises and provides funding for the activities of the Festival. Therefore, it is not a component unit of the County.

The San Joaquin County Historical Society (Society), in addition to activities customarily associated with a historical society, operates the San Joaquin County Historical Museum for the County. The County provides the Society funds to cover the Museum operating expenses. Since there is no fiscal dependency or financial burden to the County, it is not a component unit of the County.

#### B. Basis of Financial Presentation

The Governmental Accounting Standards Board (GASB) recently released several new accounting and financial reporting standards. The following new standards may have a significant impact on the County's financial reporting process.

GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, is effective for the fiscal year ending June 30, 2008. It establishes standards for the measurement, recognition and display of OPEB expenses/expenditures and related liabilities (assets), note disclosures, and, if applicable, required supplementary information (RSI) in the financial reports of state and local governmental employers. The County has implemented GASB Statement No. 45 starting with the 2007-08 fiscal year.

GASB Statement No. 49, Accounting an Reporting of Pollution Remediation Obligations, is effective in financial statements for the year ending June 30, 2008. It establishes accounting and financial reporting standards for pollution remediation obligations. The County does not have any of these liabilities.

GASB Statement No. 50, Pension Disclosures, is effective in financial statements for the year ending June 30, 2008. It enhances information disclosed in notes to financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits. The County has implemented GASB Statement No. 50 for the 2007-08 fiscal year.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 1: Summary of Significant Accounting Policies (continued)

#### B. Basis of Financial Presentation (continued)

GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets, is effective in financial statements for the year ending June 30, 2010. It establishes accounting and financial reporting requirements for intangible assets to reduce various inconsistencies that are currently applied by various governmental entities. The County will not be early implementing GASB Statement No. 51.

#### Government-wide Financial Statements

Information relating to the primary government (the County) and its components is displayed in the statement of net assets and statement of activities. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the County and between the County and its discretely presented component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are primarily supported by fees charged to external parties.

The statement of activities presents a comparison between direct and indirect expenses and program revenues for each segment of the business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or a function and; therefore, are clearly identifiable to a particular function. Indirect expenses are those that are allocated to a program or a function from the County's centralized general service function based on the cost allocation principles established by the Federal Office of Management and Budget (OMB). Program revenues include 1) charges paid by the recipients of goods or services offered by the programs, 2) fines and penalties ordered by the courts, 3) licenses and permits charged by the programs, and 4) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented instead as general revenues.

When both restricted and unrestricted net assets are available, it is County policy to use restricted net assets first, and then use the unrestricted resources as they are needed.

#### Fund Financial Statements

The fund financial statements provide information about the County's funds, including fiduciary funds and blended component units. Separate statements for each fund category-governmental, proprietary and fiduciary-are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. The County is required to report the Capital Outlay Fund, the General Hospital, the Solid Waste Disposal, and the Mountain House Utility Services as major funds. Although not required to be reported as major funds, the County has also chosen to report the Mental Health Substance Abuse Fund, the First Five Program, and the Stockton Metropolitan Airport fund as major funds for consistency reasons. All remaining governmental funds are separately aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities. Proprietary fund operating expenses, such as salaries and benefits or services and supplies, result from providing services and producing and delivering goods related to the proprietary fund's primary operations. Expenses that are not directly related to the proprietary fund's primary operations are reported as non-operating expenses.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 1: Summary of Significant Accounting Policies (continued)

#### B. Basis of Financial Presentation (continued)

Fund Financial Statements (continued)

The County reports the following major governmental funds:

- General Fund The General Fund is the general operating fund of the County. It is used to account for all financial resources and transactions except those required to be accounted for in another fund. It includes certain special accounts that are under the control of various general fund departments and those that are used to accumulate resources for designated purposes.
- Mental Health and Substance Abuse Service Fund The Mental Health and Substance Abuse Service
  Fund is used to account for the proceeds of specific sources with its expenditures legally restricted for
  mental health and substance abuse services.
- First Five Program The Children and Families Program Fund is used to account for the funding
  provided through excise taxes collected by the State on tobacco products following voter approval of
  the Children and Families Act of 1998 (Prop. 10). The purpose of the program is to promote, support,
  and improve the early development of children from the prenatal stage to five years of age. Monies are
  expended in accordance with a strategic plan prepared by the San Joaquin County Children and
  Families Commission.
- County Capital Outlay Fund The County Capital Outlay Fund is used to account for financial resources to be used for the major maintenance, acquisition and/or construction of major capital facilities, other than those financed by business-type funds.

The County reports all of its enterprise funds as major funds:

- The San Joaquin County General Hospital Fund (the Hospital) accounts for hospital operations
  involved in providing health services to County residents. Revenues are primarily fees for patient
  services, payments from Federal and State programs such as Medicare, Med-Cal, realignment revenues
  and subsidies from the general fund.
- The San Joaquin County Airport Enterprise Fund (the Airport) accounts for commercial, corporate business, and general aviation activities of the County. Revenues are primarily landing fees, rental and concessionary fees generated from the Airport owned facilities, capital grants from the Federal Aviation Administration and unsecured property taxes within the Airport's boundaries.
- The San Joaquin County Solid Waste Enterprise Fund accounts for the County's solid waste transfer
  and disposal activities, acquisition, design, development, and closure and postclosure maintenance of
  landfill sites, refuse collection franchise management, and other recycling programs. Revenues are
  primarily the gate fees and franchises.
- The Mountain House Community Services District Utility Enterprise Fund accounts for the water, wastewater, and storm services to the Mountain House Community Services District. Revenues are primarily the utility service fees.

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Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 1: Summary of Significant Accounting Policies (continued)

#### B. Basis of Financial Presentation (continued)

Fund Financial Statements (continued)

The County reports the following additional fund types:

- Internal Service Funds Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments or agencies of the County on a cost recovery basis. These services include the County's fleet maintenance, telephone and radio communications, office automation, and centrally managed insurance programs – workers compensation, employee medical, dental, and unemployment benefits, and casualty liabilities.
- The Pension Trust Fund -This is used to account for the County Retirement System assets and changes in net assets. The Retirement System is a separate entity and its financial operations are controlled by the Board of Retirement. The financial statements of the Retirement System are included as a part of the primary government. The post-retirement health benefit plan is also included in the Pension Trust Fund, as it is managed by the County's Retirement System.
- Investment Trust Fund This is used to account for the assets of legally separate entities who
  participate in the County Treasurer's investment pool. This fund represents the assets, primarily cash
  and investments, and the related net assets/fund balance for investment pool participants, such as
  schools, local fire districts, the San Joaquin County Superior Court, reclamation districts, etc.
- Private-purpose Trust Funds These funds are used to account for the assets held for a minor pursuant
  to a liability claim settlement, and revolving loan funds that are funded by the Federal Community
  Development Block Grant, Home Loan Program, and Economic Development Administration for the
  benefit of the community as a whole, rather than for the benefit of the County.
- Agency Funds These funds are used to account for the assets and the related liabilities of clearing
  accounts, such as payroll withholdings, estate accounts, assets forfeiture accounts, court ordered deposits,
  and various entities other than those accounted for in the Investment Trust Fund.

#### C. Basis of Accounting

The government-wide, proprietary, pension, and investment trust fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) values without directly receiving (or giving) equal value in exchange, include property and sales taxes, grants, entitlements, and donations. On the accrual basis, property tax revenues are recognized in the fiscal year for which the taxes are levied. Sales taxes are recognized when the underlying transactions take place. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligible requirements have been satisfied.

For its business-type activities and enterprise funds, the County has elected under GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, to apply all applicable GASB pronouncements as well as any applicable pronouncements of the Financial Accounting Standards Board, the Accounting Principles Board or any Accounting Research Bulletins issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements. The GASB periodically updates its codification of the existing

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 1: Summary of Significant Accounting Policies (continued)

#### C. Basis of Accounting (continued)

Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes accounting principles generally accepted in the United States of America for governmental units. The County has elected not to follow subsequent private-sector guidance of the Financial Accounting Standards Board after November 30, 1989.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, expenditures are recorded when the related liability is incurred except the unmatured interest on long-term debt, and expenses related to compensated absences and claims and judgments are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and capital leases are reported as other financing sources. Revenues are recorded when they are both measurable and available to finance expenditures during the fiscal period. Property and sales taxes, interest, state and federal grants and charges for services are accrued when their receipt occurs within sixty days after the end of the accounting period so as to be both measurable and available. Revenues earned but not received within sixty days after the end of the accounting period, on the other hand, are recorded as receivables and deferred revenues, in accordance with GASB 34.

The financial statements of the component units are maintained on the following basis of accounting:

- San Joaquin County Economic Development Association: accrual accounting basis.
- Head Start Child Development Council, Inc.: modified accrual accounting basis plus accrual of encumbered expenses.
- Local Agency Formation Commission: modified accrual accounting basis.
- Health Plan of San Joaquin: accrual accounting basis.

#### D. Interfund Transactions

Interfund transactions are reflected as either loans, services provided, reimbursements or transfers.

- Loans are reported as receivable and payables as appropriate, are subject to elimination upon consolidation and are referred to as either "due to/due from other funds" (the short-term interfund loans) or "advance to/from other funds" (the long-term interfund loans). Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances". Advances between funds, are reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not available financial resources.
- Services provided, deemed to be at market or near market rate and are the core business of the
  function, are treated as revenues or expenditures/expenses in the funds involved. The related accounts
  payable and accounts receivable are eliminated upon consolidation and are referred to as "due to/due
  from other funds" on the fund statements.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 1: <u>Summary of Significant Accounting Policies</u> (continued)

#### D. Interfund Transactions (continued)

- Reimbursement transactions are treated as reductions of expenditures/expenses in one fund and corresponding increases in the other fund.
- Operating/Capital transfers are reported as recorded as "transfers in" or "transfers out" in the other financing sources and netted as part of the reconciliation to the government-wide presentation.

#### E. Cash and Investments

Cash and investments consist of cash held in the bank or on hand and debt and equity securities. All investment securities, such as certificates of deposit, bankers' acceptances, commercial paper, repurchase agreements, and U.S. Treasury notes, stocks, bonds, etc. are stated at fair value in accordance with GASB Statement 31. The fair value of investments are obtained by using quotations obtained from independent published sources. The commingled funds are valued based on the fair value of the commingled trust's underlying assets. Interest earnings on the County Treasurer's investment pool are distributed to all participating funds based on their average daily cash balance within the pool.

### F. Inventory and Prepaid Expenses

Inventory of materials and supplies in the enterprise funds, internal service funds, Sheriff's Commissary Store (a General Fund account), Mental Health & Substance Abuse Fund (a major governmental fund), and Road Fund (a nonmajor governmental fund) are stated at cost as determined by the first-in, first-out method. Materials and supplies purchased by other funds are for current consumption and are recorded as expenditures when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses.

#### G. Capital Assets

Capital assets (including infrastructure) are recorded at historical costs or at estimated historical cost if actual historical cost is not available. Infrastructures acquired prior to June 30, 1980 are not recorded. The County defines capital assets as assets with an initial, individual cost of more than \$1,000 for equipment/furniture and \$5,000 for structures and improvements, and an estimated useful life in excess of one year.

Capital assets acquired by the governmental funds are accounted for as expenditures of those funds and capitalized and recorded as assets in the government-wide financial statements. Assets constructed through the issuance of Certificates of Participation are capitalized. Material interest and incidental expenses, net of interest revenue earned on proceeds of Certificates of Participation during the construction period, have been capitalized. Major equipment acquired through long-term lease purchase arrangements is capitalized and reported as assets in the government-wide statement of net assets.

Contributed fixed assets are valued at their estimated fair market value on the date contributed. Contributed capital assets include public domain (infrastructure) general fixed assets consisting of certain improvements including pavements in progress, bridges and right of way.

Maintenance and repairs are charged to operations when incurred. Betterments and major improvements that significantly increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement of fixed assets, the cost and related accumulated depreciation are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 1: Summary of Significant Accounting Policies (continued)

#### G. Capital Assets (continued)

Depreciable capital assets of the enterprise funds and internal service funds are depreciated using the straight-line method over estimated useful lives of 10 to 60 years for structures and improvements and 2 to 20 years for equipment, furniture and fixtures.

Capital assets used in operations of the governmental funds are depreciated on the government-wide financial statements only, using the straight-line method over estimated lives of 10 to 50 years for structure and improvements and 2 to 5 years for equipment, furniture, and fixtures. Infrastructure (i.e., roads, bridges, water/sewer, drainage system, flood control, etc.) is depreciated using a composite method to depreciate the infrastructure acquired after June 30, 1980 over an estimated weighted average life of 25 years.

### H. Capital Lease Obligations

Capital leases consist of lease-purchase obligations stated at the present value of future minimum lease payments.

### I. Property Taxes

All jurisdictions within California derive their taxing authority from the State Constitution and various legislative provisions contained in the Government Code and Revenue and Taxation Code. The County is responsible for the assessment, collection and apportionment of property taxes for all jurisdictions including schools and special districts within the County.

Property is assessed at 100% of full cash or market value (with some exceptions) pursuant to Article XIII of the California State Constitution and statutory provisions. The total 2007-08 net assessed valuation of the County real property was \$59.7 billion.

The property tax levy to support general operations of the various jurisdictions is limited to 1% of full cash value and is distributed in accordance with statutory formulas. Amounts needed to finance the annual requirements of voter-approved debt are excluded from this limitation and are separately calculated and levied each fiscal year. The rates are formally adopted by the Board after approval of city councils or the governing boards of special districts where applicable. Property taxes are levied on both real and personal property.

Secured property tax payments are levied in two equal installments: the first is generally due November 1 and delinquent with penalties after December 10; the second is due February 1 and delinquent with penalties after April 10. Secured property with unpaid taxes incurs a lien on January 1 preceding the fiscal year for which taxes are levied. Property taxes on the unsecured roll are due on the January 1 lien date and become delinquent if unpaid on August 31.

In 1983, the Governor signed Senate Bill 813 which requires county assessors to appraise property and issue an assessment when new construction is completed or a change in ownership occurs. The supplemental assessment will reflect the change in value for the remainder of the property tax year. Tax bills for these new tax liens are issued throughout the fiscal year and contain various payments and delinquent dates, but are generally due within one year. If the new tax liens are lower, the taxpayer receives a tax refund rather than a tax bill.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 1: Summary of Significant Accounting Policies (continued)

#### I. Property Taxes (continued)

The County's Property taxes are accounted for in the property tax collection fund (tax resource fund) until apportionments are made and funds are disbursed to taxing jurisdictions. The fund carried a deficit cash balance of approximately \$68.4 million as of June 30, 2008.

Since fiscal year 1993-94, the County has opted into the alternative tax apportionment method, commonly known as the Teeter Plan. Under this method, the County, along with all other taxing agencies, has been paid 100% of the current secured taxes levied for each year. The fund balance (deficit) of the tax resource fund is consolidated with the General Fund at year-end. To finance the 100% distribution, the County has been choosing the interfund borrowing method every year since 1993-94 and reports the borrowing as the liability of the County General Fund.

The County maintains a balance of 2.5% (the legally required minimum balance is 1%) of the annual taxes levied on properties participating in the Teeter Plan in a Tax Loss Reserve Fund. The balance was approximately \$19.7 million at June 30, 2008. Penalties and interest collected on delinquent secured taxes are kept in the Tax Resource Fund.

Taxes, including unsecured property taxes, earned but not collected within 60 days after June 30, 2008 is recorded as taxes receivable (approximate \$111.1 million) and is offset by a deferred revenue liability of \$104.7 million on the fund statements. The changes in deferred revenues between prior fiscal year and the current fiscal year, however, are recognized as revenues on the government-wide financial statements. The net taxes receivable was \$91.4 million, net of the estimated uncollectible amount of \$19.7 million.

#### J. Compensated Absences

Unused vacation leave may be accumulated up to a specified maximum and is paid at the time of termination from County employment. In accordance with the memorandum of Understanding (MOU) between the County and the employees' unions, the County is only obligated to pay for unused sick leave up to a certain percentage at the time of eligible employees' retirement. Upon retirement, the County converts the non-cash pay out portion to a sick-leave bank to provide the post retirement medical or dental premium coverage for eligible employees.

The County accrues as current liabilities the compensated vacation and other leave benefits that are attributable to employees' services already rendered but not yet paid. A portion of the cash payout of the unused sick leave upon retirement, based on the past three years' experience, is also accrued as current liabilities.

#### K. Bond Issuance Costs and Discounts

In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable government activities, business-type activities, or proprietary fund statement of net assets. Bond discounts and premiums are amortized over the life of the bonds in the same manner as interest expense. Issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond discount or premium. Bond issuance costs are reported as deferred charges in the asset section, net of accumulated amortization.

# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 1: Summary of Significant Accounting Policies (continued)

# K. Bond Issuance Costs and Discounts (continued)

In the fund financial statements, government fund types recognize bond discounts, as well as bond issuance costs, during the period paid. Issuance costs, whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.

### L. Cash and Cash Equivalents

For purposes of the statements of cash flows of the proprietary funds, cash and cash equivalents are defined as cash pools managed by the County Treasurer and any other short-term, highly liquid investments that are both a) readily convertible to known amounts of cash and b) so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. Changes in fair value of investments are reported as cash flow from investing activities as they meet the definition of cash equivalents.

#### M. Management Estimates

In preparing basic financial statements, management makes estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements, as well as the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

### N. Postemployment Health Benefits

The County does not provide employees any Other Post Employment Benefits (OPEB) other than the postemployment health benefits under the "sick leave bank" program, as described below. The sick leave bank program is administered by the County's Retirement System (see Note 3 – employee Retirement Systems for more information).

In accordance with GASB Statement No. 43 and No. 45, however, the County has an implicit subsidy liability as the County allows any member or beneficiary receiving a pension benefit to purchase post-retirement health insurance under one of the County's sponsored plans. In some cases, the purchase of this insurance can result in an implicit subsidy payable by the County.

Sick Leave Bank Benefit: The County provides full time employees with 12 days of paid sick leave per year. Unused sick leave is allowed to accumulate. As a result of the settlement of a lawsuit, as explained later, for those regular employees who were hired on or before August 26, 2001 and meet certain requirements, their accumulated unused sick leave, net of their cash-out portion, upon retirement is converted to a sick leave bank at a rate of \$27.65 per hour, which is used to pay their postemployment health insurance costs. However, the sick leave bank benefits are not vested in any way and are of a use-or-lose plan. Employees hired after that specified date are not eligible for sick leave cash payout or the sick leave bank benefits. The actuarial accrued liability was \$41.6 million with \$14.7 million of the actuarial value of the assets in the sick leave bank account at December 31, 2007. The County has committed to provide the annual required contribution (ARC) since fiscal year 2007-08.

At December 31, 2007, the total number of the eligible members was comprised of 3,491 active members and 889 retired members.

# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 1: Summary of Significant Accounting Policies (continued)

### N. Postemployment Health Benefits (continued)

Implicit Subsidy Benefit: The County allows any member or beneficiary receiving a pension benefits to purchase post-retirement health insurance under the County sponsored plans and this results in an implicit subsidy payable by the County. Currently, the County pays for these benefits on a pay-as-you-go basis, as opposed to the pre-funded approach that is used in the pension and sick leave bank programs. The County has contributed \$3.1 million toward this implicit subsidy for year 2007-08.

### O. Hospital and Other Program Revenues

Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payers, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payers. Gross patient services revenue for year 2007-08 was \$327.4 million, the estimated adjustment was \$240.1 million for a net patient service revenue of \$87.3 million. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

- Medi-Cal and Medicare Programs A substantial portion of Hospital revenues is derived from services
  provided to patients eligible for benefits under the Medi-Cal and Medicare programs. Medi-Cal
  inpatient services are reimbursed at a contractually agreed upon per-diem rate. Services to inpatient
  Medicare program beneficiaries are primarily paid under prospectively determined rates-per-discharge
  based upon diagnostic related groups. Certain other services to Medicare beneficiaries are reimbursed
  based on cost, subject to certain limitations.
- SB1100 Medi-Cal Hospital Waiver.

In September 2005, the California legislature passed SB1100. It puts in place the negotiated payment method (California's Medi-Cal Hospital Waiver) between the State of California and the federal government. The Medicaid Waiver (Waiver) is a financing agreement that changed how the State draws down federal matching funds to support public hospitals. It replaced a 15-year old system – SB855 and SB1255 that governed hospital fee-for-service (FFS) and disproportionate Share Hospital (DSH) payments. Under the new Waiver, the non-federal share used to draw the federal funds is a combination of certified public expenditures (CPEs) and intergovernmental transfers (IGTs).

The Medi-Cal Waiver assigns each affected hospital a baseline payment amount (amounts paid in 2004-2005 fiscal year) and establishes a method for distributing additional Waiver funds, referred to as stabilization funds, among the hospitals. The aggregate baseline funding for the 22 public hospitals is estimated at \$1.025 billion and stabilization funding is estimated at \$452.61 million as of June 30, 2008. San Joaquin General Hospital's FY 2008 baseline amount is estimated at \$26.3 million with stabilization funds estimated at \$10.29 million at June 30, 2008.

#### Note 2: Cash and Investments

With the exception of the Pension Fund, Revolving Loan Fund Trusts, and restricted Certificates of Participation proceeds, the San Joaquin County Treasurer-Tax Collector pools cash from various funds for investment purposes. The investment pool includes both voluntary and involuntary participation from external entities. Interest earned on investments is credited to individual funds based on their average daily cash balances and current year secured tax charges and direct assessments where applicable. The Pension Fund, Revolving Loan Fund Trusts, and restricted Certificates of Participation proceeds are invested and managed separately from the pooled cash and investments.

# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 2: Cash and Investments (continued)

As of June 30, 2008, the County's cash, deposits and investments were as follows:

(in \$000's)	1	nvestment Pool	•	cial Funds and estments	 Pension Fund		Other	 Totals
Deposits with financial institutions Outstanding warrants Investments	<b>s</b>	67,697 (154,313) 1,533,222	\$	8,321  78,573	\$ 128,904 - 2,281,680	s 	10,667	\$ 215,589 (154,313) 3,893,475
	S	1,446,606	\$	86,894	\$ 2,410,584	\$	10,667	\$ 3,954,751

Total cash and investments were presented on the County's financial statements as follows:

(in \$000's)	Unrestricted		R	estricted	Total		
Primary government	\$	473,004	\$	83,485	\$	556,489	
Investment trust fund		896,523		**		896,523	
Private purpose trust funds		9,639				9,639	
Agency fund	•	44,542		***		44,542	
Pension fund		2,411,780				2,411,780	
Discretely presented component units	-	35,778				35,778	
	<u>\$</u>	3,871,266	\$	83,485	\$	3,954,751	

### Investment Pool

The San Joaquin County Treasurer's Pool is not SEC-registered, but is invested in accordance with California State Government Code, and the San Joaquin County Treasurer's Investment Policy. The California statutes and the County's investment policy authorize the County to invest in obligations of the U.S. Treasury, certain Federal agencies, bankers acceptances, "prime" commercial paper, certificates of deposit, swaps and trades, State Treasurer's Local Agency Investment fund and repurchase agreements. All of the County Treasurer's investments are of a midterm and short-term nature. California State Government Code provides for the formation of an Investment Oversight Committee, which is charged with overseeing activity in the pool for compliance to policy and code requirements. To this end, the Oversight Committee reviews the monthly investment report prior to presentation to the Board of Supervisors and causes an audit of investments to occur annually.

Of the total cash, deposits, and investments in the investment pool, \$1.2 million was restricted for capital projects of the Solid Waste Enterprise Fund in accordance with the official statement of the 2003 Certificates of Participation.

#### **Deposits**

At year-end, the carrying amount of the County's cash on hand and authorized deposits at various financial institutions was \$89.7 million. Of the total deposits, \$87.8 million was uninsured but secured by the pledging banks and, therefore, was exposed to custodial credit risk. The custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 2: Cash and Investments (continued)

#### Pension Fund Investments (continued)

Custodial Credit Risk - All cash deposits with the pension fund's independent custodian, Northern Trust (NT), were uninsured and uncollateralized. All investment securities were held by NT and identified by NT's internal records that the Plan was the owner of the securities, and therefore they were not subject to custodial credit risk.

Concentration of Credit Risk – The Plan's investment policy restricts investment holdings to maximum of 5% of any single issuer within the Plan's investment portfolio. At December 31, 2007, the investment portfolio contained no concentration of investments in any one entity that represented 5% or more of the Plan net assets.

Interest Rate Risk – The Plan manages its exposure to declines in fair values by requiring a minimum quality rating of Baa (Moody's) or BBB (Standard & Poor's) for fixed income securities. To manage interest rate risk, the effective duration of the total fixed income portfolio is restricted to 0.5 to 1.5 times certain aggregate bond indexes. At December 31, 2007, the Plan's investments subject to the interest rate risk are presented below.

		Fair Value	Weighted Average Maturity (Years)
(in \$000's)	_		
Asset backed securities	S	12,236	13.7
Commercial mortgage-backed		4.726	38.8
U.S. government bonds		47,877	6.2
U.S. government mortgages		231,491	21.2
U.S. government agencies		14,963	12,2
Corporate and other credit		253,942	10.8
Non-government backed CMO's		22,205	31.0
Municipal/Revenue bonds		1,255	6.9
Total	\$	588,695	15.6

Derivative Financial Instruments - The Plan uses forward settlement contracts, forward currency contracts, futures and options contracts, and other derivative products within fixed income financial instruments to reduce financial market risks, enhance yields and to participate in all market areas without increasing investment costs. At December 31, 2007, the Plan's derivative financial instruments, with a fair value of \$280.5 million, include government and corporate obligations that consist of asset-based securities, futures, hedge equity, Collateralized Mortgage Obligations (CMOs), and Collateralized Mortgage Backed Securities (CMBS).

Foreign Currency Risk - The Foreign Currency Risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 3: Receivables (continued)

Receivables - Business-type Activities (\$000's)	1	Hospital	 Airport	Solid Waste	Н	untain ouse Enterprise	Total siness-type Activities
Accounts	\$	28,862	\$ 265	\$ 988	\$	3	\$ 30,118
Interest			11	124		4	139
Due from other governments			 3	83			86
Gross receivables		28,862	 279	 1,195		7	 30,343
Less: allowance for uncollectible	\$	(60) 28,802	\$ (76) 203	\$ 1,195	\$	7	\$ (136) 30,207

Governmental funds report deferred revenues in connection with receivables for revenues not considered available to liquidate liabilities of the current period. Governmental and enterprise funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

At June 30, 2008, the various components of deferred revenue and unearned revenue reported were as follows, in thousands:

Governmental Activities:	Unavailable	Unearned	Total
General fund:			•
Property taxes receivable - secured	\$ 101,268	\$	\$ 101,268
Property taxes receivable - unsecured	3,409	****	3,409
Due from other governmental agencies	12,629		12,629
Grants received prior to meeting all eligible requirements		17,099	17,099
Others	1		1
Mental Health and Substance Abuse fund:			
Due from other governmental agencies	2,621		2,621
Other Gov. funds and Internal Service funds:			
Due from other governmental agencies	635		635
	\$ 120,563	\$ 17,099	\$ 137,662
Business-Type Activities:	Unavailable	Unearned	Total
Hospital	\$	\$ 3,008	\$ 3,008
Airport		1,136	1,136
	\$	\$ 4,144	\$ 4,144

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 4: Interfund Transactions and Balances

### Due to and due from other funds

Due to and due from other funds represents short-term borrowing between funds and regular services and supplies provided but not settled at year-end. The composition of interfund balances as of June 30, 2008 is as follows:

Receivable Fund	Payable Fund		Amount
General Fund	Hospital	\$	3,404,865
	Solid Waste		470
	Internal Service Funds		577
	General Fund		324,830
	Mental Health		498
	First 5 Program		116,871
	Capital Outlay Fund		1,127
	Other Governmental Funds		1,346,172
			5,195,410
Mental Health	General Fund		16,475
TYAUTAMI TAMATUA	Internal Service Funds		33,300
			49,775
Capital Outlay Fund	Internal Service Funds		649,415
Other Governmental Funds	Other Governmental Funds		31,294
		·	31,294
	Governmental Funds		5,925,894
Internal Service Funds	Hospital		88,803
	Airport		5,001
	Solid Waste		13,246
	Internal Service Funds		19,068
	General Fund		1,203,703
	Mental Health		131,605
	First 5 Program		657
	Capital Outlay Fund		254
	Other Governmental Funds		392,151
	Internal Service Funds		1,854,488

# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

Note 4:	Interfund Transactions and Bala	inces (continued)
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Due to and due from other funds (continued)

Hospital	General Fund	\$	89,032
•	Mental Health		511
			89,543
Solid Waste	General Fund		48
	Other Governmental Funds		12,186
			12,234
	Enterprise Funds		101,777
		<u>\$</u>	7,882,159
Advances to/from other funds			
Receivable Fund	Payable Fund	LANGE TAXABLE TO THE PARTY OF T	Amount
General Fund	Airport	\$	2,848,183
	Other Governmental Funds		3,959,763
			6,807,946
County Capital Outlay	Internal Service Funds		373,140
		\$	7,181,086

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 4: Interfund Transactions and Balances (continued)

### **Fund Transfers**

During the course of normal operations, the County has numerous transactions between funds as a result of labor negotiations, new funding resources, new projects, debt service payments, etc. Those transfer transactions are summarized below:

Transfer from	Transfer to	Amount n \$000's)
General Fund	Hospital	\$ 47,233
	Stockton Metropolitan Airport	390
	Mental Health and Substance	10,316
	County Capital Outlay	19,308
	Other Governmental Funds	 14,677
		91,924
Mental Health and Substance Abuse	County Capital Outlay	798
	General Fund	1,117
	Internal Service Funds	26
		1,941
Other Governmental Funds	General Fund	2,114
	County Capital Outlay	2,044
	First Five Program	7
	Mountain House Utility	190
	Other Governmental Funds	3,751
		 8,106
County Capital Outlay	Other Governmental Funds	13,000
Hospital	Internal Service Funds	5
Stockton Metropolitan Airport	Internal Service Funds	1
Solid Waste Disposal	Internal Service Funds	2
Internal Service Funds	General Fund	 184
		\$ 115,163

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

Note 5: Capital Assets

Capital asset activity for the year ended June 30, 2008, was as follows:

Government Activities	Restated Balance June 30, 2007	Additions	(in thousands)  Retirement	Transfers & Adjustments	Balance June 30, 2008
Capital assets, not being depreciated					
Land	\$ 28,259	\$ 1,498	s -	\$	\$ 29,757
Construction in progress	15,974	70,646	_	**	86,620
Total capital assets, not being depreciated	44,233	72,144			116,377
Capital assets, being depreciated					
Structure and improvements	273,716	13,651	(1,328)	(1,961)	284,078
Furniture and equipment	68,542	11,329	(3,516)	354	76,709
Capitalized leases	6,298	850			7,148
Other capitalized assets	8,742	-		**	8,742
Infrastructure	422,095	31,759		1,961	455,815
Total capital assets, being depreciated	779,393	57,589	(4,844)	354	832,492
rotal capital associa, onling depresented					<del></del>
Less accumulated depreciation for:					
Structure and improvements	106,072	6,631	(1,328)	(1,582)	109,793
Furniture and equipment	42,893	6,004	(3,222)	(150)	45,525
Capitalized leases	3,640	800	(5,)	()	4,440
Other capitalized assets	5,620	1,249			6,869
Infrastructure	97,786	16,748		1,582	116,116
***************************************	256,011	31,432	(4,550)	(150)	282,743
Total depreciation	250,011	31,434	(4,550)	11247	
Total capital assets, being depreciated, net	523,382	26,157	(294)	504	549,749
Government activities capital assets, net	\$ 567,615	\$ 98,301	\$ (294)	\$ 504	\$ 666,126
Dusines tune Activities					
Business-type Activities					
Capital assets, not being depreciated	\$ 4,663	<b>s</b> –	\$	s	\$ 4,663
Land	•	1,759	-	(2,106)	13,947
Construction in progress	14,294				<del></del>
Total capital assets, not being depreciated	18,957	1,759		(2,106)	18,610
Capital assets, being depreciated					
Structure and improvements	206,671	1,322	(5)	(33,989)	173,999
Furniture and equipment	29,860	3,630	(44)	36,103	69,549
Infrastructure	118,465	22,981		(8)	141,438
Total capital assets, being depreciated	354,996	27,933	(49)	2,106	384,986
Less accumulated depreciation for:					
Structure and improvements	100,104	6,648	(6)	9,513	116,259
Furniture and equipment	22,281	4,073	(29)	(9,510)	16,815
Infrastructure	9,799	5,076	(=-)	(625)	14,250
Total depreciation	132,184	15,797	(35)	(622)	147,324
rotal depreciation	134,104	13,77	(33)	(022)	211,524
Total capital assets, being depreciated, net	222,812	12,136	(14)	2,728	237,662
Business-type activities capital assets, net	\$ 241,769	\$ 13,895	\$ (14)	<b>\$</b> 622	\$ 256,272

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 5: Capital Assets (continued)

Depreciation expense was charged to governmental functions as follows:

	_Amount (\$00	
General government	\$	3,265
Public protection		5,430
Public ways and facilities		17,217
Health and sanitation		899
Social services		1,571
Education		55
Culture and recreation		808
Depreciation on capital assets held by the		
County internal service funds is charged to the		
various functions based on their usage of the assets		2,187
Total depreciation expense - governmental activities	\$	31,432

Depreciation expense was charged to business-type functions as follows:

	_Amount (\$000)				
Airport enterprise	\$	1.578			
Solid Waste enterprise		2,597			
General Hospital enterprise		7,142			
Mountain House Community Service District-Utility		4,480			
Total depreciation expense – business-type functions	\$	15,797			

The beginning balance of construction in progress of the governmental activities was restated to include \$5,124,600 of capital outlay incurred in a prior year.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 6: Long-Term Debt

The following is a schedule of long-term liabilities as of June 30, 2008:

### Governmental Activities:

				A	\mou	nt (in \$000's	s)			
	Balance June 30, 2007		Additions		Deductions		Balance June 30, 2008		Amounts Due Within One Year	
Teeter note	\$	27,000	\$	41,000	\$	27,000	\$	41,000	\$	41,000
Certificate of participation		138,255		8,450		5,685		141,020		5,995
Discount/gain on advance refunding (net)	)	837		(118)		(243)		962		
Notes payable		4,276				660		3,616		57
Revenue pledged note		94,097		11,702		3,360		102,439		
Capital leases		2,723		836		782		2,777		842
Compensated absences		27,070		28,293		27,070		28,293		23,324
Estimated claims		44,707		63,425		56,486		51,646		
OPEB liability				10,884				10,884		
•	\$	338,965	\$	164,472	\$	120,800	\$	382,637	\$	71,218

Estimated claims are liquidated by the internal service funds. Compensated absences are generally liquidated by the General Fund and related special revenue funds.

### **Business-Type Activities:**

	Amount (in \$000's)									
		Balance se 30, 2007	A	dditions	De	eductions		Balance ne 30, 2008	Du	mounts e Within ne Year
Certificates of participation	\$	109,955	\$	24,365	\$	6,695	\$	127,625	\$	7,815
Discount/gain on advance refunding (net)	)	(6,276)		(137)		(520)		(5,893)		
Notes payable		84		**		4		80		4
Revenue pledged notes		126,221		25,915		18,209		133,927		
Capital lease		2,732		88		529		2,291		510
Landfill closure and postclosure		9,950		678				10,628		
Compensated absences		5,354		5,880		5,354		5,880		5,387
OPEB liability				2,745		••		2,745		
•	\$	248,020	\$	59,534	\$	30,271	\$	277,283	\$	13,716

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

Note 6: Long-Term Debt (continued)

### A. Capital Leases

The County has entered into long-term capital leases agreements under which the related equipment will become the property of the County when all terms of the lease agreements are met. Equipment under capital leases includes the following:

	G	Activities	Business-Type Activities		
Equipment Less: accumulated depreciation	\$	7,148,263 4,440,205	\$	2,891,586 513,832	
Net Value	<u>\$</u>	2,708,058	\$	2,377,754	

The related amortization on the capital leases is as follows:

Year Ended	Gov	ernmental	Bu	Business-Type			
June 30,	A	ctivi <u>ties</u>	Activities				
2008-09	\$	969,908	\$	595,079			
2009-10		829,024		646,168			
2010-11		667,475		646,168			
2011-12		317,320		595,079			
2012-13		207,885		16,549			
2013 - 2018		77,970					
Total Requirements	3	,069,582	-	2,499,043			
Less Interest		292,626		208,518			
Present Value of Remaining Payments	\$ 2	,776,956	\$	2,290,525			

#### B. Certificates of Participation and Notes Payable

#### Certificates of Participation

#### New Debt Issuances

On December 1, 2007, the County issued the 2007 Certificates of Participation (COP) of \$8,450,000 on behalf of County Service Area No. 31, Flag City, to finance the acquisition and construction of certain sanitary sewer improvements. The repayment of these moneys is secured by a pledge of the revenues received or receivable by the County from its ownership and operation of the County Service Area No. 31 sanitary sewer system.

On December 1, 2007, the Mountain House Public Financing Authority (Authority) issued the 2007 Utility Systems Revenue Bonds of \$24,365,000 to provide funds to finance and refinance the cost of improvements to the water, wastewater, and storm drain systems of the Mountain House Community Services District. The repayment of these moneys is secured by a pledge of the water, wastewater, and storm drain revenues received or receivable by the Authority pursuant to a master installment sale agreement between the Mountain House Community Services District and the Authority.

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## Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 6: Long-Term Debt (continued)

### B. Certificates of Participation and Notes Payable (continued)

### **Certificates of Participation** (continued)

The County had the following Certificates of Participation issues outstanding at June 30, 2008:

Project Name	Issuance Date	_	Face Value f the C.O.P.
1993 Capital Facilities Project (partially refunded by 2007 COF	P) October 1, 1993	\$	110,740,000
2003 Solid Waste System Facilities Project (Including refundin	g) May 8, 2003		36,830,000
1999 San Joaquin General Hospital Refunding	May 1, 2000		108,420,000
2007 County Administration Building	May 23, 2007		114,635,000
2007 County Service Area No. 31	December 1, 2007		8,450,000
2007 Utility Systems Revenue Bonds (Mountain House)	December 1, 2007		24,365,000
Total		<u>\$</u>	403,440,000

According to the official statements of the Certificates of Participation, all proceeds from the issuance are held and maintained by a Trustee Bank (Trustee) for the County Treasury. The Trustee invests the proceeds in demand or time deposits of any bank authorized to accept deposits of public funds, and/or in permitted investments as authorized by the County. Interest or profits on such investments received by the Trustee are, prior to the completion of the acquisition, construction and installation of the project, deposited in the Project Fund and thereafter are deposited in the Interest Fund. Costs of the acquisition and construction of the project are paid by the Trustee from the Project Fund, upon the County's authorization. Once the project is completed, the remaining funds in the Acquisition and Construction Fund, if any, are transferred to the County's proper funds or to the debt service funds.

The 2007 County Service Area No. 31 Project COPs are recorded as the liabilities of the Governmental Activities on the Statement of Net Assets. The debt service transactions and the fund balance of the reserve are recorded in the County's Debt Service Fund. The portion of the proceeds that is used for the acquisition and construction of certain sanitary sewer improvements is recorded in the County's Capital Outlay Fund. All related capital assets are also included in the Governmental Activities on the Statement of Net Assets.

The 2007 COPs were issued on December 1, 2007 with an average interest rate from 4.10% to 5.8%. The proceeds, after the required deposit to the Reserve Fund and issuance costs and discounts, are deposited in the Improvement Fund to finance the acquisition and construction of certain sanitary sewer improvements. The certificates mature in 2037 with principal payments ranging from \$125,000 to \$590,000.

The 2007 Utility Systems Revenue Bonds of the Mountain House Community Services District (CSD) are recorded as the liabilities in both the Governmental Activities and Business-Type Activities on the Statement of Net Assets. The debt service transactions and the fund balance of the reserve are recorded in the County's Debt Service Fund and multiple utility enterprise funds. A large portion of the proceeds was used to refinance the cost of improvements to the water, wastewater, and storm drain systems of the CSD. The remaining portion of the proceeds will be used to finance additional costs associated with the above mentioned improvements.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 6: Long-Term Debt (continued)

### B. Certificates of Participation and Notes Payable (continued)

### **Certificates of Participation** (continued)

The 2007 Revenue Bonds were issued on December 1, 2007 with an interest rate of 4.00%. The remaining proceeds, after the required deposit to the Reserve Fund and issuance costs and discounts, are deposited in the Improvement Fund to finance or refinance the cost of improvements to water, wastewater and storm drain systems. The certificates mature in 2033 with principal payments ranging from \$430,000 to \$1,680,000.

The 2007 County Administration Building Project COPs are recorded as the liabilities of the Governmental Activities on the Statement of Net Assets. The debt service transactions and the fund balance of the reserve are recorded in the County's Debt Service Fund. The portion of the proceeds that is used for the construction of the County administration building is recorded in the County's Capital Outlay Fund. All activities are also included in the Governmental Activities on the Statement of Net Assets.

The 2007 COPs were issued on May 23, 2007 with an average interest rate from 4.75% to 5.0%. A portion of the proceeds from the new issuance was deposited in an irrevocable trust (\$18,398,857) with an escrow agent to provide for future scheduled debt services on the refunded 1993 COPs. As a result, the refunded portion of the outstanding 1993 COPs are considered to be defeased and the liability for those debts has been removed from the financial statement. The remaining proceeds, after the required deposit to the Reserve Fund and issuance costs and discounts, are deposited in the Improvement Fund for the design and construction of the new County administration building. The final acceptance and occupancy of the new building is anticipated to occur in approximately September 2009. The certificates mature in 2036 with principal payments ranging from \$2.765,000 to \$7,985,000.

The 2003 Solid Waste System Facilities Projects COPs are recorded in the Solid Waste enterprise fund. The COPs were issued on May 8, 2003 with an average interest rate of 6.5% to advance refund the outstanding Certificates of Participation issued in 1994, current refund the outstanding Certificates of Participation issued in 1991, and provide approximately \$17 million to fund various Solid Waste System Facilities projects. These Certificates are repaid from the net revenues of the County's solid waste system operations in accordance with the COP agreements. The improvement of real property is recognized in the Enterprise Fund's capital improvements. The certificates mature in 2022 with principal payments ranging from \$1,360,000 to \$3,155,000.

The 1991 Certificates were paid off in May 2003, and the 1994 Certificates were paid off in April 2004. The deferred amount on this refunding (the difference between the net carrying amount of old debt and the amount of funds required to redeem the old debts or to be deposited in escrow fund to refund old debts at the time of refunding) is amortized over the life of the original debt, which is shorter than the new debt.

The 1999 San Joaquin General Hospital Refunding COPs are recorded in the San Joaquin General Hospital enterprise fund. The COPs were issued on May 1, 1999 with an average interest rate of 4.9% to advance refund the then outstanding Certificates of Participation issued for the 1993 San Joaquin General Hospital Expansion Project with an average interest rate of 6.48%. The refunded COPs were paid off in September 2003. The refunding COP matures in 2021 with principal payments ranging from \$4,370,000 to \$6,735,000.

The 1993 Capital Facilities Project COPs are recorded as the liabilities of the Governmental Activities on the Statement of Net Assets. The debt services transactions and fund balance of the remaining proceeds are recorded in the County's Debt Service Fund. The related building structures and improvements are also recorded in the Governmental Activities on the Statement of Net Assets.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 6: Long-Term Debt (continued)

## B. Certificates of Participation and Notes Payable (continued)

#### Certificates of Participation (continued)

The 1993 COPs were issued on October 1, 1993 with an average interest rate from 3.86% to 5.16% to advance refund the then outstanding Certificates of Participation with an average interest rate of 6.07% to 7.18%. The then outstanding COPs included the 1989 Human Services Facilities Project COPs, the 1989 Jail and Sheriff's Operating Center Project, and the 1991 Public Facilities Project. The refunded COPs were paid off in November 2004.

On May 23, 2007, the County issued the 2007 COPs. Of the face value of \$114,635,000, \$18,398,857 was deposited in an escrow fund to pay the scheduled debt service on the Refunded 1993 Certificates of Participation to and including September 4, 2007, and to prepay on September 4, 2007, the refunded 1993 Certificates maturing November 15, 2019, at a prepayment price equal to 100% of the principal represented by the Refunded 1993 Certificates plus accrued interest. The refunded portion of the outstanding 1993 COPs, along with the related original deferred amount on the 1993 Certificates, are considered to be defeased and the liability for those debts have been removed from the financial statement.

Repayments made by the County to the Trustee Bank are held in trust by the Trustee Bank in the Interest Fund or the Base Rental Fund for the benefit of the County, but are irrevocably pledged to the trustee for the benefit of the owners of Certificate of Participation. The funds are used for the payment of interest and principal evidenced by the certificates.

The unfunded portion of the 1993 COP matures in 2014 with principal payments ranging from \$2,075,000 to \$5,995,000.

### Prior Year Defeasance

On May 23, 2007, the County issued the 2007 Certificates of Participation (COP) of \$114,635,000 to finance the costs of design and construction of a new County Administration Building and prepay a portion of the County's 1993 outstanding COP. A portion of the proceeds from the new issuance was deposited in an irrevocable trust with an escrow agent to provide for future scheduled debt services on the refunded 1993 COPs. As a result, the refunded portion of the outstanding 1993 COPs are considered to be defeased and the liability for those debts has been removed from the financial statements. As of June 30, 2008, the certificates defeased had an outstanding balance of \$18,355,000.

#### Notes Payable

In November 2002 the County signed a fixed-price agreement of \$5.7 million to purchase an electronic voting system. To finance the purchase and additional related project costs, the County signed a loan agreement with a financial institution in an amount of \$3.2 million. The remaining project cost is to be funded by the State, pursuant to the 2002 California Voting Modernization Act (Proposition 41). In addition, the Federal government may also provide additional funding pursuant to Federal Bill House Resolution 3295. The purchase and loan agreements were finalized on July 1, 2003. The electronic voting machines were delivered on July 1, 2003 and the loan carries a term of 10 years with an interest rate of 4.73%. At June 30, 2008 the loan carried a balance of \$1.4 million.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 6: Long-Term Debt (continued)

### B. Certificates of Participation and Notes Payable (continued)

#### Notes Payable (continued)

The County Maintenance Districts of Shaded Terrace and Sunnyside Estates (Special Revenue Funds) had entered into agreements with the United States Department of Agriculture (USDA) for a loan of \$300,000 and \$100,000, respectively, in 2000-2001. The loans, along with the grants received from USDA, are used to finance certain capital improvements to the water system of the Districts. As of June 30, 2008 the outstanding balances on the loans totaled \$369,200.

In FY 2004-05, the County settled a lawsuit that was filed by H.D. Arnaiz, LTD, a California limited partnership (HDAL). This lawsuit involved the HDAL's rights to lease certain real property around the Airport area. The settlement requires the County to make an annual payment of \$132,115 between August 2005 and August 2029 (Promissory Note). In addition, the County is to make an annual property tax-based payment between September 2005 and September 2029 (Tax-based agreement). The tax-based payment is to be calculated each year and to be paid only if a certain threshold is met. The sum total of the payments under the promissory note payment and the tax-based agreement, in the aggregate is not to exceed \$4.0 million prior to 2029. The County reports it as a note liability (\$2.0 million) of the Casualty Insurance Fund, an internal service fund, at the present value of the minimum payments. As of June 30, 2008, the outstanding note was \$1.85 million.

The Airport (Enterprise Fund) has the remaining life of a 12-year note with a third party which financed the 1993-94 purchase of a paint shop. The note had a fixed interest rate of 12%. It carried a balance of \$80,063 as of June 30, 2008, and will be paid in full in 2018.

In 2005-06, the Mountain House Community Services District (CSD) acquired various infrastructure facilities from the district developer. The water, wastewater, and storm infrastructure facilities are reported in the CSD's Utility Enterprise Funds, the public infrastructures are reported in the CSD's operating funds (governmental activities). In accordance with the Master Acquisition and Reimbursement Agreement of August 22, 2000, the CSD is obligated to reimburse some of the accepted infrastructure. The agreed amounts that are subject to reimbursements are, therefore, reported as note liabilities in the business-type activities and the governmental activities, as applicable. Per the agreement, the financing charges will be applied to the outstanding balance on an annual basis under the applicable Project Acquisition Agreement or Project Reimbursement Agreement. The outstanding reimbursement amounts are \$102.4 million and \$133.9 million, respectively, for the governmental activities and the business-like activities. CSD has agreed that once the community has revenues that will support the repayment, the CSD must issue bonds in ten million dollar increments payable to the developer. The 2007 Utility Systems Revenue Bonds are the first issuance by the CSD in accordance with this agreement.

#### **Teeter Plan Borrowing**

Pursuant to Revenue and Taxation Code Section 4701, the County has opted into the "Alternative Method of Property Tax Distribution" method since fiscal year 1993-94. This method is known as the "Teeter Plan". Under the Teeter Plan, the County and all other taxing agencies received 100% of the current secured tax levy and direct assessments. In 1993-94, all taxing agencies received their share of 95% of all outstanding delinquent taxes and 100% of delinquent assessments. Additionally, Senate Bill 742 (1993) allowed counties converting to the Teeter Plan a one-time property shift reduction for the excess property tax revenues that schools received in 1993-94 due to the conversion.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 6: Long-Term Debt (continued)

### B. Certificates of Participation and Notes Payable (continued)

### Teeter Plan Borrowing (continued)

In order to convert to the Teeter Plan, the County had to buy out the existing unpaid property taxes, which was approximately \$58.2 million as of June 30, 2008. The County has been choosing the interfund borrowing method to partially finance the buy-out every year since 1993-94.

The County utilizes the delinquent tax penalty collections in 2007-08, and extra amount set aside in the loss reserve fund, and the interfund borrowing of \$41 million to finance the buy-out and the cumulative interest cost on the borrowing.

The interfund borrowing of \$41 million is collateralized with the uncollected taxes and is recorded in the General Fund. The interfund borrowing note, dated June 24, 2008, is to be repaid in full by July 1, 2008. However, the intention of the borrowing is to refinance the Note every year until such time that the collection of delinquent taxes is sufficient to repay the note. The interest expense of the Teeter-Plan borrowing is computed based on the County Treasury's investment rate and was reported within the County General Fund. In 2007-08, the County recognized \$1,193,484 interest expense on the loan.

The County is required by law to maintain a Loss Reserve Fund (classified as the General Fund's restricted net assets) in an amount equivalent to 1% of the total tax roll for that year. At June 30, 2008, the County set aside 2.5%, instead of 1%. The reserve fund balance was \$19.7 million.

#### **Schedule of Future Payments**

The following is a schedule of the future long-term debts payments as of June 30, 2008:

#### Governmental Activities:

	Certifi	cates of				
	Partic	ipation	Notes Payable			
Year Ended	Principal	Interest	Principal	Interest		
June 30	(\$000's)	(\$000's)	(\$000's)	(\$000's)		
2009	\$ 5,995	\$ 6,917	\$ 58	\$ 98		
2010	2,220	6,661	384	161		
2011	2,350	6,548	402	143		
2012	2,515	6,423	420	125		
2013	2,690	6,280	440	105		
2014-2018	15,600	29,101	387	390		
2019-2023	19,850	24,658	479	298		
2024-2028	25,230	19,027	592	184		
2029-2033	32,150	11,956	319	61		
2034-2038	32,420	3,327	92	25		
2039-2043			44	3		
	141,020	120,898	3,617	1,593		
Add gain on advance refunding	962					
Total Debt	\$ 141,982	\$ 120,898	\$ 3,617	\$ 1,593		

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

Note 6: Long-Term Debt (continued)

Certificates of Participation and Notes Payable (continued)

**Schedule of Future Payments** (continued)

### **Business-Type Activities:**

•	Certificates of Participation				Notes Payable			
Year Ended June 30	Principal (\$000's)		Interest (\$000's)		Principal (\$000's)		Interest (\$000's)	
2009	\$	7,815	\$	6,145	\$	4	\$	9
2010		8,165		5,797		5		9
2011		7,935		5,412		5		8
2012		8,540		5,031		6		8
2013		7,250		4,621		7		7
2014-2018		42,150		17,132		50		18
2019-2023		32,230		5,596		3		
2024-2028		5,925		2,696				
2029-2033		7,615	_	999				-
		127,625		53,429		80		59
Less discount on advance refunding		(5,893)						
Total Debt	\$	121,732	\$	53,429	\$	80	\$	59

Due to the unpredictability of the timing of future debt payments on the notes payable for the Mountain House Community Services District, they have been excluded from the above amortization schedules.

#### Note 7: Legal Debt Margin

Government Code Section 25371 limits the County's ability to raise resources through the issuance of debt to finance acquisitions or construction of County facilities. The computation of the debt limitation and legal debt margin is presented below:

Net assessed value fiscal year 2007-08

\$ <u>59,702,208,000</u>

Debt limit – 1 1/4% of total assessed value Amount of debt applicable to debt limit: \$ 746,277,000

#### **Arbitrage**

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years. During the current year, the County performed calculations of excess investment earnings on various bonds and financings and at June 30, 2008 and does not expect to incur a significant liability.

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## Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 7: Legal Debt Margin (continued)

#### Special Assessment Debt

Special assessment district transactions are recorded in the Agency Fund as the County acts as an agent for the property owners in collecting assessments bonds and forwarding the collections to the bondholders. However, the County is not obligated in any manner for repayment of these special assessments. As of June 30, 2008, such special assessment debt outstanding totaled approximately \$819,000.

### Note 8: Landfill Closure and Postclosure Liability

State and federal laws and regulations require the County to place a final cover on its landfills when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, GASB 18 requires a portion of these closure and postclosure care costs to be recognized as an operating expense in each period of operation, based on landfill capacity used. The County is also required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care.

The County uses the Solid Waste Closure Fund, reported within the Solid Waste Enterprise Fund, to account for the contributions, as well as the landfill closure and postclosure costs.

At June 30, 2008, the landfill closure and postclosure care liability (\$10.6 million) represents the cumulative amount reported to date based on the cumulative usage of the landfills' capacity, minus the cash payments made. The remaining estimated cost of closure and postclosure care of \$74.4 million will be recognized as the remaining estimated capacities are filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2008. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

The Solid Waste Enterprise operating fund transferred \$126,857 to the Closure Fund in 2007-08 to bring the funds available for landfill closure and postclosure up to \$6.0 million, which leaves approximately \$4.6 million to be funded in future years.

Two of the County's four landfills have been closed. The remaining two landfills will be operative until year 2037 and 2059, respectively, with an estimated 25% and 12% of the available landfill capacity used to date.

#### Note 9: Risk Management Programs

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters and employees' health. To effectively manage those risks and control costs, the County established self-insurance programs for casualty (December, 1974), workers compensation (June, 2003), unemployment compensation (January, 1978), medical insurance (June, 1982), and dental insurance (June, 1982). Under these programs, the County provides coverage for up to a \$1,000,000 for each general liability and malpractice claim, \$25,000 for each property damage claim, \$10,000 for each public official performance claim, \$350,000 for health insurance coverage and \$3,000 for dental insurance coverage per employee per year. The County also joins together with other counties in the State through the California State Association of Counties (CSAC) to obtain general liability and malpractice insurance coverage for claims in excess of the coverage provided by the County up to \$25 million and \$10 million, respectively. The County also purchases commercial stop loss insurance for the health and dental insurance coverage in excess of the County covered portion. Settled claims have not exceeded the CSAC coverage or the commercial insurance coverage in any of the past three fiscal years.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 9: Risk Management Programs (continued)

The County, prior to FY 2003-04, obtained the workers' compensation insurance through CSAC's Excess Insurance Authority Primary Workers' Compensation program. The program provided for first dollar coverage for the County on a pooled basis with aggregate stop loss coverage in place to provide a unique "guaranteed cost" feature. Effective FY 2003-04, the County reverted back to the self-insurance program and only secured the excess coverage through the Excess Workers' Compensation Program of CSAC's Excess Insurance Authority (EIA).

All funds of the County participate in the programs and make payments to the insurance funds based on the actuarial estimates of the amounts needed to pay prior- and current-year claims and to establish a reserve for catastrophic losses.

Based on the most recent actuarial studies (January of 2008) the full value of the County's unpaid casualty (general liability and malpractice liability) liabilities and the workers compensation program liabilities at June 30, 2008 were estimated at a discounted value of \$14.9 million and \$29.7 million, respectively, using the discount rate of 4%. These actuarially determined liabilities include the unpaid loss adjustment expenses.

In the opinion of management, the total assets in the insurance funds were sufficient to cover the actuarially determined claim liabilities, premium and administration cost as of June 30, 2008.

The insurance funds had the following net assets:

	Net Assets (in \$000)		
Casualty Insurance	\$	408	
Workers' Compensation Insurance		11,581	
Medical Insurance		31,111	
Dental Insurance		1,390	
Unemployment Insurance		3,804	
Total	\$	48,294	

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

Note 9: Risk Management Programs (continued)

Changes in the insurance funds' claim liabilities for fiscal years 2006-07 and 2007-08 were:

(dollars in thousands)	Casualty	Co	Workers' mpensation	Medical Insurance	Dental Insurance	Unemployme	nt <u>Total</u>
Balance at June 30, 2006	\$10,729	\$	21,426	\$ 6,412	\$ 313	\$ 235	\$ 39,115
Claims and changes in estimates for FY 2006-07	5.579		13,785	42,026	4,718	697	66,805
Less: claim payments	(4,678)		(8,906)	(42,099)	(4,798)	(732	(61,213)
Balance at June 30, 2007	11,630		26,305	6,339	233	200	44,707
Claims and changes in estimates for FY 2007-08	5,641		12,976	38,520	5,318	970	63,425
Less: claim payments	(2,402)		(9,544)	(38,407)	(5,207)	(926	(56,486)
Balance at June 30, 2008	\$14,869	<u>\$</u>	29,737	\$ 6,452	\$ 344	<b>\$</b> 244	\$ 51,646

## Note 10: Long-Term Operating Lease Agreements

The County has several long-term operating lease agreements, with original terms ranging from one to ten years, for leased office space for County departments. There are no material restrictions imposed by these agreements. The minimum rental payments required under the operating lease commitments at June 30, 2008 are:

Year Ended June 30,	Primary Government (000's)		
2009	\$ 4,934		
2010	3,968		
2011	3,104		
2012	2,829		
2013	1,276		
2014 - 2018	6,808		
	\$ 22,919		

Total rent expense under operating lease agreements during the year ended June 30, 2008 was approximately \$2.4 million.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 10: Long-Term Operating Lease Agreements (continued)

The County also has outstanding construction project commitments of approximately \$54.0 million as of June 30, 2008. These commitments involve the outstanding Agriculture Center and County Administration building.

A new lease agreement was entered in October 2003 for the County to lease for the Workforce Investment Act Program an office building that was under construction by a property developer. The agreement would allow the County to occupy the office building for a minimum of 15 years after the completion of the construction with scheduled rent increases. The County moved into this new building in September 2005. The fiscal year 2007-08 rent payment was \$1,099,456.

### Note 11: Rental Income Under Operating Leases

The following is a schedule by years of minimum future rental income on noncancellable operating leases as of June 30, 2008. These operating leases, for various real property, contain no material restrictions. All are to be paid to the Airport Enterprise Fund.

Year Ended	Amount	
June 30,	(in \$000's)	
2009	\$ 77	71
2010	59	6
2011	57	1
2012	58	2
2013	59	4
Thereafter	14,18	0
	\$ 17,29	4

Total rental income under operating lease agreements during the year ended June 30, 2008 is approximately \$800.032.

#### Note 12: Net Assets/Fund Balances

The governmental-wide and business-type activities fund financial statements utilize a net assets presentation. Net assets are categorized as invested in capital assets (net of related debt), restricted and unrestricted.

- Invested in Capital Assets, Net of Related Debt this category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.
- Restricted Net Assets This category presents external restrictions imposed by creditors, grantors, contributors
  or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or
  enabling legislation.
- Unrestricted Net Assets This category represents net assets of the County, not restricted for any project or other purpose.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 12: Net Assets/Fund Balances (continued)

In the fund financial statements, reserves and designations segregate portions of fund balance that are either not available or have been earmarked for specific purposes. The various reserves and designations are established by actions of the Board and management and can be increased, reduced or eliminated by similar actions.

As of June 30, 2008, reservations of fund balances are described below:

- Encumbrances to reflect the outstanding contractual obligations for goods and services that have not been received.
- Inventory to reflect the portion of assets that do not represent available spendable resources.
- Debt service to reflect the funds held by trustees or fiscal agents for future payment of bond principal and interest. These funds are not available for general operations.
- Advances to reflect the amount due from other funds that are long-term in nature, such amounts do not represent available spendable resources.
- Others to reflect the loan receivables and other assets that do not represent available spendable resources.

Portion of unreserved fund balance may be designated to indicate tentative plans for financial resource utilization in a future period, such as for general contingencies or capital projects. Such plans or intent are subject to change and have not been legally authorized or may not result in expenditures. Fund balance designations include:

- Health and Social Services programs to reflect management's intent to expend the funds to meet the immediate needs in the following year for the County's health and social services programs.
- Public Safety programs -- to reflect management's intent to expend the funds to support the County's public safety needs.
- Parks and Recreation programs to reflect management's intent to expend certain funds for planned capital projects.
- Self-Insurance Programs to meet the federal and state governments' requirements for being self-insured for general liability, workers compensation, health and dental, and unemployment programs.

# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 13: Deficit Fund Balance/Net Assets

The following funds had deficit fund balances at June 30, 2008:

County Headstart Fund \$ 10,244
(Nonmajor Special Revenue Fund)
The deficit resulted from excess expenditures over revenues.

In-Home Support Services (IHSS) Authority 318,026
(Nonmajor Special Revenue Fund)
The deficit resulted from the delay in obtaining

Water and Power Authority 1,700
(Nonmajor Special Revenue Fund)

The deficit resulted from delay in collecting accounts receivable and the prior year's excess expenditures over revenues.

Federal and State reimbursements for costs incurred.

Northeastern San Joaquin Groundwater Banking Authority

(Nonmajor Special Revenue Fund)

The deficit resulted from excess expenditures over revenues.

Mountain House Utility Services 23,575,078
(Enterprise Fund)
The deficit resulted from excess expenditures over revenues.

Deficits in these funds, other than Mountain House Utility Service Enterprise Fund, are expected to be eliminated in future years through future revenues and/or transfers from other funds. The Mountain House Utility Service Enterprise Fund deficit will be recovered through utility service fee charges in future years.

#### Note 14: Employee Retirement System

The County's pension fund is governed by the Board of Retirement of the San Joaquin County Employees' Retirement System (Plan). Prior to Fiscal Year 1993-94, the County also participated in the California Public Employees' Retirement System (PERS) for employees working in the Division of Public Health of the County Health Care Services. Since the 1993-94 fiscal year, all County employees are covered by one single retirement plan, the San Joaquin County Employees' Retirement System (SJCERS). The Public Health employees are covered by the County Retirement System through reciprocity. Both the County's and the employees' cumulative contribution to PERS will remain with PERS.

The County also contracted with Hartford to administer a qualified retirement plan under Section 401(a) of the Internal Revenue Code for full-time County physicians in health care services. These physicians are not members of the San Joaquin County Employees' Retirement System. The plan became operative on January 1, 1999.

The Health Plan of San Joaquin and Head Start Child Development Council, Inc., discretely presented component units, have a money purchase pension plan, 401(a), or a deferred annuity program on behalf of their employees. The other two discretely presented component units are covered by the County's retirement plan.

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 14: Employee Retirement System (continued)

The San Joaquin County Employees' Retirement System (Plan)

Plan Description

The following description of the San Joaquin County Employees' Retirement Association (SJCERA) is provided for general information purposes. SJCERA is governed by the Board of Retirement under the 1937 County Employees' Retirement Law (1937 Act). Members should refer to this Law for more complete information.

The SJCERA issues a stand alone financial report and was audited by Brown Armstrong Paulden, McCown Starbuck Thornburgh & Keeter Accountancy Corporation. The report is available by writing to San Joaquin County Employees' Retirement Association, 6 South El Dorado Street, Suite 700, Stockton, CA 95202 or by calling 209-468-2163. The data presented within this footnote is obtained from the financial statements that were audited by and reported on by the said Certified Public Accountants on May 2, 2008.

#### **General**

The Plan is a cost sharing multiple employer defined benefit pension plan (covering certain districts outside the reporting entity). It provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. It also provides post-employment health benefits (sick leave bank benefits) to certain members who meet certain criteria contained in the Memorandum of Understanding between the County and employees' unions.

The Retirement Board maintains its own accounting records and controls its own assets. The Plan's net assets, including the postemployment healthcare program-sick leave bank benefit, totaled approximately \$2.2 billion at December 31, 2007. The Plan's financial statements are presented on the accrual basis of accounting. The Plan member and employer contributions that should have been made in the calendar year based on the actuarially determined contribution rates are recognized as revenues of that calendar year. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

The Plan's investments are reported at fair value. Securities are valued at the last reported market sales price or the equivalent pricing to comparable Government National Mortgage Association.

All administrative costs of the Plan are paid from the Plan's investment earnings.

#### Funding Policy

<u>Pension</u>: Contribution rates for the employers and employees were determined in accordance with actuarially determined contribution requirements by an actuarial valuation performed at December 31, 2005.

Employee contributions are payable over each employee's future working lifetime. The employer rates reflect the entry age normal funding method. Under this method, the normal cost is being paid over the future working lifetimes of the members. The past service liability is amortized over a rolling 10-year period.

In 2007, the employees' contributions were about \$12.3 million, an average of 5 % of the annual covered salary.

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## Notes to the Basic Financial Statements For the Year Ended June 30, 2008

## Note 14: Employee Retirement System (continued)

The San Joaquin County Employees' Retirement System (Plan) (continued)

#### Funding Policy (continued)

The adopted employers' 2007 contribution rates, based on the actuarial determined requirements applicable to covered payroll were 41.37% for safety members and 22.74% for general members. The employers' actual contributions, including the contributions from the Plan's unapportioned earnings, to the Plan for the years ending December 31, 2007, 2006, 2005, and were \$85.9, \$73.6 million, and \$62.5 million, respectively, equal to the required contributions for each year.

### Postemployment Health Benefit Plan-Sick Leave Bank

The Board of Retirement, as part of the settlement of the class-action lawsuit brought by the San Joaquin County Deputy Sheriff's Association, extended the sick leave bank benefit to cover all eligible employees who were on the August 27, 2001 payroll or who deferred prior to August 27, 2001. The actuarially determined sick leave bank benefit liability for eligible members hired from January 28, 1992 through August 27, 2001 has been fully funded. However, the funding for eligible active members who were hired prior to January 28, 1992 was yet to be fully funded. The County has adopted a funding policy, effective fiscal year 2006-07, to make a bi-weekly contribution to the plan based on the annual actuary valuation of the benefit plan. Based on the December 31, 2006 actuary report, the County has made the annual required contribution of \$2,780,500 in year 2007. The employees are not required to contribute to the plan.

### California Public Employees' Retirement System (CalPERS)

#### General Description

Certain employees of the Health Care Services Department (Public Health) were members of the California Public Employees' Retirement System (CalPERS), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating public entities within the State of California. Effective June 28, 1993, those employees became members of the San Joaquin County Employees' Retirement System through reciprocity.

#### Defined Contribution Pension Plan for the County Full-Time Physicians in Health Care Services

The County has an agreement with Public Employees Benefit Services Corporation to administer a qualified retirement plan, 401(a), for the County's full-time physicians. Under this plan the County contributes \$8,000 annually per qualified physician to the plan. The physicians are also required to contribute a mandatory, tax-deferred match at a rate of 6.0% of their compensation. In FY 2007-08, the County contributed \$511,688 to the plan.

## Defined Contribution Pension Plan for the Health Plan of San Joaquin and Headstart Child Development Council, Inc.

The Health Plan has a money purchase pension plan, 401(a), for its employees. All full-time, permanent employees are eligible to participate. The Health Plan contributes 5.75% of each participant's gross pay to the plan. Employees do not make contributions to the plan. In FY 2007-08, the Health Plan contributed \$384,342 to the pension plan.

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### Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 14: Employee Retirement System (continued)

<u>Defined Contribution Pension Plan for the Health Plan of San Joaquin and Headstart Child Development Council, Inc.</u> (continued)

The Health Plan approved a defined contribution plan contract between the Health Plan and CalPERS on January 28, 2002. Active CalPERS Plan members are required to contribute 7% of reportable earnings and the Health Plan is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The Health Plan's contribution for the period ended June 30, 2008 was \$768,988.

The Headstart Council maintains a deferred annuity program on behalf of its employees. The employees contribute to the plan on a voluntary basis. The Council contributes to the plan for those employees who meet the eligibility requirements set forth in the plan. For the year ended January 31, 2008, the Council contributed \$414,803 to the plan.

The Local Agency Formation Commission participates in the County's Pension Plan and it contributed \$28,190 to the plan for the period ended June 30, 2008.

### Note 15: Postemployment Health Benefits-Implicit Subsidy

As explained in Note 1-N, The County does not provide employees any Other Post Employment Benefits (OPEB) other than the postemployment health benefits under the "sick leave bank" program, as described in Note 14. The sick leave bank program is administered by the County's Retirement System (see Note 14 – Employee Retirement Systems for more information).

However, the County allows any member or beneficiary receiving a pension benefit to purchase post-retirement health insurance from one of the County's sponsored plans. In some cases, the purchase of this insurance can result in an implicit subsidy payable by the County in accordance with GASB Statement No. 43 and No. 45.

<u>Funding Policy.</u> Currently, the County pays for these benefits on a pay-as-you-go basis, as opposed to the pre-funded approach that is used in the pension and sick leave bank programs. The "annual required contribution" presented below is based on projected pay-as-you-go financing requirements. For fiscal year 2007-08, the County's actual contribution amounted to \$3.1 million for current premiums.

Annual OPEB Cost and Net OPEB Obligation The County's annual OPEB-Implicit Subsidy cost is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation (dollar amounts in thousands):

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### Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 15: Postemployment Health Benefits-Implicit Subsidy (continued)

Annual required contribution	\$16,768		
Interest on net OPEB-Implicit Subsidy obligation Adjustment to annual required contribution			
Annual OPEB-Implicit Subsidy cost	16,768		
Contribution made	(3,139)		
Increase in obligation Net OPEB-Implicit Subsidy obligation-beginning of	13,629		
year	***		
Net OPEB-Implicit Subsidy obligation-end of year	\$13,629		

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for FY 2007-08 were as follows (dollar amounts in thousands):

Year Ended <u>December 31</u> ,	Annual OBEB-Subsidy Obligation		A	nnual ctual tribution	Percentage of Annual Cost Contribution	P Ot	Net Pension Obligation End of Year	
2007	\$	16,768	\$	3,139	18.72%	\$	13,629	

Funded Status and Funding Progress. As of December 31, 2007, the most recent actuarial valuation date, the plan was not funded, as the County chose to fund the program on the as-pay-as-you-go basis. The actuarial accrued liability and the unfunded actuarial accrued liability (UAAL) for benefits was \$157.3 million. The covered payroll was \$367.1 million, and the ratio of the UAAL to the covered payroll was 43%.

Actuarial valuation of an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents only the current fiscal year information (FY 2007-08 is the first year to implement GASB 45) about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the County and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the County and plan members to that time. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

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### Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 15: Postemployment Health Benefits-Implicit Subsidy (continued)

In the December 31, 2007 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 4.5% investment rate of return (net of administrative expenses), which is an expected investment return based on the County's own investments, and an annual healthcare cost trend increment rate of 10% initially, reduced by decrements to an ultimate rate of 5% after 6 years. Both rates include a 3.75% salary increase assumption. Since the County chose to fund the plan on the basis of a pay-as-you-go method, there is no actuarial value of assets involved in the computation. The UAAL is being amortized as a level dollar amount over a closed period of 30 years. The remaining amortization period at December 31, 2007, was 29 years.

### Note 16: Component Unit Condensed Financial Information

Condensed financial data for the four discretely presented major component units is presented below:

### Statement of Net Assets

ASSETS	Head Start Child Development Council, Inc.	San Joaquin Economic Development Association	Local Agency Formation Commission	Health Plan of San Joaquin County	Total
Cash & investment pool	\$ 109,603	\$	\$ 10,871	\$ 33,144,739	\$ 33,265,213
Cash and investments - other	2,078,312	434,283			2,512,595
Due from other governments	354,932	**	498	1,023,107	1,378,537
Interest receivable			8,925	296,482	305,407
Accounts receivable	76,981	**		**	76,981
Depreciable assets, net	823,317	2,061		13,554,373	14,379,751
Other Assets	221,231			1,081,258	1,302,489
Total Assets	\$ 3,664,376	\$ 436,344	\$ 20,294	\$ 49,099,959	\$ 53,220,973
LIABILITIES AND NET ASSETS					
LIABILITIES					
Accounts payable and accrued expenses	\$ 1,367,799	\$ 52,909	\$ 8,471	\$ 1,327,202	\$ 2,756,381
Accrued claims payable				10,605,165	10,605,165
Provider risk sharing payable				2,631,578	2,631,578
Unpaid compensated absences	1,217,491	40-10-			1,217,491
Uncarned revenues	302,949			••	302,949
Other liabilities		**		292,889	292,889
Total Liabilities	2,888,239	52,909	8,471	14,856,834	17,806,453
NET ASSETS					
Investment in general fixed assets	823,317	2,061		13,554,373	\$ 14,379,751
Unrestricted net assets	(47,180)	381,374	11,823	20,688,752	21,034,769
Total Net Assets	776,137	383,435	11,823	34,243,125	35,414,520
Total Liabilities and Net Assets	\$ 3,664,376	\$ 436,344	\$ 20,294	\$ 49,099,959	\$ 53,220,973

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# Notes to the Basic Financial Statements For the Year Ended June 30, 2008

# Note 16: Component Unit Condensed Financial Information (continued)

### Statement of Changes in Net Assets

		Head Start Child Development Council, Inc.	E De	an Joaquin Economic evelopment ssociation	F	Local Agency formation ommission	Health Plan of San Joaquin County	Total
Program Revenues:			_		_			* * * * * * * * * * * * * * * * * * * *
Operating grants and contributions	\$	30,587,721	\$	165,557	\$	384,238	\$ 98,752,108	\$ 129,889,624
Charges for services		2,432,650					1,219,820	3,652,470
Interest income				2,120		9,534	1,466,013	1,477,667
Miscellaneous				136,670				136,670
Total Revenues		33,020,371		304,347		393,772	101,437,941	135,156,431
Program Expenses:								
General government		-				407,922		407,922
Public assistance		33,231,629		289,189				33,520,818
Health		-		_			107,791,749	107,791,749
Total Expenses		33,231,629		289,189		407,922	107,791,749	141,720,489
Change in net assets		(211,258)		15,158		(14,150)	(6,353,808)	(6,564,058)
Net assets, beginning	_	987,395		368,277	***************************************	25,973	40,596,933	41,978,578
Net assets, ending	\$	776,137	\$	383,435	<u>\$</u>	11,823	\$ 34,243,125	\$ 35,414,520

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### Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 17: Commitments and Contingencies

### Pending Litigations

The County is a defendant in various casualty and workers compensation lawsuits. Based on the most recent actuary report issued in January 2008, the County's actuarially determined ultimate loss liability of these lawsuits under the casualty insurance and workers compensation programs were approximately \$14.5 million and \$28.8 million, respectively. The assets of these two insurance funds totaling \$49.3 million were sufficient to cover these actuarially determined losses as of June 30, 2008 (See Note 4).

### San Joaquin County Employees' Retirement

In 1998, the San Joaquin County Deputy Sheriffs' Association filed with the San Joaquin Superior Court a lawsuit against the County. The case arises out of a decision by the California Supreme Court entitled "Ventura County Deputy Sheriff's Association v. Board of Retirement of Ventura County Employee's Retirement Association" pertaining to the calculation of final compensation for retirement benefits. The petition for Coordination of Statewide Litigation was filed in July 1998, granted in December 1998, and assigned to the San Francisco Superior Court. The County and the County's Retirement System agreed, in July 2001, to settle the lawsuit, with the Superior Court's approval. Based on the agreement, the County's Retirement System will be responsible for the increased benefits. It is estimated that the cost is about \$134 million.

### Grants

The County recognizes as revenue, grant monies received and available within 60 days as reimbursement for costs incurred in certain Federal and State programs it administers. Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the Federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

### Medicare and Medi-Cal Programs

The Medicare program provides for reimbursement for the cost of service provided to program patients. The Medi-Cal program provides for reimbursement based on cost per patient day or service provided for administrative day services. Preliminary estimates of the amounts to be received from or due to third parties are included in the current year's financial statements. Final determination of amounts due for services to program patients is made when the cost reports are settled with respective administrative agencies, and any adjustments are made in the period such amounts are fully determined. Medicare and Medi-Cal cost reports have been audited through June 30, 2001 and June 30, 2004, respectively. The Hospital recognized approximately \$2.6 million and \$2.7 million in net patient service revenue in 2008 and 2007 for changes in estimated cost report settlements for cost reports finalized during the year ended June 30, 2008 and 2007, respectively.

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### Notes to the Basic Financial Statements For the Year Ended June 30, 2008

### Note 18: Subsequent Events

In December 2008, Mountain House Community Services District (CSD) became an independent community services district. Therefore, the CSD will no longer be reported in the County's financial statements beginning in fiscal year 2008-09, but rather will be responsible for issuing their own independent financial statements.

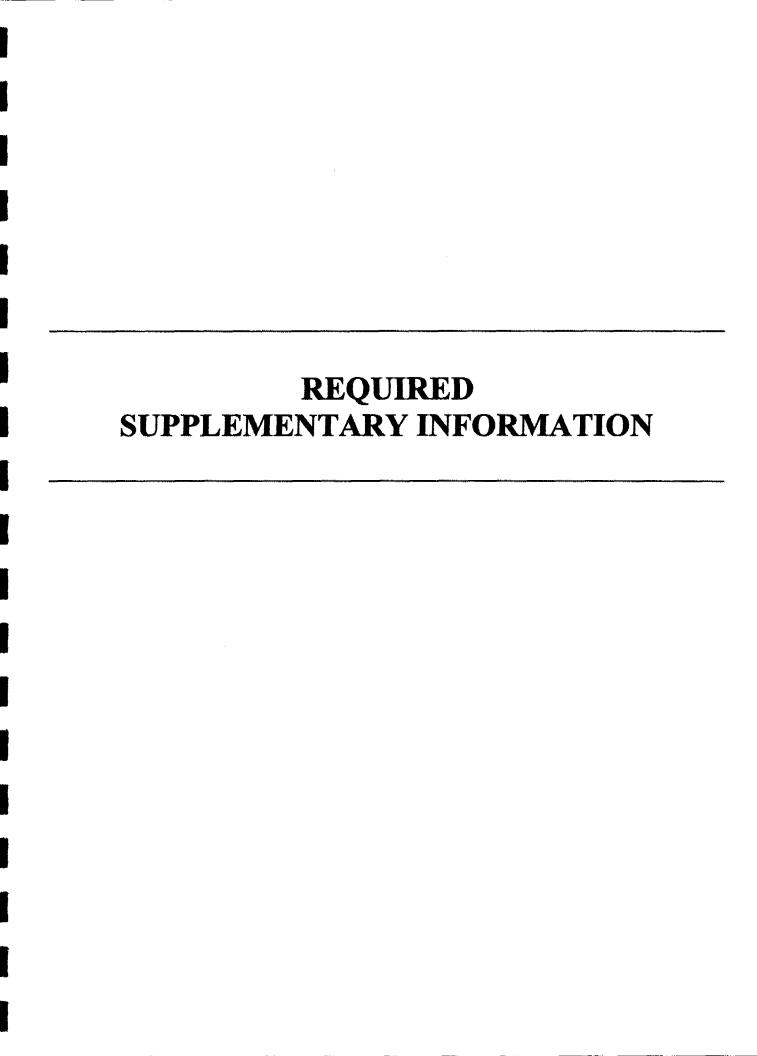
### Note 19: Prior Period Adjustment

Adjustments resulting from errors or changes to comply with provisions of accounting standards are treated as adjustments to prior periods. Accordingly, the County reports these changes as restatements of beginning fund balance/net assets.

The impact of the restatements on the fund balance/net assets, as previously reported, is presented below:

	Fund Financial Statements County Capital Outlay Fund
Fund Balance, June 30, 2007, as previously reported	\$ 203,654,488
Restatements: Include effect of prior year capital outlay expenditures	(5,124,600)
Fund Balance, June 30, 2007, as restated	\$ 198,529,888

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Required Supplementary Information For the Year Ended June 30, 2007

### Schedule of Funding Progress and Funding Status - Pension Fund

The tables below shows a) a three-year analysis of the actuarial value of assets as a percentage of the actuarial accrued liability and the unfunded actuarial accrued liability as a percentage of the annual covered payroll as of June 30; b) a three-year history of the funding status of the pension fund:

Required Supplementary Information
For the Year Ended June 30, 2007
Pension Benefit Plan
Schedule of Funding Progress
(amounts in thousands)

Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) Entry Age	Jnfunded/ Overfunded) AAL	Funded Ratio	Pérsi	Covered Payroll	Unfunded (Overfunded) AAL Percentage of Covered Payroll
01/01/02	\$ 1,357,409	\$ 1,266,747	\$ (90,662)	107.2%	\$	243,327	0%
01/01/03	1,448,905	1,418,209	(30,696)	102.2%		259.812	0%
01/01/04	1,531,288	1,621,060	89,772	94.5%		286,429	31%
01/01/05	1,614,979	1,769,507	154,528	91.3%		296,473	52%
01/01/06	1,727,033	1,935,818	208,785	89.2%		309,692	67%
01/01/07	1,869,717	2,149,938	280,221	87.0%		340,828	82%

# Schedule of Employer Contributions (amount in thousands)

Actuarial Valuation	A	Actual Annual Contribution		nnual equired tribution	Percentage Contribution	Net Pension Obligation	
2005	\$	62,509	\$	62,509	100.0%	\$	
2006		73,612		73,612	100.0%		
2007		85,869		85,869	100.0%		

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# Required Supplementary Information For the Year Ended June 30, 2007

### Required Supplementary Information For the Year Ended June 30, 2008

### Post-employment Healthcare - Sick Leave Bank Program

Schedule of Funding Progress (amounts in thousands)

Valuation Date	Actuarial Value of Assets		Actuarial Accrued Liability (AAL) Entry Age		Unfunded/ (Overfunded) AAL		Funded Ratio	Covered Payroll		Unfunded (Overfunded) AAL Percentage of Covered Payroll		
12/31/05	\$	16,636	\$	30,465	\$	13,829	54.6%	\$	224,753	6%		
12/31/06		14,660		37,475		22,815	39.1%		229,726	10%		
12/31/07		14,702		41,583		26,881	35.4%		221,626	12%		
(Schedule o	(Schedule of Funding Progress information for fiscal year ended 12/31/04 is not available.)											

Schedule of Employer Contributions

(amount in thousands)

Actuarial Valuation			F	Annual Required Intribution	Percentage Contribution	No Pens <u>Oblis</u>	-
2006	\$	650,000	\$	650,000	100.0%	\$	
2007		2,780,500		2,780,500	100.0%		
(Employ	er cor	tributions for	fiscal	vears 2004 and	2005 are not avai	lable.)	

Required Supplementary Information For the Year Ended June 30, 2007

Required Supplementary Information For the Year Ended June 30, 2008 Post-employment Healthcare – Implicit Subsidy

Schedule of Funding Progress (amounts in thousands)

Valuation Date	Actuarial Value of Assets	······································	I	ctuarial Accrued Liability (AAL) ntry Age	((	Unfunded/ Overfunded) AAL	Funded Ratio	 Covered Payroll	Unfunded (Overfunded) AAL Percentage of Covered Payroll
12/31/07	\$		\$	157,337	\$	157,337	0.0%	\$ 367,062	43%

# Schedule of Employer Contributions (amount in thousands)

Actuarial <u>Valuation</u>	A	ctual nnual tribution	Re	nnual quired ribution	Percentage Contribution	Pe	Net ension oligation
12/31/07	\$	16,768	\$	3,139	18.72%	\$	13,629

Multi-year trend information is not yet available as calendar year ending 2007 was the first year of implementation of GASB Statement 45. Information will be presented in future years as it becomes available.

# Required Supplementary Information For the Year Ended June 30, 2008

# Budgetary Comparison Schedule General Fund

		w			Actual Amount		Variance with Final Budget
	<del></del>	Budgete	d Ar		Budgetary		Positive
		iginal		Final	 Basis		(Negative)
Budgetary fund balances, July 1	\$ 57,	,933,448	\$	57,933,448	\$ 57,933,448	\$	
Resources (inflows):							
Taxes	228,	611,278		228,611,278	198,307,791		(30,303,487)
Licenses and permits	7,	434,241		7,434,241	6,036,295		(1,397,946)
Fines, forfeitures and penalties	12,	,226,776		12,226,776	11,378,505		(848,271)
Use of money and property	6,	,043,033		6,043,033	5,685,844		(357,189)
Aid from other governmental agencies	427.	483,691		434,496,181	409,427,691		(25,068,490)
Charges for services	43,	206,029		43,781,215	38,940,950		(4,840,265)
Other revenues	1,	805,733		1,808,233	7,665,969		5,857,736
Other financing sources	41,	720,226		59,165,079	 8,490,819		(50,674,260)
Amounts available for appropriation	768,	531,007		793,566,036	 685,933,864		(107,632,172)
Charges to appropriations (outflows):							
Current:							
General government	74.	505,502		75,637,512	52,639,388		22,998,124
Public protection	•	768,723		251,792,886	235,314,115		16,478,771
Public ways and facilities					54,144		(54,144)
Health and sanitation	43,	778,972		45,121,488	35,394,251		9,727,237
Public assistance	328,	354,929		331,470,382	294,840,370		36,630,012
Education		425,615		425,615	391,065		34,550
Recreation and culture	5,	937,332		5,937,332	5,299,574		637,758
Reserve for contingency	45,	928,561		38,307,053			38,307,053
Debt service:							
Principal					674,976		(674,976)
Interest		270,574		2,482,423	1,572,156		910,267
Other financing uses	105,	370,345		130,142,442	91,862,478		38,279,964
Total charges to appropriations		340,553		881,317,133	 718,042,517	_	163,274,616
Fund balance, end of year	\$ (22.	876,0 <u>98)</u>	\$	(29,817,649)	\$ 25,824,795	\$	55,642,444

# Required Supplementary Information For the Year Ended June 30, 2008

# Budgetary Comparison Schedule (continued) General Fund

Explanation of differences between budgetary inflows and outflows and GAAP revenues and Expenditures:	
Sources/inflows of resources  Actual amounts (budgetary basis) "available for appropriations" from the budgetary comparison statement, not including fund balance	\$ 685,933,864
Differences - budget to GAAP:	
Transfers from other funds are inflows of budgetary resources but are not revenues for financing reporting purposes	(8,490,819)
Receipts from General Fund special accounts were budgeted only if they were expected to be used by the General Fund account, but were reported as revenues of the General Fund for financial reporting purposes	 12,039,744
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds	\$ 689,482,789
Uses/outflows of resources	
Actual amounts (budgetary basis) "total charges to appropriations" from the	
budgetary comparison statement	\$ 718,042,517
Differences - budget to GAAP:	
Transfers to other funds are outflows of budgetary resources but are not expenditures for financial reporting purposes	(91,862,478)
Disbursements from General Fund special accounts were not budgeted but were reported as expenditures for financial reporting purposes	6,409,965
Encumbrances for equipment and supplies ordered but not received are reported in the year the orders are placed for budgetary purposes, but are reported in the year the equipment and supplies are received for GAAP purposes.	 (2,502,267)

630,087,737

Total expenditures as reported on the statement of revenues,

expenditures, and changes in fund balances - governmental funds

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# Required Supplementary Information For the Year Ended June 30, 2008

# Budgetary Comparison Schedule Mental Health and Substance Abuse Fund

	E	udgeted A	Amounts	Actual Amount Budgetary	Variance with Final Budget Positive
	Origi	nal	Final	Basis	(Negative)
Budgetary fund balances, July 1		7,850 \$	5,277,850	\$ 5,277,850	\$
Resources (inflows):					
Fines, forfeitures and penalties	21	0,000	210,000	345,580	135,580
Use of money and property	6	5,000	65,000	410,275	345,275
Aid from other governmental agencies	41,06	4,898	42,297,938	38,987,349	(3,310,589)
Charges for services	30,44	1,046	30,441,046	29,660,485	(780,561)
Other revenues	14	5,310	145,310	140,374	(4,936)
Other financing sources	11,65	8,269	11,658,269	10,315,512	(1,342,757)
Amounts available for appropriation	83,58	4,523	84,817,563	79,859,575	(4,957,988)
Charges to appropriations (outflows):					
Current:					
Health and sanitation	82,17	6,936	81,518,636	76,382,302	5,136,334
Capital outlay	1,73	5,981	3,627,321	335,481	3,291,840
Other financing uses			-	1,941,826	(1,941,826)
Total charges to appropriations	83,91	2,917	85,145,957	78,659,609	6,486,348
Fund balance, end of year	<u>\$ 4,94</u>	9,456 <b>\$</b>	4,949,456	\$ 6,477,816	\$ 1,528,360

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# Budgetary Comparison Schedule (continued) Mental Health and Substance Abuse Fund

### Budgetary Comparison Schedule Mental Health and Substance Abuse Fund

Explanation of differences between budgetary inflows and outflows and GAAP revenues and Expenditures:

Sources/inflows of resources  Actual amounts (budgetary basis) "available for appropriations" from the budgetary comparison statement, not including fund balance	\$ 79,859,575
Differences - budget to GAAP:	
Transfers from other funds are inflows of budgetary resources but are not revenues for financing reporting purposes	 (10,315,512)
Total revenues as reported on the statement of revenues,	
expenditures, and changes in fund balances - governmental funds	\$ 69,544,063
Uses/outflows of resources	
Actual amounts (budgetary basis) "total charges to appropriations" from the	
budgetary comparison statement	\$ 78,659,609
Differences - budget to GAAP:	
Transfers to other funds are outflows of budgetary resources but are not expenditures for financial reporting purposes	(1,941,826)
Encumbrances for equipment and supplies ordered but not received are reported in the year the orders are placed	
for budgetary purposes, but are reported in the year the equipment and supplies are received for GAAP purposes.	 (2,319,292)
Total expenditures as reported on the statement of revenues,	
expenditures, and changes in fund balances - governmental funds	\$ 74,398,491

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# Required Supplementary Information For the Year Ended June 30, 2008

# Budgetary Comparison Schedule First Five Program

		Budgete	d An	nounts		Actual Amount Budgetary		ariance with Final Budget Positive
		Original		Final	•	Basis		(Negative)
Budgetary fund balances, July 1	\$	21,099,467	\$	21,099,467	\$	21,099,467	\$	<u></u>
Resources (inflows):								
Use of money and property		1,080,000		1,080,000		871,762		(208,238)
Aid from other governmental agencies		10,652,264		10,652,264		10,978,910		326,646
Other revenues		**				1,000		1,000
Operating transfers in		1,178,401		7,928		7,217		(711)
Amounts available for appropriation		12,910,665		11,740,192		11,858,889	-	118,697
Charges to appropriations (outflows): Current:								
Health and sanitation		34,594,104		34,510,773		16,384,192		18,126,581
Capital outlay				10,000		5,969		4,031
Other financing uses		1,170,473						<b>4.</b>
Total charges to appropriations		35,764,577		34,520,773		16,390,161		18,130,612
Fund balance, end of year	\$	(1,754,445)	<u>\$</u>	(1,681,114)	<u>\$</u>	16,568,195	\$	18,249,309
Explanation of differences between budgetary inflov	vs and outf	lows and GAA	AP re	evenues and E	kpen	ditures:		
Uses/outflows of resources								
Actual amounts (budgetary basis) "total charges to a	ppropriatio	ons" from the						
budgetary comparison statement							\$	16,390,161
Differences - budget to GAAP:								
Encumbrances for equipment and supplies order			_	ted				
in the year the orders are placed for budgetary		-						
in the year the equipment and supplies are rec	eived for G	AAP purpose	S.					3,281,452
Total expenditures as reported on the statement of re								
expenditures, and changes in fund balances - gove	rnmental fi	ınds					\$	19,671,613

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### Note to Required Supplementary Information For the Year Ended June 30, 2007

#### **BUDGETARY BASIS OF ACCOUNTING**

In accordance with provisions of Sections 29000 through 29144 of the California Government Code and other statutory provisions, commonly known as the County Budget Act, the County prepares and legally adopts an operating balanced final budget on or before August 31, of each year. Public hearings are conducted to review all proposed appropriations and the sources of financing before the adoption. Until the adoption of this balanced final budget, operations are governed by the proposed budget, which is approved by the Board of Supervisors.

Since the final budget must be balanced, any shortfall in revenue and other financing sources requires an equal reduction in appropriations. This operating balanced budget is adopted each fiscal year for the general, special revenue and special district service funds. It is prepared on a modified cash basis except that encumbrances are treated as budgeted expenditures in the year the purchase commitment is made. The encumbered appropriations do not lapse at year-end. Accordingly, encumbrances outstanding at year-end are reported as reservations of fund balances for subsequent year expenditures and become authorized encumbrance appropriations carried over. Throughout the fiscal year, supplemental appropriations may be made by the Board when revenues are received from unanticipated sources, or from anticipated sources in excess of estimates thereof or from contingency sources.

The legal level for budgetary control (the level at which expenditures may not exceed budgeted appropriations) is at the index and object level. An "index" for legal appropriation purposes may be (1) a single department (2) a division of a large department having multiple divisions, or (3) an entire fund. Object levels of expenditures for legal appropriation purposes are:

- 1. Salaries and benefits
- 2. Services and supplies
- 3. Other charges
- 4. Capital outlay
- 5. Other financing uses
- Interfund transfers
- 7. Appropriation for contingencies
- 8. Contracts
- 9. Unclassified

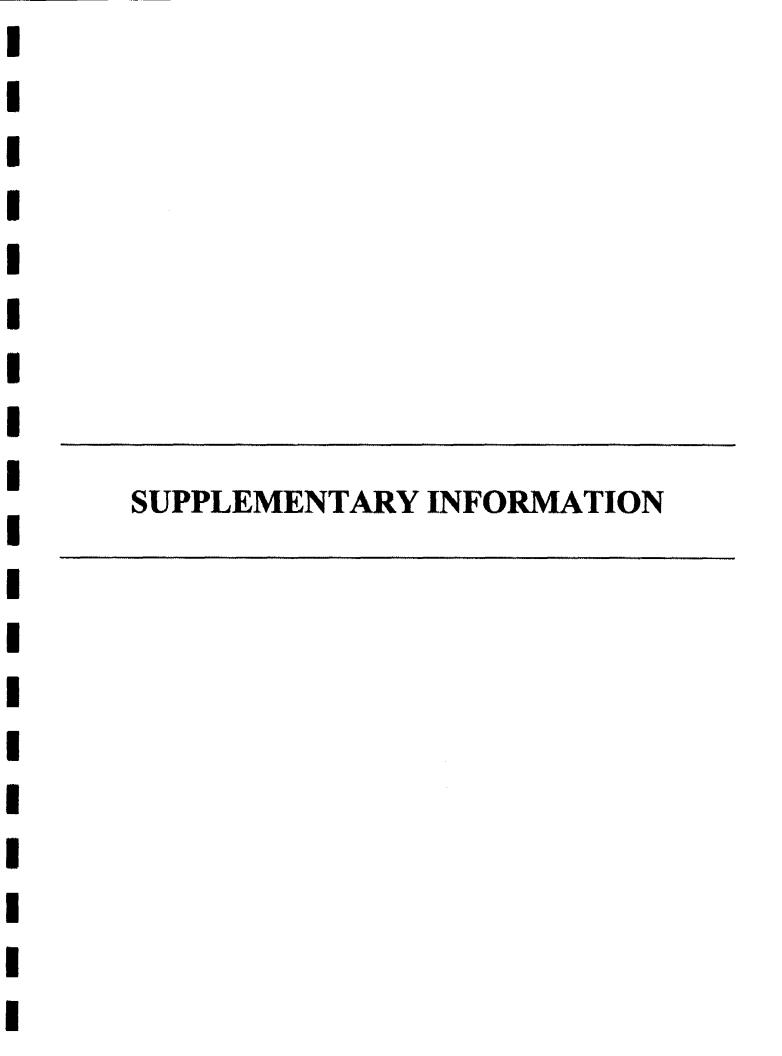
All amendments or transfers of line item appropriations between objects within the same index require County Administrator approval. Amendments and transfers of appropriations between indexes or that involve the addition or deletion of a project or piece of equipment must be approved by the Board of Supervisors. The Board of Supervisors has authorized the Auditor-Controller of the County to make year-end budget adjustments and appropriation transfers within the respective County budgets and funds to provide for expenditures in excess of budgeted amounts.

Budgeted amounts in the budgetary financial schedules are reported as originally adopted and amended during the fiscal year by resolutions approved by the Board of Supervisors. Because of the transition in implementing GASB 34, although trust and agency actual revenues and expenditures are included in the financial statements, the County did not budget for these activities.

The budget approved by the Board of Supervisors for the general fund includes budgeted expenditures and reimbursements for amounts disbursed on behalf of other Governmental Funds. Actual reimbursements for these items have been eliminated in the accompanying budgetary financial schedules. Accordingly, the related budgets for these items have also been eliminated in order to provide a meaningful comparison of actual and budgeted results of operations.

The budgets for the governmental funds may include an object level known as "intrafund transfers" in the charges for appropriations. This object level is an accounting mechanism used by the County to show reimbursements between operations within the same fund (an example would be the General Fund).

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	GEN	ERAL I	FUND	ACC	OUNT	S
Fund) and ce	rtain special accor	centing the general unts that are under ces not accounted	the control of va	arious General I	nclude General A Fund departments	account (General s. They are used to

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#### Combining Balance Sheet All General Funds June 30, 2008

	General Accounts	Contingency	General Reserve	Total
ASSETS	, PAS PRINT		4 WWW 7 W	7000
Cash and investments:				
Pooled	\$ 14,464,568	\$ 32,951,150	\$ 9,968,194	\$ 57,383,91
Imprest cash	238,775		<del>er n</del>	238,77
Interest receivable	818,186	**		818,18
Accounts receivable	3,194,175		an we	3,194,17
Taxes receivable	93,529,449			93,529,44
Due from other agencies	94,027,456		<b>45</b>	94,027,45
Due from other funds	499,879	4,695,531		5,195,41
Advances to other funds	2,736,385	4,071,561		6,807,94
Loans receivable	<del>**</del>	20,000	~~	20,00
Inventory	49,094	-		49,09
Other assets	25,500			25,50
Total Assets	\$ 209,583,467	\$ 41,738,242	\$ 9,968,194	\$ 261,289,90
LIABILITIES Accounts payable	\$ 7,212,086	s	\$	\$ 7,212,08
* *		\$	\$	\$ 7,212,08
Accrued payroll	7,333,578	***	**	7,333.57
Accrued interest	202,065		••	202,06
Due to other funds	1,634,088	₩.	+-	1,634,08
Teeter note	41,000,000	an ea		41,000,00
Deferred revenues	134,405,894		W-04-	134,405,89
Other liabilities	592,079			592,07
Total Liabilities	192,379,790	***		192,379,79
FUND BALANCES				
Reserved for:				
Encumbrances	16,861,152		**	16,861,15
Loans and advances	2,736,385	4,071,561	**	6,807,94
Inventory	49,094			49,09
Other assets	238,775	20,000	<del></del>	258.77
Unreserved	(2,681,729)	37,646,681	9,968,194	44,933,14
Total Fund Balances	17,203,677	41,738,242	9,968,194	68,910,11
Total Liabilities and Fund Balances	\$ 209,58 <u>3,4</u> 67	\$ 41,738,242	\$9,968,194	\$ 261,289,90

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## Combining Statement of Revenues, Expenditures and Changes in Fund Balances All General Funds For the Year Ended June 30, 2008

	General		General	
_	Accounts	Contingency	Reserve	Total
Revenues:		_		
Taxes	\$ 198,307,791	\$ \$	3	198,307,791
Licenses, permits and franchises	6,241,173	***	₩#	6,241,173
Fines, forfeitures and penalties	14,615,681		WAY DO	14,615,681
Revenue from use of money and property	6,880,560	(25,526)	391,889	7,246,923
Aid from other governmental agencies	411,766,305	<del>**</del>		411,766,305
Charges for services	40,631,335	***		40,631,335
Other revenue	10,673,581			10,673,581
Total Revenues	689,116,426	(25,526)	391,889	689,482,789
Expenditures:				
Current:				
General government	51,432,572	**	**	51,432,572
Public protection	234,061,344			234,061,344
Public ways and facilities	39,144		**	39,144
Health and sanitation	35,224,250			35,224,250
Public assistance	294,963,799	-		294,963,799
Education	387,824		m·m·	387,824
Recreation and cultural services	5,041,157	**		5,041,157
Capital Outlay	6,690,515	••		6,690,515
Debt Service:				
Principal	674,976			674,976
Interest	1,572,156	+-	78 B	1,572,156
Total Expenditures	630,087,737			630,087,737
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	59,028,689	(25,526)	391,889	59,395,052
Other Financing Sources (Uses):				
Proceeds from long term debt	1,193,484			1,193,484
Intrafund transfers	(9,807,178)	9,807,178		
Transfers in	2,542,220	***		2,542,220
Transfers out	(91,497,074)	Martin.	(426,730)	(91,923,804)
Total Other Financing Sources (Uses)	(97,568,548)	9,807,178	(426,730)	(88,188,100)
Net Change in Fund Balances	(38,539,859)	9,781,652	(34,841)	(28,793,048)
Fund Balance, Beginng of Year	55,743,536	31,956,590	10,003,035	97,703,161
Fund Balances, End of Year	\$ 17,203,677	\$ 41,738,242 \$	9,968,194 \$	68,910,113

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#### Combining Balance Sheet All General Fund Special Accounts June 30, 2008

		General Account		Recorder's Account		Sheriff's Special Accounts		Prisoner Welfare Accounts
ASSETS								
Cash and investments:								
Pooled	\$	(43,877,598)	\$	321,203	\$	1,207,798	\$	205,742
Imprest cash		86,175		***				
Accounts receivable		2,624,133		247		74,538		349,550
Taxes receivable		93,529,449		₩.				
Interest receivable		563,551				8,572		707
Due from other agencies		93,375,478				161,913		**
Due from other funds		487,225		2		4,402		8,250
Advances to other funds		2,736,385		7.0				
Inventory								49,094
Other assets		25,500		m+				••
Total Assets	\$	149,550,298	\$	321,452	\$	1,457,223	\$	613,343
LIABILITIES								
Accounts payable	\$	6,767,990	\$		\$	248	\$	26,950
Due to other funds	*	1,386,001	•	ग्यार स <del>ार्थ</del>	4.	5,476	•	143.009
Accrued payroll		7.324,722				-, . , . ,		
Unearned revenues		117,277,438				56,257		24,668
Teeter note		41,000,000		***				
Accrued interest		202,065		B-10		ev en		No the
Other liabilities		592.079						
Total Liabilities		174,550,295				61,981		194,627
FUND BALANCES								
Reserved for:								
Encumbrances		16,852,172		<b>a</b> n a <sub>a</sub>				861
Loans and advances		2,736,385				~~		***
Inventory								49,094
Other		86,175		***		**		
Unreserved		(44,674,729)	-	321,452	******	1,395,242		368,761
Total Fund Balances	*****	(24,999,997)		321,452		1,395,242		418,716
Total Liabilities and Fund Balances	_\$	149,550,298	\$	321,452	\$	1,457,223	\$	613,343

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### Combining Balance Sheet (continued) All General Fund Special Accounts June 30, 2008

		Emergency dical Services Special Accounts		Court Fees & Assessments		Agriculture Special Accounts		Public Health Special Accounts	
ASSETS									
Cash and investments:	, and the		•	1 000 100	•		•	* A0A 049	
Pooled	\$	2.284.309	\$	1,808,309	\$	1,050,599	\$	6,484,967	
Imprest cash		(2.275		25.020		20.207		2 152	
Accounts receivable Taxes receivable		62,375		35,839		29,297		3,152	
Interest receivable		16.514		14,220		359		19,953	
		•		* *				19,933	
Due from other agencies  Due from other funds				144,304		W/- 87-		<b>~</b> ₩	
Advances to other funds				<del></del>					
Inventory		<del></del>						<del></del>	
Other assets									
Total Assets	\$	2,363,198	\$	2,002,672	\$	1,080,255	\$	6,508,072	
LIABILITIES Accounts payable Due to other funds Accrued payroll Unearned revenues Teeter note Accrued interest Other liabilities Total Liabilities	\$		\$		\$	23,247  39,258	\$	248,212	
FUND BALANCES									
Reserved for:									
Encumbrances						w.m		***	
Loans and advances						+-		<del></del>	
Inventory								•	
Other		<b>₩</b> ##						**	
Unreserved		2,363,198		2,002,672	********	1,040,997		6,259,860	
Total Fund Balances		2,363,198		2,002,672		1,040,997		6,259,860	
Total Liabilities and Fund Balances	\$	2,363,198	<u>\$</u>	2,002,672	\$	1,080,255	\$	6,508,072	

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### Combining Balance Sheet (continued) All General Fund Special Accounts June 30, 2008

ASSETS	Community Service Special Accounts		Parks' Special Accounts		Assessor Special Accounts		Probation Juvenile Welfare	
Cash and investments:								
Pooled	\$	1,908,928	\$	3,700,659	\$	359,782	\$	271 902
Imprest cash	Þ	2,600	D.	3,700.039	3	,	D	371,893
Accounts receivable		13,446				898		
Taxes receivable		13,440				070		
Interest receivable		10,469		22,705		3,206		3,712
Due from other agencies		345,761		22,103		3,200		3,712
Due from other funds		343,701						
Advances to other funds		<del></del>						••
Inventory								
Other assets								
Total Assets	\$	2,281,204	\$	3,723,364	\$	363,886	\$	375,605
	<del></del>							ne de la companya de la companya de la companya de la companya de la companya de la companya de la companya de
LIABILITIES								
Accounts payable	\$	140,567	\$		\$		\$	10,102
Due to other funds		337		~~				
Accrued payroll		8,856						
Unearned revenues		64,347				20		
Teeter note								
Accrued interest								
Other liabilities								
Total Liabilities		214,107			*******		*****	10,102
FUND BALANCES								
Reserved for:								
Encumbrances		3,021						5,098
Loans and advances								
Inventory						<del></del>		
Other		2,600						No. 494
Unreserved		2,061,476		3,723,364		363,886		360,405
Total Fund Balances		2,067,097		3,723,364		363,886		365,503
<b>Total Liabilities and Fund Balances</b>	\$	2,281,204	\$	3,723,364	\$_	363,886	\$	375,605

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## Combining Balance Sheet (continued) All General Fund Special Accounts June 30, 2008

	Comm Dev Accounts	District Attorney Accounts	HSA Grant Accounts	Other Accounts	Total
ASSETS					
Cash and investments:					
Pooled	\$ 2,412,158	\$ 3,926,408	\$16,892,506	\$15,406,905	\$ 14,464,568
Imprest cash		==	150,000		238,775
Accounts receivable	e- <del>-</del>	630	ARI 171-	70	3,194,175
Taxes receivable	***		***	190 904	93,529,449
Interest receivable	17,319	42,485	<del></del>	94,414	818,186
Due from other agencies					94,027,456
Due from other funds					499,879
Advances to other funds					2,736,385
Inventory					49,094
Other assets					25,500
Total Assets	\$ 2,429,477	\$ 3,969,523	\$17,042,506	\$15,501,389	\$ 209,583,467
LIABILITIES Accounts payable Due to other funds Accrued payroll	\$ 2,006 99,265	\$	\$	\$	\$ 7,212,086 1,634,088 7,333,578
Unearned revenues		W 00	16,959,937	<del></del>	134,405,894
Teeter note	~~				41,000,000
Accrued interest			** **	••	202,065
Other liabilities					592,079
Total Liabilities	101,271		16,959,937		192,379,790
FUND BALANCES Reserved for:					
Encumbrances					16,861,152
Loans and advances					2,736,385
Inventory		••	m-m	the to-	49,094
Other	<del>≡</del> ••••		150,000		238,775
Unreserved	2,328,206	3,969,523	(67,431)	15,501,389	(2,681,729)
Total Fund Balances	2,328,206	3,969,523	82,569	15,501,389	17,203,677
Total Liabilities and Fund Balances	\$ 2,429,477	\$ 3,969,523	\$17,042,506	\$15,501,389	\$ 209,583,467

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances All General Fund Special Accounts For the Year Ended June 30, 2008

<b>D</b>		General Account	]	Recorder's Account	-	Sheriff's Special Accounts		Prisoner Welfare Accounts
Revenues:	\$	198,307,791	\$		\$		\$	
Taxes	Ф	6,036,295	Ф	****	Þ		Ф	
Licenses, permits and franchises Fines, forfeitures and penalties		11,378,505				293,598		**
Revenue from use of money and property		5,319,481		(1,122)		36,497		12,734
Aid from other governmental agencies		409,427,692		(1,122)		589,450		12.,7.54
Charges for services		38,940,948		62,420		125,681		
Other revenue		7,665,970		02,420		15,227		3,022,284
Total Revenues		677,076,682		61,298	_	1,060,453	_	3,035,018
Expenditures:								
Current:								
General government		51,400,431						
Public protection		231,829,114				208,125		1,508,265
Public ways and facilities		39,144						
Health and sanitation		34,591,808						
Public assistance		293,333,989						
Education		387,824				-		
Recreation and cultural services		5,041,157						**
Capital Outlay		6,427,797						262,718
Debt Service:								
Principal		674,976						
Interest		1,572,156						
Total Expenditures		625,298,396		**		208,125		1,770,983
Excess (Deficiency) of Revenues Over (Under) Expenditures	<del></del>	51,778,286		61,298		852,328		1,264,035
Other Financing Sources (Uses):								
Issuance of debt		1,193,484		Sipin ngian		-		
Transfers between General Fund accounts		(4,784,090)		(25,000)		(405,902)		(1,849,804)
Transfers in		2,309,758						230,500
Transfers out		(91,471,258)		(25,000)				(422)
Total Other Financing Sources (Uses)		(92,752,106)		(50,000)		(405,902)		(1,619,726)
Net Change in Fund Balances		(40,973,820)		11,298		446,426		(355,691)
Fund Balances, Beginning of Year		15,973,823		310,154		948,816		774,407
Fund Balances, End of Year	\$	(24,999,997)	\$	321,452	<u>\$</u>	1,395,242	<u>\$</u>	418,716

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) All General Fund Special Accounts For the Year Ended June 30, 2008

	Med	mergency ical Services Special Accounts		Court Fees & Assessments		Agriculture Special Accounts	P	ublic Health Special Accounts
Revenues:	<b>44</b>		-					
Taxes	\$	****	\$	•••	\$		\$	
Licenses, permits and franchises				Ter-er		**		
Fines, forfeitures and penalties		610,733		322,861		more.		252,783
Revenue from use of money and property		85,261		88,420		(1,587)		(97,157)
Aid from other governmental agencies		95,777		549,198		- -		108,868
Charges for services				-		428,422		345,540
Other revenue						84,719		(237,969)
Total Revenues		791,771		960,479		511,554		372,065
Expenditures:								
Current:								
General government				<del></del>				2-2
Public protection						81,947		
Public ways and facilities		<del>tirus</del>						
Health and sanitation		450,017						182,425
Public assistance				<del></del>				<u></u>
Education								
Recreation and cultural services		**						
Capital Outlay								
Debt Service:								
Principal								
Interest								
Total Expenditures		450,017				81,947		182,425
Excess (Deficiency) of Revenues		341,754		960,479		429,607		189,640
Over (Under) Expenditures								
Other Financing Sources (Uses):								
Issuance of debt		****				****		w-w-
Transfers between General Fund accounts		****		(1,147,380)		(287,555)		(620,984)
Transfers in		_						
Transfers out		-		No. of Pro-				
Total Other Financing Sources (Uses)			***************************************	(1,147,380)	***************************************	(287,555)		(620,984)
<b> </b>				<u> </u>		(===,,,===)		(+=+)++-1/
Net Change in Fund Balances		341,754		(186,901)		142,052		(431,344)
Fund Balances, Beginning of Year		2,021,444		2,189,573		898,945		6,691,204
Fund Balances, End of Year	\$	2,363,198	<u>\$</u>	2,002,672	<u>\$</u>	1,040,997	\$	6,259,860

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## Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) All General Fund Special Accounts For the Year Ended June 30, 2008

	Comm Serv Spec Accor	ice cial	:	Parks' Special .ccounts	:	Assessor Special Accounts		Probation Juvenile Welfare
Revenues:	_							
Taxes	\$		\$		\$	-	\$	
Licenses, permits and franchises		****		***				
Fines, forfeitures and penalties		3,526				-		++
Revenue from use of money and property	5	0,238		116,778		14,382		38,960
Aid from other governmental agencies	58	4,867				-		602,322
Charges for services	18	9,587		174,229		171,578		
Other revenue		(796)		69,095				
Total Revenues	89	7,422		360,102		185,960	_	641,282
Expenditures:								
Current:								
General government						**		
Public protection								324,865
Public ways and facilities				****				
Health and sanitation				Normalia.				
Public assistance	1,62	9,810						w.w.
Education						**		
Recreation and cultural services		-				***		
Capital Outlay				**				***
Debt Service:								
Principal						12-11		***
Interest				-				
Total Expenditures	1,62	9,810				***		324,865
Excess (Deficiency) of Revenues	(73:	2,388)		360,102		185,960		316,417
Over (Under) Expenditures								
Other Financing Sources (Uses):								
Issuance of debt				-		Manip		
Transfers between General Fund accounts	(160	6,373)				(121,000)		-
Transfers in		1,962		~~				
Transfers out								(394)
Total Other Financing Sources (Uses)	(164	4,411)				(121,000)		(394)
Net Change in Fund Balances	(890	5,799)		360,102		64,960		316,023
Fund Balances, Beginning of Year	2,963	3,896	3	,363,262		298,926		49,480
Fund Balances, End of Year	\$ 2,067	7,097	\$ 3	,723,364	\$	363,886	<u>\$</u>	365,503

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) All General Fund Special Accounts For the Year Ended June 30, 2008

	Comm Dev Accounts	District Attorney Accounts	HSA Grant Accounts	Other Accounts	Total
Revenues:	Accounts	Accounts	Accounts	recounts	7041
Taxes	\$	\$	\$ -	\$	\$198,307,791
Licenses, permits and franchises	204,878	·			6,241,173
Fines, forfeitures and penalties		1,683,675			14,615,681
Revenue from use of money and property	88,300	266,200	(59,027)	922,202	6,880,560
Aid from other governmental agencies	-	(191,869)			411,766,305
Charges for services	5,003	179,548		8,379	40,631,335
Other revenue		8,809		46,242	10,673,581
Total Revenues	298,181	1,946,363	(59,027)	976,823	689,116,426
Expenditures:					
Current:					
General government			-	32,141	51,432,572
Public protection	107,028	2,000			234,061,344
Public ways and facilities		-			39,144
Health and sanitation		-			35,224,250
Public assistance			<del></del>		294,963,799
Education			****		387,824
Recreation and cultural services		<del></del>			5,041,157
Capital Outlay					6,690,515
Debt Service:					
Principal		****			674,976
Interest		e	-		1,572,156
Total Expenditures	107,028	2,000		32,141	630,087,737
Excess (Deficiency) of Revenues	191,153	1,944,363	(59,027)	944,682	59,028,689
Over (Under) Expenditures					
Other Financing Sources (Uses):					
Issuance of debt		-			1,193,484
Transfers between General Fund accounts	<del></del>	(869,090)	***	470,000	(9,807,178)
Transfers in					2,542,220
Transfers out				***	(91,497,074)
Total Other Financing Sources (Uses)		(869,090)		470,000	(97,568,548)
Net Change in Fund Balances	191,153	1,075,273	(59,027)	1,414,682	(38,539,859)
Fund Balances, Beginning of Year	2,137,053	2,894,250	141,596	14,086,707	55,743,536
Fund Balances, End of Year	\$2,328,206	\$ 3,969,523	\$ 82,569	\$ 15,501,389	\$ 17,203,677

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#### Combining Balance Sheet Non-Major Governmental Funds June 30, 2008

	***************************************	Special Revenue Funds	 Debt Service Funds		Capital Project Funds	_	Total Nonmajor Governmental Funds
ASSETS							
Cash and investments:				_			
Pooled	\$	118,403,671	\$ 8,018,197	\$	33,194,576	\$	159,616,444
Imprest cash		33,275					33,275
Interest receivable		887,506	383		150,796		1,038,685
Accounts receivable		5,718,898	•		247,450		5,966,348
Due from other agencies		4,296,675			***		4,296,675
Due from other funds		31,294					31,294
Inventory		355,458					355,458
Restricted assets:							
Restricted cash and investments		65,841	12,106,352				12,172,193
Receivables			 78,604	*********			78,604
Total Assets	\$	129,792,618	\$ 20,203,536	\$	33,592,822	\$	183,588,976
LIABILITIES Accounts payable Accrued payroll Due to other funds Advances from other funds Deferred revenues Total Liabilities	\$	5,100,773 925,384 1,781,803 3,959,763 634,601 12,402,324	\$ 	\$		\$	5,100,773 925,384 1,781,803 3,959,763 634,601 12,402,324
FUND BALANCES							
Reserved for:							
Encumbrances		20,471,839			13,000,000		33,471,839
Debt service			20,203,536				20,203,536
Inventory		355,458					355,458
Other		33,275			***		33,275
Unreserved							
Undesignated		96,529,722			20,592,822		117,122,544
Total Fund Balances		117,390,294	 20,203,536		33,592,822		171,186,652
Total Liabilities and Fund Balances	\$	129,792,618	\$ 20,203,536	\$	33,592,822	\$	183,588,976

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended June 30, 2008

	4	Special Revenue Funds		Debt Service Funds	Capital Project Funds		Total Nonmajor Governmental Funds
Revenues:							
Taxes	\$	28,768,626	\$		\$ 	\$	28,768,626
Licenses, permits and franchises		418,713					418,713
Fines, forfeitures and penalties		29,947			2,357,705		2,387,652
Revenue from use of money and property		4,527,321		675,669	732,910		5,935,900
Aid from other governmental agencies		76,286,603		-			76,286,603
Charges for services		30,939,435		23,583	5,689		30,968,707
Other revenue		3,635,837			 		3,635,837
Total Revenues		144,606,482		699,252	 3,096,304	-	148,402,038
Expenditures:							
Current:							
Public protection		27,439,189		<del></del>	178,425		27,617,614
Public ways and facilities		42,172,657			·		42,172,657
Health and sanitation		2,081,133					2,081,133
Public assistance		33,343,456					33,343,456
Education		6,539,689					6,539,689
Recreation and cultural services		328,837		<b>100 m</b>			328,837
Capital Outlay		41,835,572					41,835,572
Debt Service:		, ,					• /
Principal		3,383,266		5,689,300			9,072,566
Interest and debt issuance costs		56,531		6,512,724			6,569,255
Total Expenditures		157,180,330	_	12,202,024	 178,425	_	169,560,779
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(12,573,848)	******	(11,502,772)	 2,917,879		(21,158,741)
Other Financing Sources (Uses):							
Issuance of debt		16,795,931		892,175			17,688,106
Discount on debt issued				(118,125)			(118,125)
Transfers in		6,387,137		11,988,883	13,352,990		31,729,010
Transfers out		(6,056,457)		(5,813)	(2,044,067)		(8,106,337)
Total Other Financing Sources (Uses)		17,126,611		12,757,120	 11,308,923		41,192,654
Total Other I marching bources (Cses)		17,120,011	_	12,757,120	 11,500,725	-	41,172,034
Net Change in Fund Balances		4,552,763		1,254,348	14,226,802		20,033,913
Fund Balance, Beginning of Year		112,837,531		18,949,188	 19,366,020	_	151,152,739
Fund Balances, End of Year	\$	117,390,294	\$	20,203,536	\$ 33,592,822	\$	171,186,652

### **Special Revenue Funds**

Special revenue funds are used to account for the proceeds of specific revenue sources (other than expendable trusts) that are legally restricted to expenditures for specified purposes.

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## Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2008

		Road		Fish and Game		County Facilities Fee Program	Dis Settl	ecial tricts ement und
ASSETS					_		_	
Cash and investments	\$	24,916,879	\$	260,233	\$	12,166,300	\$ 1,2	78,417
Imprest cash		125				-		
Interest receivable		170,125		507		95,592		9,249
Accounts receivable		27,169		15,429		834,398		
Due from other agencies		2,336,883						
Due from other funds						*****		
Inventories		355,458						
Restricted Assets:								
Cash and investments	-		-	**				
Total Assets	\$	27,806,639	\$	276,169	\$	13,096,290	\$ 1,28	87,666
LIABILITIES								
Accounts payable	\$	2,904,891	\$		\$	5,517	\$	-
Accrued payroll		363,181						
Due to other funds		262,545		~~				***
Advances from other funds		***						
Deferred revenues	-	9,325						***
Total Liabilities	<del></del>	3,539,942				5,517		
FUND BALANCES								
Reserved:								
Encumbrances		8,945,078						
Inventory		355,458						
Other		125				**		***
Unreserved:								
Undesignated		14,966,036		276,169		13,090,773	1,28	7,666
Total Fund Balances		24,266,697	-	276,169		13,090,773	1,28	7,666
Total Liabilities and Fund Balance	\$	27,806,639	\$	276,169	\$	13,096,290	\$ 1,28	7,666

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## Combining Balance Sheet (continued) Nonmajor Special Revenue Funds June 30, 2008

	Job Training						Road		
	]	Partnership Act	Rabies Treatment	County Headstart			District #1		
ASSETS				· <del>* </del>					
Cash and investments	\$	1,038,602	\$ 299,666	\$	10	\$	1,448,478		
Imprest cash		250							
Interest receivable			3,596		(95)		10,532		
Accounts receivable		970	240				19,545		
Due from other agencies		797,012		4	,737				
Due from other funds									
Inventories									
Restricted Assets:									
Cash and investments		**	<del></del>				Approximate the second		
Total Assets	\$	1,836,834	\$ 303,502	\$ 4	,652	\$	1,478,555		
LIABILITIES									
Accounts payable	\$	269,040	\$ 2,299	\$ 4	,736	\$			
Accrued payroll		195,016	15,388	7	,427				
Due to other funds		15,034	8,627	2	,733				
Advances from other funds									
Deferred revenues		<del>te-us</del>	216			********	19,545		
Total Liabilities		479,090	26,530	14	,896		19,545		
FUND BALANCES									
Reserved:									
Encumbrances		468,379	159,318	1	,001				
Inventory							***		
Other		250							
Unreserved:									
Undesignated		889,115	117,654	(11	,245)		1,459,010		
Total Fund Balances	*******	1,357,744	276,972	(10	,244)		1,459,010		
Total Liabilities and Fund Balance	\$	1,836,834	\$ 303,502	\$ 4	,652	\$	1,478,555		

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#### Combining Balance Sheet (continued) Nonmajor Special Revenue Funds June 30, 2008

	Road District #2	Road District #3	Road District #4	Road District #5
ASSETS				
Cash and investments	\$1,108,175	\$ 635,081	\$ 1,834,252	\$ 3,430,624
Imprest cash				
Interest receivable	7,845	4,943	19,444	25,248
Accounts receivable	19,601	14,468	78,063	39,777
Due from other agencies	Media		100 Qie	<del>tin in</del>
Due from other funds				مشديفة
Inventories				
Restricted Assets:				
Cash and investments		***************************************		
Total Assets	\$1,135,621	\$ 654,492	\$ 1,931,759	\$ 3,495,649
LIABILITIES				
Accounts payable	\$ 318,100	\$ 1,698	\$ 23,061	\$ 225
Accrued payroll				
Due to other funds			<b>60-60</b>	<del>******</del>
Advances from other funds	<del></del>	<del></del>		
Deferred revenues	19,601	14,469	78,063	39,777
Total Liabilities	337,701	16,167	101,124	40,002
FUND BALANCES				
Reserved:				
Encumbrances	128,900	30,208	279,500	8,835
Inventory		-	m-sec	
Other		<del></del>		<del></del>
Unreserved:				
Undesignated	669,020	608,117	1,551,135	3,446,812
Total Fund Balances	797,920	638,325	1,830,635	3,455,647
Total Liabilities and Fund Balance	\$1,135,621	\$ 654,492	\$ 1,931,759	\$ 3,495,649

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## Combining Balance Sheet (continued) Nonmajor Special Revenue Funds June 30, 2008

	District Attorney County Narcotics Library Enforcement		Sheriff Narcotics Enforcement		Justice Assistance Grant		
ASSETS	0.000.016	•	400.600	٠	07 500	æ	34.760
Cash and investments	\$ 823,616	\$	409,632	\$	26,522	\$	34,769
Imprest cash					7,500		
Interest receivable	7,077		3,119		214		285
Accounts receivable	158,397						
Due from other agencies					***		
Due from other funds	<del>u-s</del> .		<b>**</b>				
Inventories					w-w-		
Restricted Assets:							
Cash and investments	-	<del></del>					
Total Assets	\$ 989,090	\$	412,751	<u>\$</u>	34,236	\$	35,054
LIABILITIES							
Accounts payable	\$ 100,000	\$		\$		\$	5,777
Accrued payroll			-				2,522
Due to other funds							453
Advances from other funds							
Deferred revenues	158,397		<del></del>		***		
Total Liabilities	258,397				<del></del>		8,752
FUND BALANCES							
Reserved:							
Encumbrances	100,000						164
Inventory	_		<del></del>				***
Other					7,500		-
Unreserved:							
Undesignated	630,693		412,751		26,736		26,138
Total Fund Balances	730,693		412,751		34,236		26,302
Total Liabilities and Fund Balance	\$ 989,090	\$	412,751	\$	34,236	<u>\$</u>	35,054

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## Combining Balance Sheet (continued) Nonmajor Special Revenue Funds June 30, 2008

	E	upplemental Local Law inforcement Block Grant	Equi	order's ipment mation		Family upport and Incentive Earnings		ommunity Infra- tructure
ASSETS	_				_			
Cash and investments	\$	1,415,447	\$ 6,5	81,891	\$	1,125,569	\$ 2	4,263,020
Imprest cash						25,400		
Interest receivable		13,130		49,860		19,140		176,723
Accounts receivable		444 644		4,094		220		456,986
Due from other agencies		***						***
Due from other funds				**		_		***
Inventories								
Restricted Assets:								
Cash and investments		<del></del>					<del></del>	
Total Assets	\$	1,428,577	\$ 6,6	35,845	\$	1,170,329	\$ 2	4,896,729
LIABILITIES								
Accounts payable	\$	52,916	\$	7,256	\$	65,091	\$	69,891
Accrued payroll		29,871		9,918		275,658		
Due to other funds		5,688				18,761		
Advances from other funds								
Deferred revenues						83,024		
Total Liabilities	<del></del>	88,475	***********	17,174	•	442,534		69,891
FUND BALANCES								
Reserved:								
Encumbrances		236,687	5	83,812		151,223		
Inventory						N-8		***
Other						25,400		
Unreserved:								
Undesignated		1,103,415	6,0	34,859		551,172	24	4,826,838
Total Fund Balances		1,340,102	6,6	18,671		727,795	24	4,826,838
Total Liabilities and Fund Balance	\$	1,428,577	\$ 6,6	35,845	<u>\$</u>	1,170,329	\$ 24	4,896,729

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## Combining Balance Sheet (continued) Nonmajor Special Revenue Funds June 30, 2008

		Substance Abuse and	Public Works	Special Districts	
	Crime		Special	Under the	
	_ <u>P</u>	revention	Accounts	Board	Total
ASSETS					A 110 104 (B1
Cash and investments	\$	386,919	\$ 1,538,375	\$ 33,381,194	\$ 118,403,671
Imprest cash					33,275
Interest receivable		4,978	10,408	255,586	887,506
Accounts receivable			30,992	4,018,549	5,718,898
Due from other agencies		73,788		1,084,255	4,296,675
Due from other funds				31,294	31,294
Inventories				***	355,458
Restricted Assets:					
Cash and investments				65,841	65,841
Total Assets	\$	465,685	\$ 1,579,775	\$ 38,836,719	\$ 129,792,618
LIABILITIES					
Accounts payable	\$	48	\$	\$ 1,270,227	\$ 5,100,773
Accrued payroll		5,447	-	20,956	925,384
Due to other funds		427		1,467,535	1,781,803
Advances from other funds			<del></del>	3,959,763	3,959,763
Deferred revenues			****	212,184	634,601
Total Liabilities	<u> </u>	5,922	all and the second seco	6,930,665	12,402,324
FUND BALANCES					
Reserved:					
Encumbrances		363,834		9,014,900	20,471,839
Inventory				<del></del>	355,458
Other					33,275
Unreserved:					
Undesignated		95,929	1,579,775	22,891,154	96,529,722
Total Fund Balances		459,763	1,579,775	31,906,054	117,390,294
Total Liabilities and Fund Balance	\$	465,685	\$ 1,579,775	\$ 38,836,719	\$ 129,792,618

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## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended June 30, 2008

		Road	-	ish and Game		County Facilities Fee Program		Special Districts Settlement Fund
Revenues:								
Taxes	\$	11,049,547	\$		\$		\$	4-
Licenses and permits		162,801				***		
Aid from other governmental agencies		21,801,752		21,314				*****
Fines, forfeitures and penalties				29,947				
Use of money and property		752,372		2,167		443,309		49,201
Charges for services		1,212,349		***		3,891,499		
Miscellaneous		515,039		***			_	
Total Revenues		35,493,860		53,428		4,334,808		49,201
Expenditures:								
Current:				20.021				
Public protection		1 < 400 21 <		20,831				-
Public ways and facilities		16,478,316						
Health and sanitation		<del>~***</del>						**
Public assistance				****				No.
Education		****						
Recreation								
Capital Outlay		24,258,967						
Debt service - principal								
Debt service - interest		40 000 000					_	
Total Expenditures		40,737,283		20,831				
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(5,243,423)		32,597		4,334,808		49,201
Other Financing Sources (Uses):								
Issuance of debt		#C						
Transfers in		4,441,379						***
Transfers out		(1,051,921)		(37,635)	-	(1,322,675)	-	**
Total Other Financing Sources (Uses)		3,389,458	-	(37,635)		(1,322,675)	-	4944
Net Change in Fund Balances		(1,853,965)		(5,038)		3,012,133		49,201
Fund Balances, Beginning of Year		26,120,662	<del> </del>	281,207		10,078,640		1,238,465
Fund Balances, End of Year	<u>\$</u>	24,266,697	<u>\$</u>	276,169	\$	13,090,773	<u>\$</u>	1,287,666

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2008

	Job Training Partnership Act	Rabies Treatment	County Headstart	Road District #1
Revenues:				
Taxes	\$	\$ -	\$	\$ 714,151
Licenses and permits	***	77,740		
Aid from other governmental agencies	9,444,493		23,259,797	9,282
Fines, forfeitures and penalties				
Use of money and property	(3,630)	38,129	(77)	48,068
Charges for services	362,424	7,711	***	(15,000)
Miscellaneous	134,851	532	81	***
Total Revenues	9,938,138	124,112	23,259,801	756,501
Expenditures:				
Current:				
Public protection	<b>21.46</b> .	1,269,707	-	
Public ways and facilities	***			381,867
Health and sanitation				
Public assistance	9,674,915		23,228,450	
Education	*******	****	***	
Recreation	<del></del>	***		<del>Name</del>
Capital Outlay	26,095			***
Debt service - principal	-			
Debt service - interest				
Total Expenditures	9,701,010	1,269,707	23,228,450	381,867
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	237,128	(1,145,595)	31,351	374,634
Other Financing Sources (Uses):				
Issuance of debt			<del></del>	
Transfers in	*****	1,128,776	<del>***</del>	***
Transfers out	(461,726)	(7,046)	(42,263)	(93,303)
Total Other Financing Sources (Uses)	(461,726)	1,121,730	(42,263)	(93,303)
Net Change in Fund Balances	(224,598)	(23,865)	(10,912)	281,331
Fund Balances, Beginning of Year	1,582,342	300,837	668	1,177,679
Fund Balances, End of Year	\$ 1,357,744	\$ 276,972	\$ (10,244)	\$ 1,459,010

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## Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2008

		Road District #2	Road District #3	Road District #4	Road District #5
Revenues:	-				
Taxes	\$	709,653	\$ 654,696	\$ 2,862,774	\$ 1,474,556
Licenses and permits					-
Aid from other governmental agencies		7,802	6,167	31,063	16,061
Fines, forfeitures and penalties		******		***	
Use of money and property		30,619	18,796	85,330	113,590
Charges for services				500	<del></del>
Miscellaneous				29,393	
Total Revenues		748,074	679,659	3,009,060	1,604,207
Expenditures:					
Current:					
Public protection				-	
Public ways and facilities		619,888	329,659	2,927,425	785,166
Health and sanitation			<del></del>		
Public assistance		***			**
Education				***	
Recreation			***		
Capital Outlay					***
Debt service - principal		-			
Debt service - interest					
Total Expenditures		619,888	329,659	2,927,425	785,166
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	_	128,186	350,000	81,635	819,041
Other Financing Sources (Uses):					
Issuance of debt		•••			
Transfers in				***	
Transfers out		(63,442)	(167,497)	(329,617)	(266,052)
Total Other Financing Sources (Uses)	***************************************	(63,442)	(167,497)	(329,617)	(266,052)
Net Change in Fund Balances		64,744	182,503	(247,982)	552,989
Fund Balances, Beginning of Year		733,176	455,822	2,078,617	2,902,658
Fund Balances, End of Year	\$	797,920	\$ 638,325	\$ 1,830,635	\$ 3,455,647

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2008

	County Library	District Attorney Narcotics Enforcement	Sheriff Narcotics Enforcement	Justice Assistance Grant
Revenues:				
Taxes	\$ 5,845,271	\$	\$	\$
Licenses and permits	••		****	***
Aid from other governmental agencies	397,930		No. ora	
Fines, forfeitures and penalties			***	
Use of money and property	17,084	15,992	1,177	7,091
Charges for services	157,664			
Miscellaneous		30,747	6,707	All 144
Total Revenues	6,417,949	46,739	7,884	7,091
Expenditures:				
Current:				
Public protection	प्रजा करन	7,581	8,654	323,057
Public ways and facilities				****
Health and sanitation	-			
Public assistance		<del></del>		
Education	6,539,689			***
Recreation	-		_	
Capital Outlay				
Debt service - principal				
Debt service - interest				
Total Expenditures	6,539,689	7,581	8,654	323,057
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(121,740)	39,158	(770)	(315,966)
Other Financing Sources (Uses):				
Issuance of debt		<del></del>		
Transfers in	204,607	**		**
Transfers out		(16,881)		(997)
Total Other Financing Sources (Uses)	204,607	(16,881)	-	(997)
Net Change in Fund Balances	82,867	22,277	(770)	(316,963)
Fund Balances, Beginning of Year	647,826	390,474	35,006	343,265
Fund Balances, End of Year	\$ 730,693	\$ 412,751	\$ 34,236	\$ 26,302

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2008

	Supplemental Local Law Enforcement Block Grant	Recorder's Equipment Automation	Family Support and Incentive Earnings	Community Infra- Structure
Revenues:				
Taxes	\$	\$	\$	\$
Licenses and permits	***			
Aid from other governmental agencies	4,118,627	<del></del>	14,301,813	
Fines, forfeitures and penalties				
Use of money and property	70,175	264,979	116,006	891,314
Charges for services	-	846,268	-	3,564,809
Miscellaneous	700		636,547	
Total Revenues	4,189,502	1,111,247	15,054,366	4,456,123
Expenditures:				
Current:				
Public protection	4,029,832	624,422	14,660,853	
Public ways and facilities	***		<del></del>	537,762
Health and sanitation				<del></del>
Public assistance				
Education			***	
Recreation				
Capital Outlay	75,419	53,346	30,773	
Debt service - principal				
Debt service - interest				
Total Expenditures	4,105,251	677,768	14,691,626	537,762
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	84,251	433,479	362,740	3,918,361
Other Financing Sources (Uses):				
Issuance of debt	<del></del>			
Transfers in	<del></del>	25,000	292,613	
Transfers out	(4,822)	(362,400)	(706,333)	(415,789)
Total Other Financing Sources (Uses)	(4,822)	(337,400)	(413,720)	(415,789)
Net Change in Fund Balances	79,429	96,079	(50,980)	3,502,572
Fund Balances, Beginning of Year	1,260,673	6,522,592	778,775	21,324,266
Fund Balances, End of Year	\$ 1,340,102	\$ 6,618,671	\$ 727,795	\$ 24,826,838

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2008

	Substance Abuse and Crime Prevention	Public Works Special Accounts	Special Districts Under the Board	Total
Revenues:				
Taxes	\$	\$	\$ 5,457,978	\$ 28,768,626
Licenses and permits	=-		178,172	418,713
Aid from other governmental agencies	2,591,971		278,531	76,286,603
Fines, forfeitures and penalties	· ·			29,947
Use of money and property	5,715	50,568	1,509,346	4,527,321
Charges for services	·	122,834	20,788,377	30,939,435
Miscellaneous		134,980	2,146,260	3,635,837
Total Revenues	2,597,686	308,382	30,358,664	144,606,482
Expenditures:				
Current:				
Public protection			6,494,252	27,439,189
Public ways and facilities	-	***	20,112,574	42,172,657
Health and sanitation	2,081,133	=		2,081,133
Public assistance	***		440,091	33,343,456
Education	4000			6,539,689
Recreation		***	328,837	328,837
Capital Outlay	***	==	17,390,972	41,835,572
Debt service - principal	-	To the	3,383,266	3,383,266
Debt service - interest	-		56,531	56,531
Total Expenditures	2,081,133		48,206,523	157,180,330
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	516,553	308,382	(17,847,859)	(12,573,848)
Other Financing Sources (Uses):				
Issuance of debt	*****		16,795,931	16,795,931
Transfers in	137,000	-	157,762	6,387,137
Transfers out	***	(136)	(705,922)	(6,056,457)
Total Other Financing Sources (Uses)	137,000	(136)	16,247,771	17,126,611
Net Change in Fund Balances	653,553	308,246	(1,600,088)	4,552,763
Fund Balances, Beginning of Year	(193,790)	1,271,529	33,506,142	112,837,531
Fund Balances, End of Year	\$ 459,763	\$ 1,579,775	\$ 31,906,054	\$ 117,390,294

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## Combining Balance Sheet Nonmajor Special Districts Governed by the Board of Supervisors - Special Revenue Funds As of June 30, 2008

	Lighting Districts	Service Areas	Mountain House CSD	Maintenance Districts
ASSETS				
Cash and investments	\$ 505,386	\$ 6,821,868	\$ 6,071,448	\$ 6,837,494
Interest receivable	3,769	10,602	79,256	55,279
Accounts receivable	52	63,511	3,750,406	31,221
Taxes receivable	7,310	6,796	82,663	13,251
Due from other agencies	***	12,535		****
Due from other funds	*****	58	<del></del>	***
Restricted Assets:				
Cash and investments	44-44 	65,841		
Total Assets	\$ 516,517	\$ 6,981,211	\$ 9,983,773	\$ 6,937,245
LIABILITIES				
Accounts payable	\$ 22,563	\$ 112,770	\$ 468,289	\$ 146,065
Accrued salaries and benefits	**	12,170	****	-
Advances from other funds	***	1,223,383	**	
Due to other funds		33,647	5,820	3,429
Deferred revenues	6,871	9,346	77,849	12,446
Total Liabilities	29,434	1,391,316	551,958	161,940
FUND BALANCES				
Reserved:			4.007.755	350 430
Encumbrances	+=	666,533	4,326,675	378,428
Unreserved:			5 4 0 5 3 4 0	( AO ( OFF
Undesignated	487,083	4,923,362	5,105,140	6,396,877
Total Fund Balances	487,083	5,589,895	9,431,815	6,775,305
Total Liabilities and Fund Balances	\$ 516 <u>,517</u>	\$ 6,981,211	\$ 9,983,773	\$ 6,937,245

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## Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

## Nonmajor Special Districts Governed by the Board of Supervisors - Special Revenue Funds For the Year Ended June 30, 2008

		Flood Control District		Water District	Pa	East an Joaquin rties Water Authority
Revenues:						
Taxes	\$	1,749,723	\$	2,083	\$	
Licenses and permits		~-				
Aid from other governmental agencies		84,949		22		68,361
Use of money and property		497,574		316		9,797
Charges for services		3,235,509		59,609		****
Miscellaneous		55,020				
Total Revenues		5,622,775		62,030		78,158
Expenditures:						
Current:						
Public protection		6,494,252				
Public ways and facilities				60,468		830,868
Public assistance						
Recreation		0.70 101		- Mary Mary Mary Mary Mary Mary Mary Mary		****
Capital Outlay		350,131				==
Debt service - principal		***		****		20.025
Debt service - interest		-	******	<del></del>		20,025
Total Expenditures		6,844,383		60,468		850,893
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(1,221,608)		1,562		(772,735)
Other Financing Sources (Uses):						
Issuance of debt						
Transfers in						150,000
Transfers out	*****	(160,876)				
Total Other Financing Sources (Uses)		(160,876)		<del></del>		150,000
Net Change in Fund Balances		(1,382,484)		1,562		(622,735)
Fund Balances, Beginning of Year		11,519,288		(3,262)		14,439
Fund Balances, End of Year	<u>\$</u>	10,136,804	\$	(1,700)	\$	(608,296)

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## Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Special Districts Governed by the Board of Supervisors - Special Revenue Funds For the Year Ended June 30, 2008

	Mokelumne Water			
	& Power	Improvement	IHSS Public	
	Authority	Districts	Authority	Total
Revenues:				
Taxes	\$	\$	\$	\$ 5,457,978
Licenses and permits				178,172
Aid from other governmental agencies				278,531
Use of money and property	51,004	4,803	4,321	1,509,346
Charges for services	·	-		20,788,377
Miscellaneous	***		361,791	2,146,260
Total Revenues	51,004	4,803	366,112	30,358,664
Expenditures:				
Current:				
Public protection			n-m	6,494,252
Public ways and facilities	418,579			20,112,574
Public assistance			440,091	440,091
Recreation	<del></del>	****		328,837
Capital Outlay		WOTE	2,079	17,390,972
Debt service - principal	· <b></b>	***	_,0,,	3,383,266
Debt service - interest	34,123			56,531
Debt service - interest	57,125			
Total Expenditures	452,702		442,170	48,206,523
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(401,698)	4,803	(76,058)	(17,847,859)
Over (Onder) Expenditures	(401,050)	1,000	(70,000)	(1),011,000)
Other Financing Sources (Uses):				
Issuance of debt				16,795,931
Transfers in	<del></del>	**		157,762
Transfers out				(705,922)
Total Other Financing Sources (Uses)		*****		16,247,771
Net Change in Fund Balances	(401,698)	4,803	(76,058)	(1,600,088)
Fund Balances, Beginning of Year	688,905	121,164	(241,968)	33,506,142
Fund Balances, End of Year	\$ 287,207	\$ 125,967	\$ (318,026)	\$ 31,906,054

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## Combining Balance Sheet Nonmajor Debt Service Funds June 30, 2008

Special	Dist	tricts	
Coverned	D.	Dogg	,

			jOV(	rned By Boa	rd			
1993 Capital Facility Project	N	Maintenance District Shaded Terrace		District		Flag City		Total
\$ 7,972,096 	\$	36,041 298	\$	10,060 85	\$		\$	8,018,197 383
11,496,643 64,528						609,709 14,076		12,106,352 78,604
\$ 19,533,267	<u>\$</u>	36,339	\$	10,145	\$	623,785	\$	20,203,536
\$ 19.533.267	\$	36.339	\$	10.145	\$	623.785	\$	20,203,536
\$	Capital Facility Project  \$ 7,972,096 11,496,643 64,528	Capital Facility Project  \$ 7,972,096 \$ 11,496,643 64,528 \$ 19,533,267 \$	1993 Maintenance Capital District Facility Shaded Project Terrace  \$ 7,972,096 \$ 36,041 298  11,496,643 64,528  \$ 19,533,267 \$ 36,339	1993 Maintenance Capital District N Facility Shaded Project Terrace  \$ 7,972,096 \$ 36,041 \$ 298  11,496,643 298  \$ 19,533,267 \$ 36,339 \$	1993   Maintenance   Capital   District   Shaded   District   Sunnyside	Capital Facility Project         District Terrace         Maintenance District Sunnyside           \$ 7,972,096         \$ 36,041         \$ 10,060         \$ 298           \$ 11,496,643         —         —         —           \$ 64,528         —         —         —           \$ 19,533,267         \$ 36,339         \$ 10,145         \$	1993   Maintenance   Capital   District   Maintenance   Facility   Shaded   District   Flag   City	1993   Maintenance   Capital   District   Maintenance   Facility   Shaded   District   Flag   City

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## Combining Statements of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended June 30, 2008

	Special Districts Governed By Board				
	1993 Capital Facility Project	Maintenance District Shaded Terrace	Maintenance District Sunnyside	Flag City	Total
Revenues:	***************************************				
Use of money and property Charges for services	\$ 658,001	\$ 1,451 18,144	\$ 419 5,439	\$ 15,798 	\$ 675,669 23,583
Total Revenues	658,001	19,595	5,858	15,798	699,252
Expenditures: Debt service:					
Principal retirement	5,685,000	3,000	1,300		5,689,300
Interest and debt issuance costs	6,333,620	14,546	4,308	160,250	6,512,724
Total Expenditures	12,018,620	17,546	5,608	160,250	12,202,024
Excess (Deficiency) of Revenues Over (Under) Expenditures	(11,360,619)	2,049	250	(144,452)	(11,502,772)
-					
Other Financing Sources (Uses):					
Issuance of debt		Ninde		892,175	892,175
Discount on debt issued		Nove sub-		(118,125)	(118,125)
Transfers in	11,988,883		<del></del>		11,988,883
Transfers out	11 000 002	***		(5,813)	(5,813)
Total Other Financing Sources	11,988,883			768,237	12,757,120
Net Change in Fund Balances	628,264	2,049	250	623,785	1,254,348
Fund balance - beginning	18,905,003	34,290	9,895		18,949,188
Fund Balances, End of Year	\$ 19,533,267	\$ 36,339	\$ 10,145	\$ 623,785	\$ 20,203,536

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Capital	<b>Projects</b>	Funds
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Capital Projects Funds are used to account for financial resources a) that are restricted or legally limited to expenditure for, or b) that a government has publicly expressed its intention to use for the acquisition construction of major capital facilities. Capital projects funds exclude major capital facilities financed by proprietary funds or in trust funds for individual, private organizations, or other governments.

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## Combining Balance Sheet Nonmajor Capital Project Funds June 30, 2008

				Criminal		Public
	(	Courthouse		Justice	Health	
	_ C	onstruction		Construction		Construction
ASSETS						
Cash and investments	\$	4,480,310	\$	10,299,917	\$	1,068,134
Interest receivable		42,279		73,309		7,727
Accounts receivable		145,173		102,277		
Total Assets	<u>\$</u>	4,667,762	<u>\$</u>	10,475,503	\$	1,075,861
FUND BALANCES						
Reserved:						
Encumbrances	\$		\$	-	\$	***
Unreserved:						
Undesignated		4,667,762	-	10,475,503		1,075,861
Total Fund Balances	\$	4,667,762	\$	10,475,503	\$	1,075,861

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## Combining Balance Sheet (continued) Nonmajor Capital Project Funds June 30, 2008

				Special		
	Airport		Districts			
		East	C	overned by		
	(	Construction		the Board		Total
ASSETS			*********		•	
Cash and investments	\$	12,954,656	\$	4,391,559	\$	33,194,576
Interest receivable				27,481		150,796
Accounts receivable	***************************************			**		247,450
Total Assets	\$	12,954,656	\$	4,419,040	<u>\$</u>	33,592,822
FUND BALANCES						
Reserved:						
Encumbrances	\$	13,000,000	\$		\$	13,000,000
Unreserved:						
Undesignated		(45,344)		4,419,040		20,592,822
Total Fund Balances	\$	12,954,656	\$	4,419,040	<u>\$</u>	33,592,822

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## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Project Funds For the Year Ended June 30, 2008

	Courthouse Construction		Criminal Justice Construction	Public Health Construction	
Revenues:					
Fines, forfeitures and penalties Use of money and property Charges for services	·	371,977 \$ 228,165	985,728 371,909 —	\$	41,107
Total Revenues		600,142	1,357,637		41,107
Expenditures:					
Public protection		178,425	4		***
Total Expenditures		178,425			<b>25-54</b>
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	1,	421,717	1,357,637		41,107
Other Financing Sources (Uses):					
Transfers in Transfers out	(2.0	 044,067)			
Total Other Financing Sources (Uses)	(2,0	044,067)			
Net Change in Fund Balances	(6	522,350)	1,357,637		41,107
Fund Balances, Beginning of Year	5,2	290,112	9,117,866	1,	034,754
Fund Balances, End of Year	\$ 4,0	567,762 <b>\$</b>	10,475,503	\$ 1,0	075,861

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Capital Project Funds For the Year Ended June 30, 2008

	Airport East Construction	Special Districts Governed by the Board	Total
Revenues:			
Fines, forfeitures and penalties	\$	\$	\$ 2,357,705
Use of money and property	(45,344)	137,073	732,910
Charges for services		5,689	5,689
Total Revenues	(45,344)	142,762	3,096,304
Expenditures:			
Public protection		<del></del>	178,425
Total Expenditures		****	178,425
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(45,344)	142,762	2,917,879
Other Financing Sources (Uses):			
Transfers in	13,000,000	352,990	13,352,990
Transfers out			(2,044,067)
Total Other Financing Sources (Uses)	13,000,000	352,990	11,308,923
Net Change in Fund Balances	12,954,656	495,752	14,226,802
Fund Balances, Beginning of Year	-	3,923,288	19,366,020
Fund Balances, End of Year	\$ 12,954,656	\$ 4,419,040	\$ 33,592,822

## Combining Balance Sheet Nonmajor Special Districts Governed by the Board of Supervisors - Capital Project Funds As of June 30, 2008

ASSETS	In	provement Districts	<del></del>	Lighting Districts	<b>M</b>	faintenance Districts
Cash and investments	\$	938,174	\$	105,113	\$	1,886,740
Interest receivable	·	6,789	***************************************	718	**********	12,968
Total Assets	\$	944,963	\$	105,831	\$	1,899,708
FUND BALANCES						
Unreserved:						
Undesignated	<u>\$</u>	944,963	\$	105,831	\$	1,899,708

## Combining Balance Sheet Nonmajor Special Districts Governed by the Board of Supervisors - Capital Project Funds As of June 30, 2008

ASSETS	·	County Service Areas		Flood Control	 Total
Cash and investments Interest receivable	\$	1,045,170 7,006	<b>\$</b>	416,362	\$ 4,391,559 27,481
Total Assets	\$	1,052,176	\$	416,362	\$ 4,419,040
FUND BALANCES Unreserved: Undesignated	\$	1,052,176	\$_	416,362	\$ 4,419,040

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# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Districts Governed by the Board of Supervisors - Capital Project Funds For the Year Ended June 30, 2008

	Improvement Districts	Lighting Districts	Maintenance Districts
Revenues:			
Use of money and property	\$ 35,949	\$ 3,614	\$ 65,584
Charges for services	5,689		
Total Revenues	41,638	3,614	65,584
Expenditures:			
Public ways and facilities			
Total Expenditures			***
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	41,638	3,614	65,584
Other Financing Sources (Uses):			
Transfers in		10,500	161,917
Total Other Financing Sources (Uses)	Market Market Market Market Market Market Market Market Market Market Market Market Market Market Market Market	10,500	161,917
Net Change in Fund Balances	41,638	14,114	227,501
Fund Balance, Beginning of Year	903,325	91,717	1,672,207
Fund Balance, End of Year	<b>\$</b> 944,963	\$ 105,831	\$ 1,899,708

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# Combining Statements of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Districts Governed by the Board of Supervisors - Capital Project Funds For the Year Ended June 30, 2008

		County Service Areas		Flood Control		Total
Revenues:						
Use of money and property	\$	33,381	\$	(1,455)	\$	137,073
Charges for services						5,689
Total Revenues	-	33,381	<del></del>	(1,455)		142,762
Expenditures:						
Public ways and facilities				W0100		***
Total Expenditures		W-00				
Excess (Deficiency) of Revenues Over (Under) Expenditures	www.no.	33,381		(1,455)		142,762
Other Financing Sources (Uses): Transfers in		180,573				352,990
Total Other Financing Sources (Uses)	-	180,573			******	352,990
Net Change in Fund Balances		213,954		(1,455)		495,752
Fund Balance, Beginning of Year	<del></del>	838,222		417,817	<del></del>	3,923,288
Fund Balance, End of Year	\$	1,052,176	\$	416,362	\$	4,419,040

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	Internal Service Funds	
Internal service funds are department or agency to of reimbursement basis.	e used to account for the financing of goods or service ther departments or agencies of the County, or to other governments	es provided by one vernments on a cost-

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# Combining Statement of Fund Net Assets Internal Service Funds As of June 30, 2008

	Fleet Services	Office Automation	Central Telephone	Southern Water System
Assets				
Current Assets:	A 12.025.707	A 5/1 100	# 20C2 217	f 202.450
Cash and investments	\$ 13,935,727	\$ 561,190	\$ 2,962,317	\$ 202,458
Imprest cash	40	2.552	22.27	1.760
Interest receivable	99,950	2,553	23,276	1,750
Due from other funds	1,114,374		403,583	172.005
Due from external parties	20,583		41,244	172,005
Due from other governments		27.555		
Prepaid expenses	507.004	26,555		***
Inventories	507,204	500 000	111,313	207.012
Total Current Assets	15,677,878	590,298	3,541,733	376,213
Non-current Assets:				
Capital Assets:				
Non-depreciable				17,481
Depreciable, net	6,310,580	1,678,804	536,487	301,085
Total Noncurrent Assets	6,310,580	1,678,804	536,487	318,566
Total Assets	\$ 21,988,458	\$ 2,269,102	\$ 4,078,220	\$ 694,779
<u>Liabilities</u>				
Current Liabilities:				
Accounts payable	\$ 299,720	\$ 199,095	\$ 282,243	\$
Accrued expenses		13,653		
Accrued payroll	57,441	- वार-वार -	19,694	
Due to other funds	11,348	***	8,229	
Compensated absences	163,519	#00 0 #0	51,832	**
Current portion of capital leases	**	580,059		
Current portion of notes payable		500.005		
Total Current Liabilities	532,028	792,807	361,998	<del></del>
Long-Term Liabilities:				
Advances from other funds	***			373,140
Compensated absences	6,368		4,133	
Capital lease obligations	**	993,438		
Claims liability		##		-
Notes payable				
OPEB liability	84,954		21,845	
Total Liabilities	623,350	1,786,245	387,976	373,140
Net Assets				
Invested in capital assets, net of related debt	6,310,580	105,307	536,487	318,566
Unrestricted	15,054,528	377,550	3,153,757	3,073
Total Net Assets	21,365,108	482,857	3,690,244	321,639
Total Liabilities and Net Assets	\$ 21.988.458	\$ 2,269,102	\$ 4,078,220	\$ 694,779

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### Combining Statement of Fund Net Assets (continued) Internal Service Funds As of June 30, 2008

	Radio Communi- cations	Purchasing ISF	Casualty Insurance	Workers' Compensation Insurance
Assets				
Current Assets:				
Cash and investments	\$ 2,249,541	\$ 1,086,989	\$ 17,658,963	\$ 41,221,721
Imprest cash	<del></del>		-	
Interest receivable	11,956	5,942	140,511	315,056
Due from other funds	97	336,434		
Due from external parties			2,875	3,471
Due from other governments			223,518	
Prepaid expenses		-	356,337	250,000
Inventories				
Total Current Assets	2,261,594	1,429,365	18,382,204	41,790,248
Non-current Assets:				
Capital Assets:				
Non-depreciable			<del></del>	
Depreciable, net	3,916,700		-	5,453
Total Noncurrent Assets	3,916,700	6 1 400 266	<u></u>	5,453
Total Assets	\$ 6,178,294	\$ 1,429,365	\$ 18,382,204	\$ 41,795,701
Liabilities				
Current Liabilities:				# 450.50
Accounts payable	\$ 202,845	\$ 965,245	\$ 527,242	\$ 478,050
Accrued expenses	5,657		73,142	<del></del>
Accrued payroll				
Due to other funds			649,415	67
Compensated absences	102 626	-		***
Current portion of capital leases	193,738	***	 50 224	
Current portion of notes payable	400 240	066.046	52,324	470 117
Total Current Liabilities	402,240	965,245	1,302,123	478,117
Long-Term Liabilities: Advances from other funds				
Compensated absences	016 442			<del>**</del>
Capital lease obligations Claims liability	915,442	<del>****</del>	14 960 000	 20 727 000
			14,869,000 1,803,296	29,737,000
Notes payable OPEB liability			1,803,290	
Total Liabilities	1,317,682	965,245	17,974,419	20 216 117
Total Liabilities	1,317,062	903,243	17,974,419	30,215,117
Net Assets				
Invested in capital assets, net of related debt	2,807,520			5,453
Unrestricted	2,053,092	464,120	407,785	11,575,131
Total Net Assets	4,860,612	464,120	407,785	11,580,584
Total Liabilities and Net Assets	\$ 6,178,294	\$ 1,429,365	\$ 18,382,204	\$ 41,795,701

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# Combining Statement of Fund Net Assets (continued) Internal Service Funds As of June 30, 2008

	*****	Medical Insurance		Dental Insurance	<u>u</u>	nemployment Insurance		Total
<u>Assets</u>								
Current Assets:								
Cash and investments	\$	36,533,124	\$	2,526,472	\$	3,997,538	\$	122,936,040
Imprest cash								40
Interest receivable		260,154		19,138		29,098		909,384
Due from other funds						<b>4.</b>		1,854,488
Due from external parties		29,679						269,857
Due from other governments		865,869		111,032		24,159		1,224,578
Prepaid expenses						***		632,892
Inventories							_	618,517
Total Current Assets		37,688,826		2,656,642		4,050,795	******	128,445,796
Non-current Assets:								
Capital Assets:								
Non-depreciable		-		-		An		17,481
Depreciable, net	-							12,749,109
Total Noncurrent Assets	_		_		_		_	12,766,590
Total Assets	<u>\$</u>	37,688,826	<u>\$</u>	2,656,642	\$	4,050,795	\$	141,212,386
Liabilities								
Current Liabilities:	_		_		_			* * **
Accounts payable	\$	92,365	\$	922,953	\$	2,231	\$	3,971,989
Accrued expenses						••		92,452
Accrued payroll		22.200				***		77,135
Due to other funds		33,300		<del></del>		~~		702,359
Compensated absences						***		215,351
Current portion of capital leases						**		773,797
Current portion of notes payable		105 (65		000.052		2 22 1		52,324
Total Current Liabilities		125,665		922,953		2,231		5,885,407
Long-Term Liabilities:								072.140
Advances from other funds				WER 1871				373,140
Compensated absences						P		10,501
Capital lease obligations		6 452 022		343 390		244 696		1,908,880
Claims liability		6,452,023		343,380		244,685		51,646,088
Notes payable OPEB liability						**		1,803,296
Total Liabilities		6 577 600		1 266 222		246,916		106,799
Total Liabilities		6,577,688		1,266,333		240,910		61,734,111
Net Assets								
Invested in capital assets, net of related debt		<del></del>				~~		10,083,913
Unrestricted		31,111,138		1,390,309		3,803,879		69,394,362
Total Net Assets		31,111,138		1,390,309		3,803,879		79,478,275
Total Liabilities and Net Assets	\$	37,688,826	\$	2,656,642	\$	4,050,795	\$	141,212,386

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# Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Internal Service Funds For the Year Ended June 30, 2008

	Fleet Services	Office Automation	Central Telephone	Southern Water System	Radio Communi- cations
Operating Revenues:					
Charges for services	\$ -	\$ -	\$	\$	\$
Equipment rental	7,639,584	703,349	34,095	58,005	338,156
User fees	3,579,167	118,450	5,903,156	***	1,079,640
Other	263,696	212,950			
Total Operating Revenues	11,482,447	1,034,749	5,937,251	58,005	1,417,796
Operating Expenses:					
Liability claims and loss adjustment			-		
Salaries and benefits	2,696,061		987,881		<del></del>
Insurance					
Services and supplies	5,692,402	205,271	4,721,945		798,496
Depreciation and amortization	1,028,481	476,478	106,853	78,458	494,260
Miscellaneous	12,744				
Total Operating Expenses	9,429,688	681,749	5,816,679	78,458	1,292,756
Operating Income (Loss)	2,052,759	353,000	120,572	(20,453)	125,040
Non-Operating Revenues (Expenses):					
Gain (loss) on sale of equipment	(38,392)				
Interest income	524,073	11,050	128,921	10,062	54,492
Interest expense		(79,503)		(29,667)	(63,996)
Insurance recovery	88,788				
Total Non-Operating Revenues (Expenses)	574,469	(68,453)	128,921	(19,605)	(9,504)
Net Income (Loss) Before Transfers and Contributions	2,627,228	284,547	249,493	(40,058)	115,536
Contributions/capital grants	1,363,229	<b>₽</b> .gr	774	***	503,455
Transfers in	34,532	T-			
Transfers out	(39,738)	(141,726)	(2,755)		
Change in Net Assets	3,985,251	142,821	247,512	(40,058)	618,991
Net Assets - Beginning of Year	17,379,857	340,036	3,442,732	361,697	4,241,621
Net Assets - End of Year	\$21,365,108	\$ 482,857	\$ 3,690,244	\$ 321,639	\$ 4,860,612

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#### Combining Statement of Revenues, Expenses and Changes in Fund Net Assets (continued) Internal Service Funds For the Year Ended June 30, 2008

	Purchasing ISF	Casualty Insurance	Workers' Compensation Insurance	Medical Insurance
Operating Revenues:				
Charges for services	\$	\$ 10,587,138	\$ 15,664,246	\$ 45,800,220
Equipment rental	-			
User fees	6,772,105			
Other			667	
Total Operating Revenues	6,772,105	10,587,138	15,664,913	45,800,220
Operating Expenses:				
Liability claims and loss adjustment		7,977,652	9,593,844	38,520,357
Salaries and benefits	10.00	_		
Insurance		1,980,211	-	1,476,975
Services and supplies	6,803,384	2,044,863	2,993,302	575,756
Depreciation and amortization	شف	_	2,142	
Miscellaneous		750		
Total Operating Expenses	6,803,384	12,003,476	12,589,288	40,573,088
Operating Income (Loss)	(31,279)	(1,416,338)	3,075,625	5,227,132
Non-Operating Revenues (Expenses):				
Gain (loss) on sale of equipment				77
Interest income	31,279	647,798	1,663,856	1,350,014
Interest expense		(79,971)		
Insurance recovery				
Total Non-Operating Revenues (Expenses)	31,279	567,827	1,663,856	1,350,014
Net Income (Loss) Before Transfers and Contributions	a.e.	(848,511)	4,739,481	6,577,146
Contributions/capital grants	<del> </del>			
Transfers in				_
Transfers out	***		**	***
Change in Net Assets	sa sa	(848,511)	4,739,481	6,577,146
Net Assets - Beginning of Year	464,120	1,256,296	6,841,103	24,533,992
Net Assets - End of Year	\$ 464,120	\$ 407,785	\$ 11,580,584	\$ 31,111,138

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#### Combining Statement of Revenues, Expenses and Changes in Fund Net Assets (continued) Internal Service Funds For the Year Ended June 30, 2008

		Dental Insurance	Unemployment Insurance	Total
Operating Revenues:				 
Charges for services	\$		\$	\$ 72,051,604
Equipment rental			· .	8,773,189
User fees		5,226,695	1,084,196	23,763,409
Other		· ·		477,313
Total Operating Revenues	******	5,226,695	1,084,196	 105,065,515
Operating Expenses:				
Liability claims and loss adjustment		5,317,760	970,307	62,379,920
Salaries and benefits				3,683,942
Insurance				3,457,186
Services and supplies		65,584	11,277	23,912,280
Depreciation and amortization				2,186,672
Miscellaneous				 13,494
Total Operating Expenses		5,383,344	981,584	 95,633,494
Operating Income (Loss)	480amista	(156,649)	102,612	 9,432,021
Non-Operating Revenues (Expenses):				
Gain (loss) on sale of equipment		-	<del></del>	(38,392)
Interest income		98,036	153,833	4,673,414
Interest expense			·	(253,137)
Insurance recovery				 88,788
Total Non-Operating Revenues (Expenses)	_	98,036	153,833	4,470,673
Net Income (Loss) Before Transfers and Contributions		(58,613)	256,445	13,902,694
Contributions/capital grants				1,867,458
Transfers in				34,532
Transfers out				 (184,219)
Change in Net Assets		(58,613)	256,445	15,620,465
Net Assets - Beginning of Year	*******	1,448,922	3,547,434	 63,857,810
Net Assets - End of Year	\$	1,390,309	\$ 3,803,879	\$ 79,478,275

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	Fleet Services	Office Automation	Central Telephone	Southern Water System
Cash Flows from Operating Activities:	e 11 204 022	e 007.700	£ £00£701	•
Cash received from customers	\$ 11,204,073	\$ 806,799	\$ 5,905,701	\$
Cash payments to suppliers for goods and services	(5,198,861)		(4,744,934)	
Cash payments to employees for services	(2,582,506)		(966,036)	**
Cash paid to County departments for services	(528,875)		(150,712)	_
Other operating revenues	263,695	271,595		
Net Cash Provided (Used) by Operating Activities	3,157,526	814,317	44,019	
Cash Flows from Noncapital Financing Activities:				
Transfers in (out)	537,870	(24,937)	(1,981)	
Net Cash Provided (Used) by Noncapital Financing		•	<del></del>	
Activities	537,870	(24,937)	(1,981)	##
Cash Flows from Capital and Related Financing Activities:				
Acquisition of capital assets	(1,680,052)	(25,903)	(444,712)	
Debt interest payments		(89,558)		(29,667)
Debt principal payments		(527,845)	M-10	(27,668)
Proceeds from sale of capital assets	51,498			<del></del>
Receipts from insurance recovery	88,788			
Net Cash Provided (Used) by Capital Financing				
Activities	(1,539,766)	(643,306)	(444,712)	(57,335)
Cash Flows from Investing Activities:				
Interest received	573,623	13,611	144,888	12,159
Net Cash Provided by Investing Activities	573,623	13,611	144,888	12,159
Increase (Decrease) in Cash and Cash Equivalents	2,729,253	159,685	(257,786)	(45,176)
Cash and Cash Equivalents, Beginning of Year	11,206,514	401,505	3,220,103	247,634
Cash and Cash Equivalents, End of Year	\$ 13,935,767	\$ 561,190	\$ 2,962,317	\$ 202,458

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	Radio Communi- cations	Purchasing ISF	Casualty Insurance	Workers' Compensation Insurance
Cash Flows from Operating Activities:				
Cash received from customers	\$ 1,417,883	\$ 6,635,477	\$ 10,360,745	\$ 15,683,509
Cash payments to suppliers for goods and services	(586,228)	(6,152,908)	(6,918,440)	(7,741,060)
Cash payments to employees for services	-			
Cash paid to County departments for services	(16,473)	(294,866)	(1,593,990)	(1,444,479)
Other operating revenues			25,161	118,924
Net Cash Provided (Used) by Operating Activities	815,182	187,703	1,873,476	6,616,894
Cash Flows from Noncapital Financing Activities:				
Transfers in (out)				
Net Cash Provided (Used) by Noncapital Financing				
Activities				
Cash Flows from Capital and Related Financing Activities:				
Acquisition of capital assets	(25,230)			
Debt interest payments	(59,351)		(50,166)	
Debt principal payments	(183,854)		(81,949)	
Proceeds from sale of capital assets	**		شند	
Receipts from insurance recovery				
Net Cash Provided (Used) by Capital Financing				
Activities	(268,435)		(132,115)	
Cash Flows from Investing Activities:				
Interest received	59,920	34,781	703,050	1,807,025
Net Cash Provided by Investing Activities	59,920	34,781	703,050	1,807,025
Increase (Decrease) in Cash and Cash Equivalents	606,667	222,484	2,444,411	8,423,919
Cash and Cash Equivalents, Beginning of Year	1,642,874	864,505	15,214,552	32,797,802
Cash and Cash Equivalents, End of Year	\$ 2,249,541	\$ 1,086,989	\$ 17,658,963	\$ 41,221,721

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	Medical Insurance	Dental Insurance	Unemployment Insurance	Totals
Cash Flows from Operating Activities:  Cash received from customers	\$ 45,694,611	\$ 5,203,466	\$ 1,076,745	103,989,009
Cash payments to suppliers for goods and services	(43,159,718)	(5,039,768)	(932,377)	(80,700,076)
Cash payments to employees for services	(43,132,710)	(5,055,700)	(>04,0,7)	(3,548,542)
Cash paid to County departments for services	(487,199)	(65,162)	(2,290)	(4,622,341)
Other operating revenues	3,120,489	(00,100)		3,799,864
Net Cash Provided (Used) by Operating Activities	5,168,183	98,536	142,078	18,917,914
Cash Flows from Noncapital Financing Activities:				
Transfers in (out)				510,952
Net Cash Provided (Used) by Noncapital Financing Activities	-			510,952
Cash Flows from Capital and Related Financing Activities:				
Acquisition of capital assets			**	(2,175,897)
Debt interest payments	**		***	(228,742)
Debt principal payments				(821,316)
Proceeds from sale of capital assets				51,498
Receipts from insurance recovery				88,788
Net Cash Provided (Used) by Capital Financing Activities				(3,085,669)
Cash Flows from Investing Activities:				
Interest received	1,478,441	109,015	170,610	5,107,123
Net Cash Provided by Investing Activities	1,478,441	109,015	170,610	5,107,123
Increase (Decrease) in Cash and Cash Equivalents	6,646,624	207,551	312,688	21,450,320
Cash and Cash Equivalents, Beginning of Year	29,886,500	2,318,921	3,684,850	101,485,760
Cash and Cash Equivalents, End of Year	\$ 36,533,124	\$ 2,526,472	\$ 3,997,538	\$ 122,936,080

		Fleet Services	A	Office automation	7	Central Felephone	 Southern Water System
Reconciliation of operating income (loss) to							
net cash provided by (used in) operating activities:							
Operating income (loss)	\$	2,052,759	\$	353,000	\$	120,572	\$ (20,453)
Adjustments to reconcile operating income to net							
cash provided (used) by operating activities:							
Depreciation		1,028,481		476,478		106,853	78,458
(Increase) decrease in accounts receivable		(14,678)		44,073		(15,487)	(58,005)
(Increase) decrease in inventories		(48,418)				(16,063)	
(Increase) decrease in prepaid expenses				(428)			
Increase (decrease) in accounts payable		54,428		(58,806)		(173,701)	+-
Increase (decrease) in claims liability							
Increase (decrease) in OPEB liability		84,954				21,845	 
Net Cash Provided (Used) by Operating Activities	<u>\$</u>	3,157,526	\$	814,317	\$	44,019	\$ 
Non-eash transactions:							
The County's Internal Service Funds entered various							
purchase-lease agreements during the year to purchase							
equipment	\$_	-	<u>s</u>	770,149	\$		\$

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	c	Radio Communi- cations	 Copier/ Credit Card		Casualty Insurance	_	Workers' Compensation Insurance
Reconciliation of operating income (loss) to							
net cash provided by (used in) operating activities:							
Operating income (loss)	\$	125,040	\$ (31,279)	\$	(1,416,338)	\$	3,075,625
Adjustments to reconcile operating income to net							
cash provided (used) by operating activities:							
Depreciation		494,260	**		-		2,142
(Increase) decrease in accounts receivable		87	(136,628)		(226,393)		18,597
(Increase) decrease in inventories							**
(Increase) decrease in prepaid expenses					(15,611)		
Increase (decrease) in accounts payable		195,795	355,610		292,818		88,530
Increase (decrease) in claims liability			-		3,239,000		3,432,000
Increase (decrease) in OPEB liability			 				
Net Cash Provided (Used) by Operating Activities	\$	815,182	\$ 187,703	\$	1,873,476	<u>\$</u>	6,616,894
Non-cash transactions:							
The County's Internal Service Funds entered various							
purchase-lease agreements during the year to purchase							
equipment	\$	65,999	\$ 	<u>\$</u>		\$	

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	 Medical Insurance		Dental Insurance	employment Insurance	 Totals
Reconciliation of operating income (loss) to					
net cash provided by (used in) operating activities:					
Operating income (loss)	\$ 5,227,132	\$	(156,649)	\$ 102,612	\$ 9,432,021
Adjustments to reconcile operating income to net					
cash provided (used) by operating activities:					
Depreciation				**	2,186,672
(Increase) decrease in accounts receivable	(105,609)		(23,229)	(7,450)	(524,722)
(Increase) decrease in inventories				***	(64,481)
(Increase) decrease in prepaid expenses	-				(16,039)
Increase (decrease) in accounts payable	(65,975)		168,356	2,231	859,286
Increase (decrease) in claims liability	112,635		110,058	44,685	6,938,378
Increase (decrease) in OPEB liability	 	*******		 	 106,799
Net Cash Provided (Used) by Operating Activities	\$ 5,168,183	<u>\$</u>	98,536	\$ 142,078	\$ 18,917,914
Non-cash transactions:					
The County's Internal Service Funds entered various					
purchase-lease agreements during the year to purchase					
equipment	\$ 	\$	#T	\$ **	\$ 836,148

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	Private Purpo	se Trust Funds	
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Private Purpose Trust Fund programs and other private governmental programs.	s are used to report vari trust agreements. None	ous federal-sponsored co of the resources of thes	ommunity development loan se funds are used to support
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### COMPONENT UNIT FINANCIAL STATEMENTS

### **Mountain House Community Services District Funds**

Mountain House Community Services District Funds provide an overall financial picture of the District as a whole. It presents both the general operational funds and the utility enterprise funds at the basic fund level and the district-wide level. The general operational funds are reported as governmental funds and the utility enterprise funds are reported as business-like funds. The reconciliation from the governmental funds on the basic fund level to the district-wide level is presented in the face of the financial statements.

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### Statement of Net Assets Mountain House Community Services District June 30, 2008

	C	Governmental Business-Type Activities Activities			Total	
ASSETS		7 1011 11100		1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	-	
Pooled cash and investments	\$	6,071,448	\$	255,838	\$	6,327,286
Accounts receivable	7	3,750,406		2,747		3,753,153
Taxes receivable		82,663				82,663
Interest receivable		79,256		3,961		83,217
Unamortized debt issuance cost				350,007		350,007
Restricted assets:				•		ŕ
Cash and investments				6,604,960		6,604,960
Interest receivable				29,264		29,264
Capital assets:				•		5.
Nondepreciable		16,016,557				16,016,557
Depreciable, net		155,279,429	<del></del>	127,523,805	· <del></del>	282,803,234
Total Assets	\$	181,279,759	\$	134,770,582	\$	316,050,341
LIABILITIES						
Accounts payable	\$	468,289	\$	190,344	\$	658,633
Due to other County funds		5,820		44.44		5,820
Long-term liabilities:						
Certificates of participation:						
Due within one year				430,000		430,000
Due beyond one year				23,797,703		23,797,703
Pledged notes payable:						
Due beyond one year		102,439,150		133,927,613		236,366,763
Compensated absences						
Due within one year		110,612				110,612
Due beyond one year		4,354				4,354
Total Liabilities		103,028,225		158,345,660	-	261,373,885
NET ASSETS						
Invested in capital assets, net of related debt		68,856,836		(24,026,551)		44,830,285
Restricted for debt service				6,604,960		6,604,960
Unrestricted		9,394,698		(6,153,487)		3,241,211
Total Net Assets	******	78,251,534		(23,575,078)		54,676,456
Total Liabilities and Net Assets	\$	181,279,759	\$	134,770,582	\$	316,050,341

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### Statement of Activities Mountain House Community Services District For the Year Ended June 30, 2008

			Charges for Services		Operating Grants and Contributions		Capital rants and
	Expenses						ntributions
Governmental Activities:			<u></u>				
Public ways and facilities	\$ 17,350,417	\$	10,604,074	\$	30,863	\$	***
Interest	 2,487,285						*=
Total Governmental Activities	 19,837,702		10,604,074		30,863		## T
Business-Type Activities:							
Water	4,335,882		1,691,474				17,377
Wastewater	4,178,771		1,292,323				
Storm	 2,548,024		526,864				
Total Business-Type Activities	 11,062,677		3,510,661		<del>***</del>		17,377
Total Mountain House							
Community Services District	\$ 30,900,379	\$	14,114,735	\$	30,863	\$	17,377

General Revenues:

Property taxes

Unrestricted interest and investment earnings

Transfers to other County funds

Transfers between governmental activities

and business-type activities

Total General Revenues and Transfers

Change in Net Assets

Net Assets, Beginning of Year

Net Assets, End of Year

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Net (Expense) Revenue and Changes in Net Assets

	Governmental	Business-Type	
-	Activities	Activities	Total
\$	(6,715,480)	\$	\$ (6,715,480)
4	(2,487,285)	···	(2,487,285)
	(9,202,765)		(9,202,765)
		(2,627,031)	(2,627,031)
		(2,886,448)	(2,886,448)
	m#	(2,021,160)	(2,021,160)
		(7,534,639)	(7,534,639)
	(9,202,765)	(7,534,639)	(16,737,404)
	2,776,412	<b></b>	2,776,412
	389,704	222,617	612,321
	60,925	<b></b>	60,925
	(189,723)	189,723	
	3,037,318	412,340	3,449,658
	(6,165,447)	(7,122,299)	(13,287,746)
	84,416,981	(16,452,779)	67,964,202
\$	78,251,534	\$ (23,575,078)	\$ 54,676,456

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## Combining Balance Sheet Mountain House Community Services District All Governmental Funds As of June 30, 2008

	Operating Fund	Builders Fee Fund	Developers Fund	Totals
ASSETS				•
Cash and investments	\$ 7,607,717	\$ 2,520,822	\$ (4,057,091)	\$ 6,071,448
Accounts receivable	144	8,989	3,741,273	3,750,406
Taxes receivable	82,663	-		82,663
Interest receivable	55,223	18,251	5,782	79,256
Total Assets	\$ 7,745,747	\$ 2,548,062	\$ (310,036)	\$ 9,983,773
LIABILITIES				
Accounts payable	\$ 263,916	\$ 14,293	\$ 190,080	\$ 468,289
Due to other County funds	5,820			5,820
Deferred revenues	77,849		es m**	77,849
Total Liabilities	347,585	14,293	190,080	551,958
FUND BALANCES				
Reserve for encumbrances	441,624	133,177	3,751,874	4,326,675
Unreserved	6,956,538	2,400,592	(4,251,990)	5,105,140
Total Fund Balances	7,398,162	2,533,769	(500,116)	9,431,815
Total Liabilities and Fund Balances	\$ 7,745,747	\$ 2,548,062	\$ (310,036)	\$ 9,983,773
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF N	ET ASSETS:			
Fund Balances from above Amounts reported for governmental activities in the statement of are difference because:	net assets			\$ 9,431,815
Capital assets used in governmental activities are not financial and therefore are not reported in the funds	ıl resources			171,295,986
Other long-term assets are not available to pay for current-per and, therefore are deferred in the governmental funds.	riod expenditures			77,849
Long-term liabilities, including bonds payable, are not due an		urrent		
period, and therefore are not reported in the governmental fu	nds:			
Pledged notes payable Compensated absences				(102,439,150) (114,966)
•				
Net assets of governmental activities				\$ 78,251,534

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# Combining Statement of Revenues, Expenditures and Changes in Fund Net Assets Mountain House Community Services District All Governmental Funds For the Year Ended June 30, 2007

	Operating Fund	Builders Fee Fund	Developers Fund		Totals
Revenues:					
Taxes	\$ 2,758,681	\$ -	\$	\$	2,758,681
Licenses and permits	71,724	106,448			178,172
Use of money and property	267,929	93,862	27,913		389,704
Aid from other governmental agencies	30,863	-			30,863
Charges for services	7,387,312	749,541	583,308		8,720,161
Other revenues	65,137	50,000	1,590,604		1,705,741
Total Revenues	10,581,646	999,851	2,201,825		13,783,322
Expenditures:					
Current:					
Public ways and facilities:	5,001,981	750,657	4,973,805		10,726,443
Debt service:					0.000.000
Principal	3,383,266		**		3,383,266
Capital outlay	9,296,158	234,663		_	9,530,821
Total Expenditures	17,681,405	985,320	4,973,805		23,640,530
Excess of Revenues					
Over (Under) Expenditures	(7,099,759)	14,531	(2,771,980)		(9,857,208)
Other Financing Sources and Uses:					
Issuance of long-term debt	9,238,106				9,238,106
Transfers out	(189,750)	<del></del>	<del></del>		(189,750)
Intrafund transfers	66,504_	(55,873)	(10,631)		
Total other Financing Sources and Uses	9,114,860	(55,873)	(10,631)		9,048,356
Change in Fund Balance	2,015,101	(41,342)	(2,782,611)		(808,852)
Fund Balance, Beginning of Year	5,383,061	2,575,111	2,282,495		10,240,667
Fund Balance, End of Year	\$ 7,398,162	\$ 2,533,769	\$ (500,116)	\$	9,431,815

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Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balances of Governmental Funds to the
Government-Wide Statement of Activities - Governmental Activities
Mountain House Community Services District
For the Fiscal Year Ended June 30, 2008

Net change to fund balance - total governmental funds		\$	(808,852)
Amounts reported for governmental activities in the			
statement of activities are different because:			
Governmental funds report capital outlay as expenditures. However,			
in the statement of activities, the cost of those assets is allocated			
over their estimated useful lives and reported as depreciation			
expense.			
Expenditures for general capital assets, infrastructure, and other related			
capital assets adjustments	\$ 9,530,821		
Less current year depreciation	(6,595,253)		2,935,568
Capital assets received from external funds are recorded as increases in net assets,			
but they do not provide any addition to current financial reousrces and therefore are			
not reported as revenues in the governmental funds.			60,952
Revenues in the statement of activities that do not provide current financial			
resources are not reported as revenues in the fund:			
Increase (decrease) in accrued property tax revenues			17,731
Some expenses reported in the statement of activities do not			
require the use of current financial resources and, therefore, are			
not reported as expenditures in governmental funds.			
Change in compensated absences			(28,721)
Financing charges on notes payable			(2,487,285)
Long-term debt proceeds is a financial resource in the governmental funds, but it has no impact			
on the statement of activities since it increases the long-term liabilities in the statement of net			
assets. Also, governmental funds report the effect of issuance costs, premiums, discounts,			
and similar items when debt is first issued, whereas these amounts are deferred and amortized			
in the statement of activities.			
New issuance of long-term debt			(9,238,106)
Repayment of debt principal is an expenditure in the governmental			
funds, but the repayment reduces long-term liabilities in the			
statement of net assets.			
Principal repayments:			
Pledged notes payable			3,383,266
Change in net assets of governmental activities		<u>\$</u>	(6,165,447)

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## Statement of Fund Net Assets Mountain House Community Services District All Enterprise Funds June 30, 2008

		Water Fund	 Water Pledged Fund	Wastewater Fund		
ASSETS						
Cash and investments:						
Pooled	\$	92,704	\$ 8,508	\$	(24,300)	
Accounts receivable		247	Acc dis			
Interest receivable		1,119	61			
Unamortized debt issuance cost			170,473			
Restricted assets:						
Cash and investments			2,735,593			
Interest receivable			12,201			
Capital assets:						
Depreciable, net		40,759,402	 		61,321,700	
Total Assets	\$	40,853,472	\$ 2,926,836	\$	61,297,400	
LIABILITIES						
Accounts payable	\$	80,438	\$ 	\$	77,426	
Long-term liabilities:						
Certificates of participation:						
Due within one year			210,000			
Due beyond one year		**	11,133,129			
Notes payable						
Due beyond one year	-		 30,637,321		***	
Total Liabilities	<del></del>	80,438	 41,980,450		77,426	
NET ASSETS						
Invested in capital assets,						
net of related debt		40,759,402	(39,244,857)		61,321,700	
Restricted for debt service		WA-1074	2,735,593			
Unrestricted		13,632	 (2,544,350)		(101,726)	
Total Net Assets		40,773,034	 (39,053,614)		61,219,974	
Total Liabilities and Net Assets	_\$_	40,853,472	\$ 2,926,836	\$_	61,297,400	

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## Statement of Fund Net Assets (Continued) Mountain House Community Services District All Enterprise Funds June 30, 2008

	1	Wastewater			Storm		
		Pledged	Storm		Pledged		
		Fund	Fund		Fund		Totals
ASSETS							
Cash and investments:							
Pooled	\$	2,867	\$ 174,380	\$	1,679	\$	255,838
Accounts receivable			2,500				2,747
Interest receivable		20	2,749		12		3,961
Unamortized debt issuance cost		138,670			40,864		350,007
Restricted assets:							
Cash and investments		2,827,880			1,041,487		6,604,960
Interest receivable		12,429			4,634		29,264
Capital assets:							
Depreciable		<b></b>	 25,442,703	***************************************			127,523,805
Total Assets	\$	2,981,866	\$ 25,622,332	\$	1,088,676	<u>\$</u>	134,770,582
LIABILITIES							
Accounts payable	\$		\$ 32,480	\$	qua etc.	\$	190,344
Long-term liabilities:							
Certificates of participation:							
Due within one year		170,000			50,000		430,000
Due beyond one year		9,630,604			3,033,970		23,797,703
Notes payable							
Due beyond one year		79,018,865			24,271,427		133,927,613
Total Liabilities		88,819,469	 32,480		27,355,397		158,345,660
NET ASSETS							
Invested in capital assets,							
net of related debt		(85,991,589)	25,442,703		(26,313,910)		(24,026,551)
Debt service		2,827,880			1,041,487		6,604,960
Unrestricted		(2,673,894)	147,149		(994,298)		(6,153,487)
Total Net Assets		(85,837,603)	 25,589,852	_	(26,266,721)		(23,575,078)
Total Liabilities and Net Assets	\$_	2,981,866	\$ 25,622,332	\$	1,088,676	\$	134,770,582

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# Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Mountain House Community Services District All Enterprise Funds For the Year Ended June 30, 2008

	Water Fund			Water Pledged Fund	,	Wastewater Fund
Operating Revenues:						
User fees	\$	895,925	\$	645,136	\$	770,398
Other		150,413		***		
Total Operating Revenues		1,046,338		645,136		770,398
Operating Expenses:						
Services and supplies		1,380,023				1,164,409
Depreciation and amortization	-	1,891,572		==		1,312,429
Total Operating Expenses	***************************************	3,271,595				2,476,838
Operating Income (Loss)		(2,225,257)	-	645,136		(1,706,440)
Non-Operating Revenues (Expenses):						
Interest income		13,134		78,100		2,604
Interest expense	***************************************			(1,064,287)		
Total Non-Operating						
Revenues (Expenses)		13,134		(986,187)		2,604
Net Income (Loss) Before Transfers						
and Contributions		(2,212,123)		(341,051)		(1,703,836)
Contributions		17,377				
Transfers in				**		189,723
Intrafund transfers				(61,514)		22,980,934
Change in Net Assets		(2,194,746)		(402,565)		21,466,821
Net Assets - Beginning of Year		42,967,780		(38,651,049)		39,753,153
Net Assets - End of Year	\$	40,773,034	<u>\$</u>	(39,053,614)	\$	61,219,974

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# Combining Statement of Revenues, Expenses and Changes in Fund Net Assets (continued) Mountain House Community Services District All Enterprise Funds For the Year Ended June 30, 2008

		Wastewater Pledged Fund		Storm Fund		Storm Pledged Fund		Total
Operating Revenues:								
User fees	\$	521,925	\$	375,668	\$	151,196	\$	3,360,248
Other	*******	**			***********	***		150,413
Total Operating Revenues		521,925		375,668		151,196	·	3,510,661
Operating Expenses:								
Services and supplies		**		560,069				3,104,501
Depreciation and amortization				1,276,702				4,480,703
Total Operating Expenses			· <del></del>	1,836,771				7,585,204
Operating Income (Loss)		521,925		(1,461,103)		151,196	•	(4,074,543)
Non-Operating Revenues (Expenses):								
Interest income		76,545		23,767		28,467		222,617
Interest expense		(1,701,933)				(711,253)		(3,477,473)
Total Non-Operating								
Revenues (Expenses)		(1,625,388)		23,767_		(682,786)		(3,254,856)
· -								
Net Income (Loss) Before Transfers and Contributions		(1,103,463)		(1,437,336)		(531,590)		(7,329,399)
Contributions		<b>90% 40%</b>				<b>61-61</b>		17,377
Transfers in		40° 40°						189,723
Intrafund transfers		(22,919,420)						***
Hillardia dalisiolo		(22,515,500)						
Change in Net Assets		(24,022,883)		(1,437,336)		(531,590)		(7,122,299)
Net Assets - Beginning of Year		(61,814,720)		27,027,188		(25,735,131)		(16,452,779)
Net Assets - End of Year	\$	(85,837,603)	<u>\$</u>	25,589,852	\$	(26,266,721)	\$	(23,575,078)

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## Combining Statement of Cash Flows Mountain House Community Services District All Enterprise Funds For the Year Ended June 30, 2008

		Water Fund	Water Pledged Fund	1	Wastewater Fund
Cash Flows from Operating Activities:					
Cash received from customers	\$	1,111,719	\$ 695,952	\$	816,837
Cash payments to suppliers					
for goods and services	(	1,439,207)	 (146,229)		(1,151,803)
Net Cash Provided (Used)					
by Operating Activities	***************************************	(327,488)	 549,723		(334,966)
Cash Flows from Noncapital Financing					
Activities:					
Repayment of interfund loans		144,889	(144,889)		118,339
Transfers in (out)			 (61,514)		189,723
Net Cash Provided (Used)					
by Noncapital Financing Activities		144,889	 (206,403)		308,062
Cash Flows from Capital and Related					
Financing Activities:					
Issuance of certificates of participation			11,169,177		
Acquisition of capital assets					
Debt interest payments		***	(250,701)		
Debt principal payments			 (8,895,871)		
Net Cash Provided (Used)					
by Capital Financing Activities			 2,022,605	***************************************	
Cash Flows from Investing Activities:					
Interest received		18,708	69,235		2,604
Net Cash Provided					
by Investing Activities		18,708	 69,235	*********	2,604
Increase (Decrease)					
in Cash and Cash Equivalents		(163,891)	2,435,160		(24,300)
Cash and Cash Equivalents,					
Beginning of Year		256,595	 308,941		
Cash and Cash Equivalents,					
End of Year	\$	92,704	\$ 2,744,101	\$	(24,300)

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## Combining Statement of Cash Flows (continued) Mountain House Community Services District All Enterprise Funds For the Year Ended June 30, 2008

	1	Wastewater				Storm		
		Pledged		Storm		Pledged		770 - 4 - 3 -
		Fund	_	Fund	-	Fund		Totals
Cash Flows from Operating Activities:	•	EC2 050	an .	200 600	er.	162 402	atr.	2 740 741
Cash received from customers	\$	563,050	\$	389,690	\$	163,493	\$	3,740,741
Cash payments to suppliers		(101.057)		(542 927)		(44.240)		(2.506.662)
for goods and services		(181,257)		(543,827)		(44,340)		(3,506,663)
Net Cash Provided (Used)		201 702		(154 107)		110 152		234,078
by Operating Activities	•	381,793		(154,137)	******	119,153	_	234,076
Cash Flows from Noncapital Financing								
Activities:								
Repayment of interfund loans		(118,339)		33,465		(33,465)		
Transfers in (out)		61,514				m m		189,723
Net Cash Provided (Used)					-			
by Noncapital Financing Activities		(56,825)		33,465	_	(33,465)		189,723
Cash Flows from Capital and Related								
Financing Activities:								
Issuance of certificates of participation		9,659,104		*=		3,042,272		23,870,553
Acquisition of capital assets				(340,181)				(340,181)
Debt interest payments		(217,357)				(68,638)		(536,696)
Debt principal payments		(7,205,230)				(2,107,422)		(18,208,523)
Net Cash Provided (Used)								
by Capital Financing Activities	***************************************	2,236,517		(340,181)		866,212		4,785,153
Cash Flows from Investing Activities:								
Interest received		66,332	_	28,924		24,547		210,350
Net Cash Provided								
by Investing Activities		66,332		28,924		24,547		210,350
Increase (Decrease)								
in Cash and Cash Equivalents		2,627,817		(431,929)		976,447		5,419,304
Cash and Cash Equivalents,								
Beginning of Year	-	202,930		606,309		66,719	_	1,441,494
Cash and Cash Equivalents,								
End of Year	\$	2,830,747	\$	174,380	\$	1,043,166	\$	6,860,798

## Combining Statement of Cash Flows (continued) Mountain House Community Services District All Enterprise Funds For the Year Ended June 30, 2008

		Water Fund		Water Pledged Fund	Wastewater Fund
Reconciliation of operating income	_	ruid		1.000	 7 (417/2
(loss) to net cash provided by (used in)					
operating activities:					
Operating income (loss)	\$	(2,225,257)	\$	645,136	\$ (1,706,440)
Adjustments to reconcile operating	•	(=,===,,===,	-	,	(, , ,
income to net cash provided (used) by					
operating activities:					
Depreciation		1,891,572			1,312,429
Change in:					
Accounts receivable		65,381		50,816	46,439
Accounts payable		(59,184)		(146,229)	12,606
Net Cash Provided (Used)					
by Operating Activities	\$	(327,488)	\$	549,723	\$ (334,966)
Non-cash transactions:					
Transfer of capital assets (to) from					
other funds	\$	17,378	\$		\$ 22,980,934
Acquisition of capital assets with					
pledged notes payable					<del>***</del>
Issuance of pledged note payable		***			 
	\$	17,378	\$		\$ 22,980,934

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### Combining Statement of Cash Flows (continued) Mountain House Community Services District All Enterprise Funds For the Year Ended June 30, 2008

	Wastewater Pledged Fund	Storm Fund		Storm Pledged Fund		Totals
Reconciliation of operating income			*******		******	
(loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	\$ 521,925	\$ (1,461,103)	\$	151,196	\$	(4,074,543)
Adjustments to reconcile operating income to net cash provided (used) by operating activities:						
Depreciation		1,276,702				4,480,703
Change in:						
Accounts receivable	41,125	14,022		12,297		230,080
Accounts payable	 (181,257)	 16,242		(44,340)		(402,162)
Net Cash Provided (Used)						
by Operating Activities	\$ 381,793	\$ (154,137)	\$	119,153	\$	234,078
Non-cash transactions:						
Transfer of capital assets (to) from other funds Acquisition of capital assets with	\$ (22,980,934)	\$ ***	\$	<b></b>	\$	17,378
pledged notes payable	22,980,934					22,980,934
Issuance of pledged note payable	 (22,980,934)	 <u></u>				(22,980,934)
	\$ (22,980,934)	\$	\$	an na	\$	17,378

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### COMPONENT UNIT FINANCIAL STATEMENTS

### County Service Area No 31 Flag City

County Service Area No. 31 – Flag City financial statements (part of the governmental funds) provide an overall financial picture of the Service Area as a whole. It presents the general operational fund, the sewer service fund, and the capital outlay fund at the basic fund level and the district-wide level. The general operational fund and the sewer service fund are reported as special revenue funds and the capital outlay fund is reported as a capital outlay fund. Both the special revenue fund and the capital outlay fund are part of the nonmajor governmental funds. The reconciliation from the governmental funds on the basic fund level to the district-wide level is presented in the face of the following financial statements.

### Statement of Net Assets County Service Area #31 - Flag City June 30, 2008

	Governmental Activities
ASSETS	
Pooled cash and investments	\$ 1,047,740
Accounts receivable	12,514
Interest receivable	(37,371)
Restricted assets:	
Cash and investments	675,550
Interest receivable	14,076
Capital assets:	
Depreciable, net	7,649,325
Total Assets	\$ 9,361,834
LIABILITIES	
Accounts payable	\$ 4,564
Advances from other County funds	1,179,383
Long-term liabilities:	
Certificates of participation:	
Due beyond one year	8,331,875
Payable from restricted assets:	
Accrued interest	271,322
Total Liabilities	9,787,144
NET ASSETS	
Invested in capital assets, net of related debt	(7,000)
Restricted for debt service	609,709
Unrestricted	(1,028,019)
Total Net Assets	(425,310)
Total Liabilities and Net Assets	\$ 9,361,834

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### Statement of Activities County Service Area #31 - Flag City For the Year Ended June 30, 2008

	Governmental Activities
Program Expenses:	
Public Ways and Facilities:	
Professional services	\$ 475,267
Utilities	248,849
Communication	175
Office expenses	140
Special expenses	30,723
Maintenance	24,761
Insurance	22,970
Miscellaneous	1,279
Depreciation	6,379
Interest	431,573
Total Program Expenses	1,242,116
Program Revenues:	
Charges for services	862,290
Net Program Revenues (Expenses)	(379,826)
General Revenues:	
Unrestricted interest and investment earnings	57,690
Change in Net Assets	(322,136)
Net Assets, Beginning of Year	(103,174)
Net Assets, End of Year	\$ (425,310)

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# Combining Balance Sheet County Service Area #31 - Flag City All Governmental Funds As of June 30, 2008

Capital

Debt

	Special Revenue Funds			Service_		Projects						
		perating Fund		Sewer Service Fund		All Special Revenue Funds		Debt Service		Capital Outlay	-	Totals
ASSETS												
Cash and investments	\$	220,191	\$	826,196	\$	1,046,387	\$	-	\$	1,353	\$	1,047,740
Interest receivable		2,201		(39,581)		(37,380)				9		(37,371)
Accounts receivable		12,514				12,514		-				12,514
Restricted assets:												
Cash and investments				65,841		65,841		609,709				675,550
Interest receivable					_			14,076				14,076
Total Assets	\$	234,906	\$	852,456	\$	1,087,362	\$	623,785	\$	1,362	\$	1,712,509
LIABILITIES												
Accounts payable	\$	2,600	\$	1,964	\$		\$		\$		\$	,
Advances from other funds				1,179,383	_	1,179,383						1,179,383
Total Liabilities		2,600		1,181,347		1,183,947						1,183,947
FUND BALANCES												
Reserve for encumbrances				343,922		343,922		Marian		***		343,922
Unreserved		232,306	****	(672,813)	_	(440,507)	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	623,785		1,362		184,640
Total Fund Balances		232,306		(328,891)	-	(96,585)		623,785	***********	1,362		528,562
Total Liabilities and Fund Balances	\$	234,906	<u>\$</u>	852,456	\$	1,087,362	\$	623,785	\$	1,362	<u>\$</u>	1,712,509
	RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS:  Fund Balances from above \$ 528,562											
Amounts reported for governmental activities in the statement of net assets are difference because:												
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds 7,649,325								7,649,325				
period, and therefore are not reported	Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported in the governmental funds:									(0.221.07 <i>E</i> )		
Certificates of participation												(8,331,875)
Accrued interest payable												(271,322)
Net assets of governmental activities \$ (425,310)									(425,310)			

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances County Service Area #31 - Flag City For the Year Ended June 30, 2007

	Spe	cial Revenue F	unds	Debt Service	Capital Projects	•
	Operating Fund	Sewer Service Fund	All Special Revenue Funds	Debt Service	Capital Outlay	Totals
Revenues:						
Use of money and property	3,764	38,078	\$ 41,842	15,798	50	\$ 57,690
Charges for services	216,097	646,193	862,290			862,290
Total Revenues	219,861	684,271	904,132	15,798	50	919,980
Expenditures:						
Current:						
Public ways and facilities:						
Professional services	158,450	316,817	475,267			475,267
Utilities	40,731	208,118	248,849			248,849
Communication	65	110	175			175
Office expenses	136	4	140	44-10		140
Special expenses	30,145	578	30,723			30,723
Maintenance	12,272	12,489	24,761	***		24,761
Insurance	22,970		22,970			22,970
Miscellaneous	1,279		1,279	***		1,279
Capital outlay		7,504,269	7,504,269			7,504,269
Interest			-	160,250		160,250
Total Expenditures	266,048	8,042,385	8,308,433	160,250		8,468,683
Excess of Revenues						
Over (Under) Expenditures	(46,187)	(7,358,114)	(7,404,301)	(144,452)	50	(7,548,703)
Other Financing Sources and Uses:						
Issuance of debt		7,557,825	7,557,825	892,175		8,450,000
Discount on issuance of debt				(118,125)		(118,125)
Transfers in		5,813	5,813			5,813
Transfers out				(5,813)		(5,813)
Total other Financing Sources and Uses		7,563,638	7,563,638	768,237		8,331,875
Change in Fund Balance	(46,187)	205,524	159,337	623,785	50	783,172
Fund Balance, Beginning of Year	278,493	(534,415)	(255,922)		1,312	(254,610)
Fund Balance, End of Year	\$ 232,306	\$ (328,891)	\$ (96,585)	\$ 623,785	\$ 1,362	\$ 528,562

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Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balances of Governmental Funds to the
Government-Wide Statement of Activities - Governmental Activities
County Service Area #31 - Flag City
For the Fiscal Year Ended June 30, 2008

Net change to fund balance - total governmental funds		\$	783,172
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.			
Expenditures for general capital assets, infrastructure, and other related capital assets adjustments  Less current year depreciation	\$ 7,504,269 (6,379)		7,497,890
Long-term debt proceeds is a financial resource in the governmental funds, but it has no impact on the statement of activities since it increases the long-term liabilities in the statement of net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.			
New issuance of certificates of participation  Discount on issuance of certificates of participation	(8,450,000) 118,125	f	(8,331,875)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.			
Change in accrued interest payable			(271,323)
Change in net assets of governmental activities		\$	(322,136)

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STATISTICAL SECTION – FINANCIAL ONLY

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### Changes in Net Assets, Last Seven Fiscal Years For the Year Ended June 30, 2008

	2007.40	2004.02	2005-06	2004-05	2003-04	2002-03	2001-02
r	2007-08	2006-07	2003-06	2004-03	2003-04	2002-03	2001-02
Expenses: Governmental activities:							
General government	\$ 32,878,778	\$ 20,374,318	\$ 25,732,859	\$ 27,912,118	\$ 30,779,313	\$ 38,795,621	\$ 34,228,773
Public protection	281.673.437	248,844,996	230,090,340	209,655,788	202,926,413	190,662,044	188,040,521
	50,211,457	37,531,443	37,605,714	33,381,324	39,656,503	34,232,728	32,655,358
Public ways and facilities  Mountain House community district services	17,794,338	16,625,018	12.835.337	8.565,410	37,030,003	p 14mp#,1mo	
	116,283,861	124,328,143	119,566,506	113,805,931	114,164,687	108,020,461	95,671,637
Health and sanitation			307,459,822	286,344,969	262,306.099	259.868.711	250,800,994
Public assistance	354,524,465	324,549,286	, ,	5.670.639	4,141,557	4,224,248	4,075,421
Education	7.022,459	6,266,998	5,865,222		4.851.047	4,892,440	4,516,643
Culture and recreation	7,474,857	6,108,149	5,580,859	5,151,479			3,687,949
interest on long-term debt	4,667,933	7,468,897	4,040,221	3,301,400	3,602.597	3,767,117	
Total governmental activities expenses	872,531,585	792,097,248	748,776,880	693,789,058	662,428,216	644,463,370	613,677,296
Business-type activities:							
Solid Waste	19,881,759	21,022,270	17,685,787	19,128,619	18,258,876	14,761,783	14,819,128
Hospital	206,744,293	194,540,564	189,776,046	171,184,362	158,342,874	160,106,702	152,420,720
Airport	3,937,352	4,592,686	3,663,416	3,492,808	2,877,679	2,567,318	2.741.807
Mountain House Distroct-Water/wasterwir	11,062,677	12,490,364	8,586,976		**		
Total business-type activities expenses	241,626,081	232,645,884	219,712,225	193,805,789	179,479,429	177,435,803	169,981,655
Total primary government expenses	1,114,157,666	1,024,743,132	968,489,105	887,594,847	841,907,645	821,899,173	783,658,951
Program Revenues:							
Governmental activities:							
Charges for services							
General government	20.878.702	25,644,079	20,161,576	13,147,165	12,902,374	8.038.035	12,303,088
Public protection	46,128,760	43,895,054	50.135.663	47,004,966	45,568,340	40,848,887	32,451,657
Public ways and facilities	10,970,609	10,750,679	9,713,552	8.084.373	14,917,746	11,129,767	19.852,028
Community infrastructure pro	3,564,809	5,424,835	3,922,438	2,744,572	***************************************	-	3,082,241
Mountain House service district	10,535,401	18,980,629	6.816,337	7,617,175			J.004,4 **
Health & sanitation	33,600,035	32,909,784	29,049,369	32,172,418	33,432,777	35,571,727	31.870.685
Children & families act program	1,000	3.507	27,047,307	24,174,710		5710/11/12/	965,243
Public assistance	1,329,035	1,004,460	1,162,124	882,179	770,841	458.498	28.284
	157,664	137,306	146,925	165,664	146,494	123,384	177,849
Education	1,588,227	1,504,986	1,580,398	1,429,929	1,468,930	1,448,001	1,294,571
Recreation	517,574,981	506,957,550	476,195,426	445.160.436	401.581.907	411.746.972	407.032.211
Operating grants and contribution	15,098,553	6.167.215	14,389,355	6,523,968	10,343,663	75,199,646	9.601.105
Capital grants and contribution (3)	661,427,776	653,380,084	613,273,163	564,932,845	521,133,072	584,564,917	518,658,962
Total governmental activities revenues	001,421,176	623,380,064	013,273,103	304,732,643	321,133,072	344,04,717	318,036,702
Business-type activities:							
Charges for services		40	10 (00 55)		14 401 040	14 100 544	10.262.204
Solid Waste	17,678,924	19,171,854	19,699,066	16,397,404	14,421,249	14,189,244	12,363,704
Hospital	166,796,464	151,052,423	158,935,264	151,749,835	139,106,939	126,726,781	130,241,517
Airport	1,664,750	1,364,367	1,456,000	2,505,795	1,764,248	1,337,875	1,051,249
Mountain House Distroct-Water/wasterwtr	3,528,038	3,462,934	2,328,332	**	**		<del>-</del>
Operating grants and contribution	1,715,573	1,357,945	219,750	443,470	402,321	730,141	601,569
Capital grants and contribution (3)		***	57,372,734		6,199,257	1,784,775	521,246
Total business-type activities revenues	191,383,749	176,409,523	240,011,146	171,096,504	161,894,014	144,768,816	144,779,285
Total primary government revenues	852,811,525	829,789,607	853,284,309	736,029,349	683,027,086	729,333,733	663,438,247
Net(expenses)/revenue							
Governmental activities	(211,103,809)	(138,717,164)	(135,503,717)	(128,856,213)	(141,295,144)	(59,898,453)	(95,018,334)
Business-type activities	(50,242,332)	(56,236,361)	20.298,921	(22,709,285)	(17,585,415)	(32,666,987)	(25,202,370)
Total primary government net expense	\$ (261,346,141)	\$ (194,953,525)	\$ (115,204,796)	\$ (151,565,498)	\$ (158.880,559)	\$ (92,565,440)	\$ (120,220,704)

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### Changes in Net Assets, Last Seven Fiscal Years (continued) For the Year Ended June 30, 2008

	2007-08	2006-07	2005-06	2004-05	2003-04	2002-03	2001-02
General revenues and other changes							
in net assets							
Governmental activities:							
Property taxes	\$234,895,057	\$219,157,813	\$ 185,372,303	\$151,882,750	\$ 86,669,108	\$ 85,827,506	\$ 77,334,414
Sales taxes	26,759,854	28,596,414	32,125,346	28,403,230	27,140,610	13,462,083	11,302,600
Motor vehicle and other in lieu taxes	4,804,452	4,952,713	5,159,327	17,446,086	37,340,881	50,010,443	42,733,916
Tobacco settlement proceeds	6,230,445	5,936,350	5,591,287	6,025,258	6,067,708	7,099,275	7,429,440
Other	6,258,720	6,948,456	8,938,958	9,140,545	7,144,766	5,722,455	4,844,335
Investment earnings	27,198,618	27,259,242	17,501,863	7,916,246	3,535,745	4,899,391	7,803,258
Miscellaneous	83,414	_			151,610	-	11,742
Transfers	(47,806,151)	(21,743,326)	(39,971,492)	(24,124,551)	(20,180,124)	(20,702,077)	(22,142,220)
Extraordinary item (1)	<del>-</del>		_	***	(1,010,334)	AP++	
Prior period adjustments (2)		21,145,540		9,091,468		4,053,340	649,415
Total governmental activities	258,424,409	292,253,202	214,717,592	205,781,032	146,859,970	150,372,416	129,966,900
Business-type activities							
Property taxes	486,589	497,427	447,221			W-6h	650604
Investment earnings	1,701,493	4,425,054	1,474,136	2,097,150	1,352,743	2,579,915	1951500
Other	2,301,957	712,180	**	_		_	**
Transfers	47,806,151	21,743,326	39,971,492	24,124,551	20,180,124	20,702,077	22142220
Prior period adjustments	_	(64,074,180)					965197
Total business-type activities	52,296,190	(36,696,193)	41,892,849	26,221,701	21,532,867	23,281,992	25,709,521
Total primary government	\$310,720,599	\$255,557,009	\$ 256,610,441	\$232,002,733	\$ 168,392,837	\$173,654,408	\$155,676,421
Changes in net assets							
Governmental activities	\$ 47,320,600	\$153,536,038	\$ 79,213,875	\$ 76,924,819	<b>\$</b> 5,564,826	\$ 90,473,963	\$ 34,948,566
Business-type activities	2,053,858	(92,932,554)	62,191,770	3,512,416	3,947,452	(9,384,995)	507,151
Total primary government	\$ 49,374,458	\$ 60,603,484	\$ 141,405,645	\$ 80,437,235	\$ 9,512,278	\$ 81,088,968	\$ 35,455,717

<sup>(1) =</sup> The County's share of the State of California's penalty assessment by the federal government for its failure to establish a State-wide automated child support collection system.

<sup>(2) = 2001-02</sup> and 2002-03 - Funds classified as "agency fund group" previously are reclassified as an integral part of the County's governmental fund group.

<sup>(2) = 2004-05 -</sup> Reflect the capitalization of the financial and personnel computer system and the right-of-way acquistions expended in prior years.

<sup>(3) = 2005-06</sup> and 2002-03 - Reflect the developer's capital contribution for the Mountain House Service District.

<sup>(4) = 2006-07 -</sup> Reflect deduction of the infrastructure transferred by the developers to the Mountain House Service District in prior years as a result of the Final Deduction accepted in August 2007, it also reflects the reduction of the revenue liability as the development fees were collected by the developers without being recorded in the pledged utility funds.

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## County of San Joaquin Fund Balances, Governmental Funds Last Seven Fiscal Years As of June 30, 2008

	2007-08	2006-07	2005-06	2004-05	2003-04	2002-03	2001-02
General fund:							
Reserved	\$ 23,976,967	\$ 14,536,379	\$ 15,070,347	\$ 15,059,550	\$ 16.282,303	\$ 18.071,737	\$ 12.977.323
Unreserved	44,933,146	83,166,782	102,807,800	54,302,437	14,809,035	26.612.224	25,299,737
Total general fund	68,910,113	97.703,161	117.878.147	69,361,987	31,091,338	44.683,961	38,277,060
All Other Governmental Funds							
Reserved	207,483,095	251.338,071	82,359,538	67,074,862	85,343.195	89.295,726	110,548.916
Unreserved, reported in:							
Special Revenue Funds	109,457,795	110,480,453	84,887,806	86,357.996	58,703,829	70,284,471	85,597,972
Capital Project Funds	14,306,567	19,366,020	15,319,173	7,616,277	1,118.684	(10,340,773)	(21,978,654)
Total all other governmental funds	331,247,457	381,184,544	182,566,517	161.049.135	145,165,708	149,239,424	174.168,234
Total, all governmental funds	\$ 400,1 <i>5</i> 7.570	\$ 478,887,705	\$ 300,444,664	\$ 230,411,122	\$ 176,257.046	<b>\$</b> 193,923,385	\$ 212,445,294

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### Legal Debt Margin Information Last Seven Years

	Fiscal year ended June 30 2007-08 2006-07 2005-06 2004-05 2003-04 2002-03 2001-02						2001-02
Debt Limit	\$ 746.277,000	\$ 681,583,871	\$ 576,919,493	\$ 497,461,589	\$ 440,925,627	\$ 398,527,288	\$ 398,527,000
Total net debt applicable to limit	***			_		-	-
Legal debt margin	746,277,000	681.583.871	576,919,493	497.461.589	440,925,627	398.527.288	398.527.000
Total net debt applicable to the limit as a percentage of debt limit	0,00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

Government Code Section 25371 limits the County's abilility to raise resources through the issuance of debt to finance acquisitions or construction of County facilities. The debt limit is 1 1/4% of the total assessed value

County of San Joaquin
Ratios of Outstanding Debt by Type,
Last Seven Years
As of June 30, 2008

Governmental Activities

Fiscal Year	Certificates of Participation	Capital Leases	Loans	Unpaid Compensated Absence
2008	\$ 141,983,074	\$ 2,776,957	\$ 106,054,903	\$ 28,292,606
2007	139,092,879	2,722,657	91,355,772	27,069,951
2006	43,029,172	1,578,874	122,005,002	28,759,456
2005	47,436,140	743,953	4,929,183	23,038,782
2004	51,523,204	929,104	4,320,462	22,134,256
2003	55,314,773	1,989,558	2,580,100	21,853,309
2002	58,815,190	2,304,326	3,579,100	20,351,048

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County of San Joaquin
Ratios of Outstanding Debt by Type.
Last Seven Years (continued)
As of June 30, 2008

**Business-Type Activities** 

Fiscal Year	Certificates of Participation	Capital Leases	Loans	Unpaid Compensated Absence	Landfill Closure and Postclosure
2008	\$ 121,731,924	\$ 2,290,523	\$ 134,007,676	\$ 5,880,632	\$ 10,628,017
2007	103,679,165	2,731,896	116,921,026	5,353,769	9,949,652
2006	109,239,109	151,638	118,864,360	5,257,321	8,685,737
2005	114,254,053	233,382	90,134	4,802,333	10,021,598
2004	118,788,998	311,742	92,792	5,133,855	6,908,034
2003	122.798.940	394,191	95,151	5,165,988	4,765,986
2002	107,614,109	14,194	97,244	4,422,669	4,740,172

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County of San Joaquin
Ratios of Outstanding Debt by Type,
Last Seven Years (continued)
As of June 30, 2008

Fiscal Year	Total Primary Government		Per	Capita	Population	
2007	\$	553,646,312	\$	814	680,183	
2007		498,876,767		734	679,687	
2006		437,570,669		655	668,265	
2005		205,549,558		317	648,422	
2004		210,142,447		333	630,577	
2003		214,957,996		350	613,490	
2002		201,938,052		339	595,985	

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### Changes in Fund Balances, Governmental Funds - SJC Last 7 years June 30, 2008

	2007-08	2006-07	2005-06	2004-05	2003-04	2002-03	2001-02
REVENUES							
Taxes	\$ 227,076,417	\$ 218,146,216	\$ 216,269,438	\$ 169,201,969	\$ 112,347,258	\$ 106.749,269	\$ 95.800.789
Licenses and permits	6,659,886	8,486,276	9.844,592	7,407,564	7,430,313	5,388,267	4.825,994
Fines, forfeits and penalties	17,348,913	13,722,623	18,067,404	14,080,149	11,656.083	10,752,441	10,864,649
Use of money and property	22,631,106	22,192,340	14,275,552	6,611.373	3,133,097	4,668,323	12.122.232
Aid from other governmental agencies	540,440,978	523.657.229	498.014.555	475,119,794	448,488.147	454,815,250	461,871,684
Charges for services	101,260,527	108,213,886	91,903,011	85,555,433	83,232,358	78.970,076	71,208,354
Miscellaneous	14,508.125	15,516.109	15,186,059	15,277,219	14,665,287	14.016,900	16.515,994
TOTAL REVENUES	929,925,952	909,934,679	863,560,611	773,253,501	680,952,543	675,360,526	673,209,696
EXPENDITURES							
Current:							
General government	51,755,694	44,561,448	38,369,942	31,018.117	31,296,316	36,277,964	37,055,410
Public safety	263,415,264	237,999,875	215,520.350	199,948,767	194,602.048	181,895,446	179,413,886
Public ways and facilities	42,225,336	36.445,618	34,935,720	31,528,734	29,781.894	27,254,974	26,151,100
Health & sanitation	131.038,122	121,594,955	116.869,120	112,053,011	112.618,258	106,415,747	94,778,227
Public assistance	328,313,700	320,973,887	304.048,779	285,095,525	260,876,919	258,408,303	250,652,919
Education	6,927,513	6,182,337	5,803,595	5,586,424	4,018,930	4.125,295	3,989,708
Recreation	5,468,614	4,706,578	4,131,171	3,554,593	3,368,867	3,622,470	3.435,111
Capital outsly	127,033,985	43,451,406	31,683.615	25,711,923	35.030.831	46.987,741	34,141.151
Debt service:							
Principal	9,747,542	12,879,337	5,486.955	5,216,438	5.484.743	4,825,020	5,402,261
Interest	8,141,411	5,915,163	3,208,775	3,266,278	3,237,657	3,542,306	3,377,075
Refunding escrow	**	18,398,858				**	
Total expenditures	974,067,181	853,109,462	760.058,022	702,979,810	680,316,463	673,355,266	638,396,848
Excess (deficiency) of revenues							
over (under) expenditures	(44,141,229)	56,825,217	103,502,589	70,273,691	636,080	2.005,260	34.812,848
OTHER FINANCING SOURCES(USES)							
Transfers in	66,744,196	229,413,622	47,101,771	35,711,734	24,458,294	33.598,997	35,085.473
Transfers out	(114,971,967)	(252,215,639)	(82,599,029)	(52,034,944)	(45,047,748)	(55.389.327)	(59,375,019)
Interfund interest		***	33,615	-			**
Loan proceeds	18,763,465	121.041.986	425,981	203,597	3,297,369	-	-
Capital grants	-	***	1,568,615	⊷	***	***	-
Extraordinary and special item-Fed Govt Penalty	-		***	-	(1,010,334)	***	-
prior periods adjustment				**		1,263,161	1,622,832
TOTAL OTHER FINANCING	(29,464,306)	98,239,969	(33,469,047)	(16,119.613)	(18.302,419)	(20,527,169)	(22,666,714)
Net change in fund balances	\$ (73,605,535)	\$ 155,065,186	\$ 70,033,542	\$ 54,154.078	\$ (17,666,339)	\$ (18,521,909)	\$ 12,146,134

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Net Assets by Component, Last 7 Fiscal Years As of June 30, 2008

	2007-08	2006-07	2005-06	2004-05	2003-04	2002-03	2001-02
Governmental activities							
Invested in capital assets, net of related debt	\$ 402,092,352	\$ 430,608,245	\$ 351.981.529	\$ 374,392,279	<b>S</b> 368.137,777	\$ 293,067,118	\$ 248.502.581
Restricted net assets	356,749,590	392.180.625	250.392,162	213,625,664	152,047,237	157,613,542	151,307,681
Unrestricted net assets	210,145,467	98,877,939	139.875.959	100,898,953	91,807,063	155,746,621	116,143,053
Total governmental activities net assets	968,987,409	921.666.809	742,249,650	688,916.896	611,992,077	606,427,281	515,953,315
Business-type activities							
Invested in capital assets, net of related debt	17.825,176	33.306.890	28.558.534	26,284,166	13,900,024	15.719.581	7,684,095
Restricted net assets	6,647,136	10,410,082	14,403,192	6.131,099	12,797,787	19,035,786	852,809
Unrestricted net assets	21,310,483	11,965	35,221,568	42,054.455	44,259,493	32,254,485	67.857,943
Total business-type activities net assets	45,782,795	43,728,937	78,183,294	74,469,720	70.957,304	67,009,852	76,394,847
Primary government	•						
Invested in capital assets, net of related debt	419,917,528	463.915.135	380,540,063	400,676,445	382,037,801	308,786,699	256,186,676
Restricted net assets	363,396,726	402,590,707	264,795,354	219,756,763	164,845.024	176.649.328	152,160,490
Unrestricted net assets	231.455,950	98,889,904	175,097,527	142,953,408	136,066,556	188,001,106	184,000,996
Total primary government net assets	\$ 1.014,770,204	\$ 965,395,746	\$ 820,432,944	\$ 763,386,616	\$ 682,949,381	\$ 673,437,133	\$ 592,348,162

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